



C3. Joint Programme Revision Request Form Template

Migration MPTF	
Joint Programme Revision Request	
Part A) Joint Programme Information	
Joint Programme Title:	Leveraging the positive impact of migration on Moldova’s development through improved policy evidence and better engaged diaspora.
Country / Countries / Region:	Republic of Moldova
Project Identification Number (MPTFO Project ID number available here):	00140308
Convening Agent (Lead PUNO):	I International Organisation for Migration (IOM), Mission to the Republic of Moldova
Participating UN Organizations (PUNOs):	UNDP, UNICEF, WHO
Total approved budget (USD)	\$2,000,000 USD
Total duration	36 months
Start and End Dates	13 September 2023 – 11 September 2026

Part B) Revision Request	
Date of request submission:	/ 01 / 2026
Focal point name/ agency/ contact details:	Ghenadie Cretu Programme Coordinator, IOM Moldova gcretu@iom.int
Nature of revision (tick all that applies):	
1) PROGRAMME OUTCOME, SCOPE, PUNOs	
1.1) Change in scope and/or expected outcome(s)	<input type="checkbox"/>
1.2) Change in PUNOs (withdrawal, addition)	<input type="checkbox"/>
2) BUDGET	
2.1) Additional funding request	<input type="checkbox"/>
2.2) Change of budget allocation among PUNOs	<input type="checkbox"/>



<p style="text-align: center;">Budget revision and approved NCE</p> <p>2.3) Budget line reallocation (within a PUNO) that:</p> <ul style="list-style-type: none"> • Exceeds 20% variance (percentage change) between outcomes or UNDG budget categories <p>AND</p> <ul style="list-style-type: none"> • Budget line reallocation amount is more than 2% of the total Joint Programme budget 	<p>☒ UNICEF: Transfer of 149686.51 USD from the Activity "2.5.2 Establishing a digital platform to support migrants to manage and monitor the remittances sent to the households in Moldova through an online voucher system" to the newly proposed "Activity 1.1.5. Strengthening national support systems for children whose parents work abroad through tailored services and enhanced institutional capacity"</p> <p>IOM: Transfer of 45,157\$ from IOM Travel UNDG category (under activity 2.3.3 and 2.2.3) to Contractual services UNDG category.</p> <p>UNDP: A budget reallocation is required to optimize resources, including transferring USD 24,629 from "Supplies/Equipment" to "Travel" to ensure participation in the Short-Term Return of Diaspora Members Programme under Activity 2.3.3 "Supporting the operationalisation of the mechanism through counselling, facilitation of professional/academic placement, case-management, coverage of travel and per-diem costs", and reallocating USD 82,708 from "Transfers and Grants," with USD 13,143 shifted to "Travel" and USD 69,565 to "Contractual Services" and "Staff and Other Personnel" to support effective implementation. Additionally, UNDP requests approval to adjust allocations between project outcomes, increasing funding for Outcome 2 to meet programmatic needs, while activities under Outcome 1 will be fully delivered; see the proposed revised budget for the details.</p> <p>WHO: A budget reallocation is proposed to ensure optimal use of available resources and alignment with implementation priorities under the revised work plan. Specifically, funds were transferred from lower-priority or delayed activities under Outcome 1.2 to strengthen interventions under Outcome 1.1, focusing on activities directly supporting institutional capacity and community-level engagement.</p>
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<p style="text-align: center;">Budget revision and app</p>	<p>The proposed reallocation reflects operational adjustments resulting from the updated implementation timeline and the need to maintain programmatic balance across outputs. The proposed budget reductions in certain activities (e.g., Activities 1.2.1, 1.2.2, and 1.2.5) correspond to cost savings and postponed actions, while increases in others (e.g., Activities 1.1.2 and 1.3.1) support enhanced delivery and expanded scope.</p> <p>These changes are in line with financial regulations and aim to ensure efficient utilization of project funds, proper financial oversight, and effective implementation of activities planned for the additional duration of the project over the 6 months' non-cost extension in 2026 -2027.</p>
<p>3) DURATION</p>	
<p>3.1) No cost extension beyond 12 months</p>	<p><input type="checkbox"/></p> <p>Original Duration: Original Start – End Dates:</p> <p>Proposed Duration: Proposed Start – End Dates:</p>
<p>3.2) No cost extension up to 12 months</p>	<p><input checked="" type="checkbox"/></p> <p>Original Duration: 36 months Original Start – End Dates: 13 September 2023 – 11 September 2026</p> <p>Proposed Duration: 42 months (6-month extension) Proposed Start – End Dates: 13 September 2023 – 12 March 2027</p>



Part C) Justification

UNICEF

Under Activity “2.5.2 Establishing a digital platform to support migrants to manage and monitor the remittances sent to the households in Moldova through an online voucher system”, led by UNICEF, the Programme aimed to develop and pilot innovative instruments for managing and monitoring remittances and investments—such as voucher systems for remittance recipients. These vouchers were intended to enhance the developmental impact of migration and remittances, ensuring that a greater share of funds directly benefits children and families.

