

FINAL EVALUATION OF THE “MIGRATION GOVERNANCE FOR SUSTAINABLE DEVELOPMENT IN INDONESIA” JOINT PROGRAMME



This evaluation brief presents a summary of the key findings, conclusions, and recommendations, as identified by the evaluator(s) for use by key stakeholders, including internally by IOM staff and externally by project partners. More details can be found in the full evaluation report.

- Evaluation type:** External independent final evaluation
- Evaluator(s):** Ibnu Mundzir and Dr. Muhammad Riza Nurdin
- Field visit dates:** 24 July – 10 August 2024
- Final report date:** 30 September 2024
- Commissioned by:** IOM, UNDP, and UN Women Indonesia
- Managed by:** Zena Van-Bemmel Faulkner (IOM), Syamsul Tarigan (UNDP), Nunik Nurjanah (UN Women)

PROJECT SUMMARY

Migration governance in Indonesia is newly emerging as a concerted, whole-of-government focus and remains significantly diffused across national and sub-national government structures. Building common approaches and coherence on migration governance is further challenged by the decentralization of government policymaking and budgeting. These challenges also highlight the importance of strengthening the relationship and integration of migration in national and local development planning to accelerate the realization of the Sustainable Development Goals (SDG) and Global Compact for Safe, Orderly and Regular Migration (GCM).

As part of the United Nations (UN) support for GCM implementation in Indonesia, the Migration Governance for Sustainable Development in Indonesia Joint-Programme, was designed to enhance migration governance in Indonesia by supporting government capacities in evidence-based, gender responsive migration management at national and sub-national levels, as well as to support improved cooperation at the global level.

This programme implemented by IOM (convening agency), UNDP, and UN Women Indonesia, under the coordination of UNRCO, or referred to as Participating UN Agencies (PUNOs).

Evaluation purpose: this evaluation serves a multifaceted purpose, encompassing the promotion of accountability, the generation of knowledge and learning opportunities, the improvement of future performance, as well as insight provision to inform decision-makers. This final evaluation aligns with the Fund’s requirement that the Joint Programme is subject to a joint final independent evaluation within six months of Joint Programme completion.

Evaluation criteria: relevance, coherence, efficiency, effectiveness, impact, and sustainability (based on OECD DAC evaluation criteria), drawing insights from lessons learned in management, planning, coordination, and implementation.

Evaluation methodology: a participatory approach with main methods for data collection were desk review, Key Informant Interviews (KIIs), Focus Group Discussions (FGDs) and observation

Project information:

Geographical coverage:	Indonesia
Project type:	Migration Policy
Project code:	PO0186
Gender marker:	2a
Project period:	16 December 2021 – 30 September 2024
Donor:	Migration Multi-Partner Trust Fund
Budget:	USD 1,700,000

This objective was achieved through two outcomes: i) strengthened migration governance and national priorities in line with GCM, ensuring the contribution to sustainable development outcomes; and ii) enhanced government stakeholders’ capacity at the sub-national level to understand and maximize the development potential of migration governance through the GCM.

The programme consisted of 21 activities, IOM oversaw 12 activities, while UNDP and UN Women oversaw six activities each. The programme was implemented at the national level and in three target provinces: Central Java, West Nusa Tenggara, and South Sulawesi.

KEY FINDINGS & CONCLUSIONS

Relevance is rated as high. The programme is very relevant with the GOI priorities at national and sub-national levels, as well as global levels with five SDGs targets and all GCM objectives. It has also met the objectives and needs of its target beneficiaries and is very responsive to the changing context during the project implementation.

Coherence is rated as high. The programme is strongly synergized between the respective PUNOs using their unique strengths and mandates. The outputs and activities have strengthened the existing government initiatives at national and sub-national levels.

Efficiency is rated as medium to high. The programme delivered all target indicators outputs and one third of them were higher than the targeted number. It also facilitated financial and in-kind contribution from other stakeholders that leveraged its activity implementation and showed its value for money. However, the implementation was delayed.

Effectiveness is rated as medium to high. The programme delivered all targeted outputs, contributed to the strengthened migration governance in Indonesia, but the program target outcome indicators of GCM NAP endorsement by GOI and its localization by sub-national governments were not achieved.

Impact is rated as medium to high. The programme showed early impacts on increased income, better financial management, gender equality practices, and increased capacity among prospective migrant workers because of new trainings funded by the government training agency. Yet, its full impact on migration governance requires a longer time to materialize.

Sustainability is rated as medium to high. The programme has generated benefits which are likely to continue once the supports ends through its sustainability plan and partnerships that resulted in high commitment and ownership from stakeholders. However, the programme delays and timeframe, which did not match the budgeting timeframe, particularly at the sub-national level, are among the factors that affect programme sustainability.

Crosscutting is rated as high. The programme addressed equality and inclusion issues consistent with the principle of leave no one behind, the enjoyment of human right, and gender equality. However, disability inclusion was the least that became the focus of this programme. The programme also promoted the whole-of-government, whole-of-society and people-centred approaches.

The programme has **developed and strengthened partnerships** which contributed to better synergies and collaborations in delivering project activities, outputs and outcomes.

KEY RECOMMENDATIONS

1. PUNOs to advocate the GCM NAP endorsement to the GOI and to support sub-national governments to develop GCM Local Action Plan.
2. PUNOs to work with the Ministry of National Development Planning/National Development Planning Agency (Bappenas), the Ministry of Manpower, and the Indonesian Migrant Workers Protection Agency (BP2MI) to integrate migration in 2025 – 2029 RPJMN incorporating human rights, gender sensitivity, and inclusion issues.
3. PUNOs to work with the Ministry of Home Affairs to disseminate technical guidelines on integration of migration into local governments' policies and provide technical assistance to local governments.
4. PUNOs to advocate GOI to appoint a dedicated ministry/agency as coordinator for migration governance at the national and sub-national levels.
5. PUNOs to work with GOI to develop a dedicated coordination mechanism for migration that accommodates whole-of-government, whole-of-society, vertical and horizontal integration approaches.
6. PUNOs and GOI to replicate the PSC mechanism in future programmes on migration governance to facilitate stakeholders' participation, ownership, contribution and integration.
7. PUNOs and GOI to list prospective initial changes that should receive further assistance to ensure their optimal development and sustainability.
8. PUNOs to work with the GOI to strengthen Integrated Criminal Justice System for Handling Cases of Violence Against Women (SPPT-PKKTP) mechanism at the national level by developing memorandum of understanding among stakeholders that will facilitate similar cooperation among their offices at the sub-national level.
9. PUNOS to work with the Central Java Government to renew MOU on SPPT-PKKTP by ensuring stakeholders on migrant workers protection are included, and to update NTB Government to develop and endorse MOU and Governor's decree on SPPT-PKKTP.
10. PUNOs to focus on providing comprehensive assistance to selected sub-national areas on migration governance, particularly in main origin and transit areas.
11. PUNOs to harmonize (co-financing) pilot project implementation with the government planning and fiscal year to ensure the government's commitment and budget allocation for the following year.
12. PUNOs to develop better accountability and communication strategies thus beneficiaries are aware that the Joint Programme is a multi-partner initiative.