To assess the feasibility of such a voucher system, UNICEF commissioned a consultancy to identify and evaluate existing financial instruments and platforms that support migrants in managing and tracking remittances sent to households in Moldova. The consultancy also provided recommendations for developing new monitoring tools to better serve the needs of migrants and their family members.

The Desk Review highlighted that an estimated 35–40% of remittances circulate through informal channels. This presents two significant challenges: first, such transfers are difficult to capture in Moldova’s official statistics; second, informal practices—such as using international transport routes or personal transport—expose migrants and their families to financial risks.

The consultancy’s inception report revealed that in 2018-2019, a similar digital platform for the Moldovan diaspora was launched by Support Market SAS (France) and its subsidiary, Suport-Maestru SRL (Moldova). Its main goal was to offer an alternative to traditional money transfers, allowing Moldovan migrants to directly support their families back home by purchasing essential goods and services (food, healthcare, energy, education, social assistance), thus providing a new way to manage remittances.

The platform operated through a system of electronic vouchers purchased by migrants and redeemed by beneficiaries through a network of economic partners in Moldova. These vouchers could be used to pay for food, medical services, and other basic needs. The solution proposed a “monitored funds” model, providing traceability and security for transferred funds.

Although the concept was initially well received (93% of survey respondents expressed interest), it **failed** due to several factors:

- The voucher model required a broad network of economic partners
- Despite potential interest, both migrants and recipients preferred direct cash or bank transfers for their flexibility
- The platform demanded a certain level of financial and digital literacy, especially from rural beneficiaries



- Despite initial funding from France’s Public Investment Bank, it lacked further financial support for scaling up and promotion
- Institutional backing and integration into government diaspora programmes were absent, despite exploratory talks with the National Bureau for Diaspora Relations, UNDP, and others.

Support Market SAS aimed to meet a real need—remittances monitoring—but operational challenges, lack of critical mass, and cultural and digital barriers prevented its sustainability. Its failure highlights the importance of aligning digital solutions with beneficiaries' socio-economic realities and of understanding the behaviours and needs of migrants and their families in Moldova.

Furthermore, discussions held via individual interviews with experts from the banking sector revealed that service providers (banks) have no interest in limiting or controlling how beneficiaries spend their remittances—highlighting an underlying ethical dimension to this stance.

Given the risks and challenges identified during the implementation of Output 2.5.2—focused on establishing a digital platform to help migrants manage and monitor remittances through an online voucher system—UNICEF has decided to revise the current activity and propose a new approach.

The newly proposed activity is grounded in the preliminary findings of the study on children separated from their parents or primary caregivers due to migration, conducted under the MTPF project during the period (December 2024 - ongoing). The research highlights a pressing need for targeted interventions to support these children, particularly in their integration into the education system and access to child protection services, including Mental Health and Psychosocial Support (MHPSS), to mitigate negative coping mechanisms that can occur due to separation from their parents.

Moldova’s national legislation on the protection of children affected by migration is partially aligned with international standards. The right of parents to raise, educate, and protect their children based on custody is indeed respected. However, what is currently lacking is regular monitoring of children by the guardianship authority, primary prevention of situations that put the child at risk, and guarantees of necessary assistance, as well as measures to maintain child–parent relationships abroad, access to parenting programs for parents living abroad, and support measures for caregivers. The study also identified legal and institutional gaps, particularly in the custody of children whose parents are abroad. Moreover, there is widespread distrust of key support systems, including teachers, hotline services, and social workers/child rights protection specialists. To address these challenges, it is essential to strengthen the capacity of the existing service network and improve the quality and responsiveness of support mechanisms including on MHPSS.

Another critical issue identified is the limited support available to parents and caregivers in building strong, nurturing relationships with their children. To respond to this need, a tailored toolkit integrated in the current parenting program and support will be proposed—explicitly designed to address the



unique vulnerabilities and developmental needs of children separated from their parents. Awareness-raising activities on available services will also be launched and will specifically target these children. The decision to amend the current activity under Activity 2.5.2 is based on critical insights gained during implementation and on the preliminary findings of the study on children whose parents work abroad, conducted within the MTPF framework. While the original concept—establishing a digital platform to manage remittances through an online voucher system—was innovative and well-intentioned, several operational and contextual challenges have limited its feasibility and its ability to be implemented.

Key existing challenges include:

- **Limited uptake of voucher-based remittance models** due to conservative consumer behaviour and a preference for direct cash transfers.
- **Insufficient digital and financial literacy**, particularly among rural beneficiaries, which hinders effective use of the platform.
- **Lack of institutional support and scalability**, despite initial interest and funding.

Given these findings, the project will pivot toward strengthening support systems for separated children. This includes policy review, building service providers' capacity, and developing parenting support to address the specific vulnerabilities of these children and improve access to services. This amendment ensures that project resources are aligned with the most pressing needs and will deliver a more sustainable, meaningful impact.

Newly proposed “Activity 1.1.5 Strengthening national support systems for children whose parents work abroad through tailored services and enhanced institutional capacity”.

List of proposed actions to be implemented:

- Train teachers, social workers/child rights protection specialists, and hotline staff on how to better address the needs of children affected by migration and how to provide MHPSS.
- Strengthen the mechanism for intersectoral cooperation to assist according to the needs of children affected by migration.
- Conduct a legal review of custodianship frameworks for children with parents abroad and propose amendments or policy recommendations.
- Develop and share practical guidance and a toolkit for parents and caregivers on maintaining strong emotional bonds with separated children due to migration.

By strengthening existing service networks and tailoring interventions to the lived realities of children and their families, this output will contribute to a more resilient and inclusive support system for Moldova’s most vulnerable children.

To ensure the successful implementation of the newly proposed activity, a six-month no-cost extension is requested, extending the project timeline until **March 2027**. This extension will allow sufficient time to integrate the revised approach, build stakeholder capacity, and deliver meaningful results aligned with the evolving needs identified through recent research and consultations.



		Allocated	New	% change
<p>OUTCOME 1: National public governance and development programs and policies facilitate diaspora engagement based on improved evidence</p> <p>New proposed activity:</p>				
Activity 1.1.5.	Strengthening national support systems for children whose parents work abroad through tailored services and enhanced institutional capacity	0	149867	N/A
<p>OUTCOME 2: Moldovan diaspora is engaged to contribute to sustainable homeland development via innovative and sustainable models</p> <p>Deleted activity:</p>				
Activity 2.5.2:	Establishing a digital platform to support migrants to manage and monitor the remittances sent to the households in Moldova through an online voucher system	156145	6458.35	-96%

UNDP

A reallocation within the UNDP budget became necessary following a revision of the financial planning and aims to optimize the use of available resources to achieve planned results.

Specifically, the proposed budget modifications reflect the reallocation of funds within budget headings, as follows:

1. It is proposed that the amount of USD 24,629, initially allocated under the categories “Supplies, Commodities, and Materials” and “Equipment, Vehicles, and Furniture (including Depreciation)”, be



fully reallocated to the “Travel” category. The additional funding is required to cover travel logistics and ensure the participation of individuals involved in the “Short-Term Return of Diaspora Members with Advanced Professional Experience” Programme, implemented by the Bureau of Diaspora Relations in partnership with the IOM, UNDP, and the WHO, with financial support from the UN’s Multilateral Migration Programme (Activity 2.3.3, Output 2.3). This reallocation will facilitate the successful completion of the programme and the achievement of its key milestones.

2. It is further proposed that the allocation under “Transfers and Grants to Counterparts” be reduced by USD 82,708, of which USD 13,143 would be reallocated to “Travel.” The remaining USD 69,565 would be transferred to “Contractual Services” and “Staff and Other Personnel”, the last primarily to support individual consultancy engagements, identified as the most effective modality for the implementation of agreed activities and the delivery of expected results.

A detailed breakdown of the proposed reallocations between budget categories is presented in the annex no. 1.

In addition to the above reallocations between budget categories, UNDP kindly requests approval for the adjustment of budget allocations between UNDP project outcomes. This adjustment has become necessary to ensure the effective delivery of planned outputs and to respond to operational needs identified during implementation.

The proposed modification reflects an increase in the budget for Outcome 2, where additional resources are required to achieve the targeted results and to ensure the completion of ongoing activities under this outcome. Conversely, the activities under Outcome 1 will be fully delivered through co-financing from other ongoing UNDP initiatives, allowing the current project budget to be optimized and redirected to areas of higher immediate demand. The allocation for Outcome 3 requires only a marginal adjustment aligned with the finalized implementation plan. The overall project ceiling of USD 610,000 remains unchanged.

	Original budget	Revised budget	Differences \$	Variance %
Outcome 1	33,000	8,563	(24,437)	-74.05%
Outcome 2	385,850	413,507	27,6587	7.17%
Outcome 3	151,243	148,023	(3,220)	-2.13%
GMS	39,907	39,907	-	0.00%
Total	610,000	610,000	-	



WHO

As a participating UN organization, WHO requests a no-cost extension until March 2027 to ensure continuity in the implementation of below-mentioned activities and to cover administrative expenses related to programme support and final reporting. The extension will also allow for the completion of the remaining actions under Component 2, including the consolidation of support services and the finalization of administrative processes.

WHO confirms that funds have been allocated in 2027 for the implementation of the following activities:

- **Activity 1.1.2:** Organising evidence-focused policy dialogue events on diaspora engagement, including in the health sector and on specific needs of children left behind
- **Activity 1.1.3:** Organising outreach, promotion and information campaigns spurring Government/country–diaspora engagement
- **Activity 1.2.1:** Assessing the statistical and administrative migration data systems, including health-related aspects
- **Activity 1.2.6:** Upgrading IT data solutions and the Automated Human Resources Information System for the Ministry of Health
- **Activity 1.3.1:** Enhancing the capacity of public officials to deploy, implement and use the new statistical and administrative data and statistical tools
- **Activity 2.2.4:** Promoting the programme and its results to the diaspora and the Moldovan public
- **Activity 2.3.2:** Strengthening health workforce coordination and institutional governance, including on management of health workforce mobility, comprehensive retention strategies, migrants' health, and social inclusion

Additionally, **WHO confirms that no staff costs are foreseen for 2027.**

Following this review, **WHO proposes a strategic budget reallocation** between activities under Outcomes (specifically Outputs 1.1, 1.2, and 1.3) to maximize the efficient use of available resources and ensure smooth delivery of planned activities.

- **Activity 1.2.1:** Assessing statistical and administrative migration data systems — USD 5,000 saved through cost efficiencies;
- **Activity 1.2.2:** Upgrading the Extended Migration Profile — USD 5,000 saved due to optimized implementation approach;
- **Activity 1.2.5:** Conducting extended diaspora mapping — USD 7,000 saved through delayed implementation and partnership synergies.

These combined savings of **USD 17,000** have been reallocated to strengthen priority activities:

- **Activity 1.1.2:** Organizing evidence-focused policy dialogue events — additional USD 5,000 to expand institutional capacity building and stakeholder engagement;



- **Activity 1.3.1:** Enhancing capacity of public officials — additional USD 2,000 to strengthen institutional capacity for data system deployment.

The remaining reallocated funds will support enhanced community outreach and technical assistance activities critical for achieving outcome-level results.

Additionally, WHO has identified activities where planned interventions are no longer necessary due to existing institutional frameworks already in place:

- **Activity 1.1.4:** Supporting institutional and policy amendments — USD 12,000 removed, as existing provisions are established in healthcare institution regulations (IMSP Administrative Council frameworks);
- **Activity 2.3.4:** Developing national twinning centre concept — USD 20,000 removed, as the concept has been integrated into existing national health workforce strategies;
- **Activity 2.3.5:** Promoting temporary return mechanisms — USD 31,789 removed, as promotional activities are incorporated into existing communication strategies and diaspora engagement platforms.

All modifications were undertaken in accordance with Direct Financial Cooperation (DFC) and WHO financial regulations to ensure transparency, traceability, and accountability.

This reallocation exceeds the 20% variance threshold between outcomes and represents more than 2% of the total Joint Programme budget; therefore, formal approval is requested.

A detailed breakdown of the proposed reallocations between budget categories is presented in Annex No. 02: WHO revised budget.

Budget Line Adjustments

- The allocation under “Supplies, Commodities, and Materials” (Budget Line 2) is proposed to be reduced from USD 25,000 to USD 15,000, following a review of planned procurement needs and identification of cost efficiencies.
- The allocation under “Contractual Services” (Budget Line 4) is proposed to be reduced by USD 89,280, with the same amount reallocated to “Transfers and Grants to Counterparts” (Budget Line 6). This reflects the financial arrangement under the Direct Financial Cooperation (DFC) agreement signed between WHO and the Nicolae Testemițanu State University of Medicine and Pharmacy (USMF), through which funds will be directly transferred to USMF to implement planned activities for 2027.

These adjustments do not change the total WHO budget but ensure compliance with the Joint Programme Operational Manual and WHO financial regulations.



IOM

As the lead PUNO, IOM requests a no-cost extension to ensure continuity of operations and to cover associated administrative expenses required for overall programme support and final reporting. Additionally, since young graduates will complete their studies in the summer and return to Moldova only in September 2026, the additional time provided by the extension will enable the completion of counselling, case-management, and indemnity incentive services under Activity 2.2.3: : Supporting the operationalization of the program through counselling, facilitation of professional/academic placement, case-management, coverage of travel costs and an indemnity incentive, through January 2027.

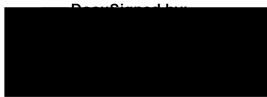
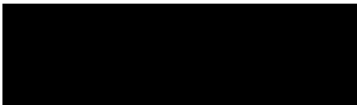
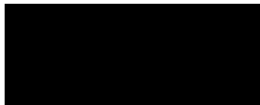
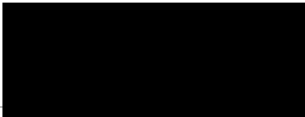
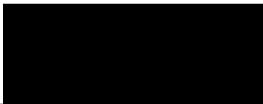
Furthermore, IOM seeks approval to reallocate USD 45,026 from the UNDG budget category Travel to Contractual Services. This reduction in travel costs results from the lower-than-expected number of highly qualified practitioners (11 participants instead of the 40 initially planned) willing to return to Moldova under Activity 2.3.3. The funds freed from travel have been redirected to cover various contractual services, based on the priorities from the government of the Republic of Moldova. This notably includes increased spending on expertise for diaspora mapping (Activity 1.2.5). The detailed breakdown is available below:

Budget category	Original IOM Budget	Revised IOM budget	Difference calculation	Variance	% of total JP budget
Contractual services	369,200	414,226	+45,026	+12%	2.25%
Travel	118,264	73,238	-45,026	-38%	2.25%



Part D) Supporting Documents	
<p>Revised Joint Programme document (signed by the RC, if applicable, and all PUNOs) <i>Please either clearly indicate the changes made in the justification section above, or provide a track-change version.</i></p>	<input checked="" type="checkbox"/>
<p>Revised budget <i>Please provide two versions – one revised budget and one that clearly indicates the changes requested using before (original) and after (revised) columns, as well as variance.</i></p>	<input checked="" type="checkbox"/>
<p>Joint Programme Steering Committee document <i>Please submit the Joint Programme Steering Committee decisions document or minutes to confirm Steering Committee approval of the proposed revisions.</i></p>	<input checked="" type="checkbox"/>
<p>Other documents <i>Please specify.</i></p>	<input type="checkbox"/>



Part E) Signatures – submitters	
<p><i>Resident Coordinator</i> Resident coordinator of the United Nations in the Republic of Moldova</p> <p><i>Name of Resident Coordinator</i> Yesim Oruc</p> <p><i>Date</i> 19-Jan-2026</p> <p><i>Signature</i> </p>	<p><i>Budget revision and approval</i> IOM</p> <p><i>Name of Representative</i> Ester Ruiz de Azua Jimenez</p> <p><i>Date</i> 15-Jan-2026</p> <p><i>Signature</i> </p>
<p><i>Name of PUNO</i> UNDP</p> <p><i>Name of Representative</i> Ms. Seher Ariner, Deputy Resident Representative</p> <p><i>Date</i> 15-Jan-2026</p> <p><i>Signature</i> </p>	<p><i>Name of PUNO</i> WHO</p> <p><i>Name of Representative</i> Miljana Grbic</p> <p><i>Date</i> 15-Jan-2026</p> <p><i>Signature</i> </p>
<p><i>Name of PUNO</i> UNICEF</p> <p><i>Name of Representative</i> Maha Damaj</p> <p><i>Date</i> 15-Jan-2026</p> <p><i>Signature</i> </p>	



Below to be completed by the Fund Management Unit (FMU):

Part F) Review	
FMU Comments and Recommendations:	Budget revision and 6-month NCE approved. Updated end date of the Joint Programme: 12 March 2027.
Part G) Decision	
Decision:	<input checked="" type="checkbox"/> Approve <input type="checkbox"/> Approve with modifications / conditions (to specify) <input type="checkbox"/> Not approve
Comments (if any):	
Signatures:	
Migration MPTF Steering Committee Chair:	Head of FMU:
<i>Date</i>	<i>Date</i>
<i>Signature</i>	<i>Signature</i>