

Ukraine Joint Programme Document

Joint programme title:	Ukraine Joint Programme on CRSV
Outcomes(s): United Nations in Ukraine - Transitional Framework (September 2022-December 2023)	Strategic Priority 2.1: National capacities are strengthened and use data for efficient crisis response and recovery planning Strategic Priority 3.1 [/2.2]: Early recovery interventions are effective in increasing inclusive human development, promoting a sustainable green economy, and building a resilient society
Duration:	18 months
Anticipated start and end of project:	1 December 2023 – 31 May 2025 ¹
<u>JP Team</u>	
Lead PUNO:	- Office of the United Nations Special Representative of the Secretary-General on Sexual Violence in Conflict (O-SRSG-SVC)
PUNOs:	- UN Women Ukraine - UNFPA Ukraine - UNDP Ukraine
Fund management modality:	Pass-through
» Administrative Agent:	UNDP - MPTFO Jennifer Topping jennifer.topping@undp.org
» Convening Agent:	O-SRSG-SVC Tonderai Chikuhwa chikuw@un.org

The **legal basis** for the joint programme is the Legal Annex for the **Transitional Framework 2022-2023** which currently serves as a bridging document between the previous UN-Ukraine Partnership Framework (2018-2022) and the new UN Sustainable Development Cooperation Framework (2024-2027). Additionally, the present Joint Programme is built upon the engagement between the Government of Ukraine and the United Nations Special Representative of the Secretary-General on Sexual Violence in Conflict to prevent and respond to conflict-related sexual

¹ Actual start date will be on the date when the last Party signs in accordance with art. 2.2 of the Special Conditions.

violence which was materialized through the signed 'Framework of Cooperation between the Government of Ukraine and the United Nations on the Prevention and Response to Conflict-Related Sexual Violence'.

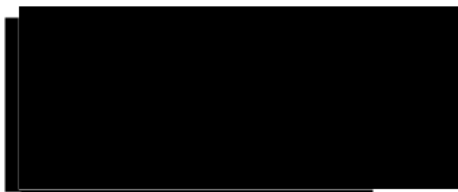
Declaration of commitment and signatures

By signing this Joint Programme document, all signatories commit to work together in a spirit of partnership to achieve the results identified in the **Logical Framework of the Action and Budget**.

Chair of Steering Committee

Office of the Special Representative of the Secretary-General on Sexual Violence in Conflict (O-SRSG-SVC)

Name of Representative: Tonderai Chikuhwa



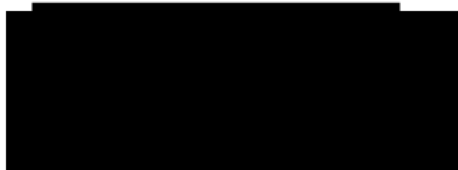
Signature

Name of Organization: O-SRSG-SVC

Date 21/11/2023

UN Organizations

Name of Representative: Tonderai Chikuhwa



Signature

Name of Organization: O-SRSG-SVC

Date 21/11/2023

Name of Representative: [Redacted] nes



Signature

Name of Organization: [Redacted]

Date 28/11/2023

Name of Representative: Massimo Diana

Signature

Name of Organization: UNFPA

Date

Name of Representative: Jaco Cilliers

Signature

Name of Organization: UNDP

Date

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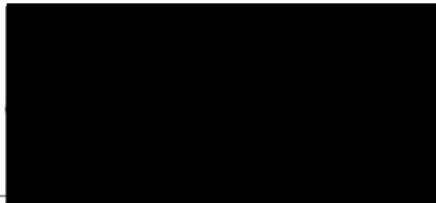
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Name of Representative: Tonderai Chikuhwa



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Name of Organization: O-SRSG-SVC

Date 21/11/2023

UN Organizations

Name of Representative: Tonderai Chikuhwa



Signature

Name of Organization: O-SRSG-SVC

Date 21/11/2023

Name of Representative: Sabine Freizer Gunes

Signature

Name of Organization: UN Women

Date

Name of Representative: Massimo Diana

Signature

Name of Organization: UNFPA

Date

Name of Representative: Jaco Cilliers

Signature



Name of Organization: UNDP

Date 24/11/2023

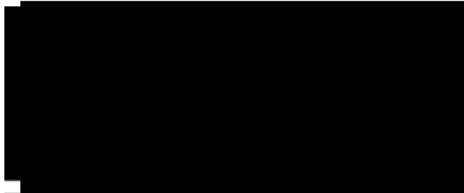
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Chair of Steering Committee

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Name of Representative: Tonderai Chikuhwa

Signature 

Name of Organization: O-SRSG-SVC

Date 21/11/2023

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Name of Representative: Tonderai Chikuhwa

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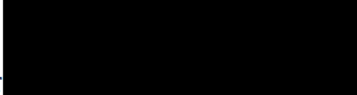
Name of Representative: Sabine Freizer Gunes

Signature

Name of Organization: UN Women

Date

Name of Representative: Massimo Diana

Signature 

Name of Organization: O-SRSG-SVC

Date 23-Nov-2023

Name of Representative: Jaco Cilliers

Signature

Name of Organization: UNDP

Date

List of acronyms

AA	Administrative Agent
CA	Convening Agent
CRSV	Conflict-related sexual violence
EU	European Union
EUAM	European Union Advisory Mission (EUAM)
FoC	Framework of Cooperation
FPI	Service of the Foreign Policy Instruments
IP	Implementation Plan
JP	Joint Programme
MPTF	Multi-Partner Trust Fund
NATO	North Atlantic Treaty Organization
NGO	Non-Governmental Organization
OHCHR	Office of the United Nations High Commissioner for Human Rights
OSCE	Organization for Security and Cooperation in Europe
O-SRSG-SVC	Office of the Special Representative of the United Nations Secretary-General on Sexual Violence in Conflict
PUNO	Participating United Nations Organizations
RC	Resident Coordinator
SC	Steering Committee
SWPA	Senior Women Protection Adviser
UN Women	United Nations Entity for Gender Equality and the Empowerment of Women
UNCT	United Nations Country Team
UNDP	United Nations Development Programme
UNFPA	United Nations Population Fund
WPA	Women Protection Adviser

I. Executive Summary

Following mounting reports of conflict-related sexual violence in Ukraine, the Special Representative of the Secretary-General on Sexual Violence in Conflict (SRSG-SVC) travelled to Kyiv on 2 May 2022. As a result, a Framework of Cooperation (FoC) on the prevention and response to conflict-related sexual violence (CRSV) was signed by SRSG-SVC, on behalf of the United Nations system, with Ukraine's Deputy Prime Minister for European and Euro-Atlantic integration, Ms. Olha Stefanishyna, signing on behalf of the Government.

Following the adoption of the FoC, the Office of the SRSG-SVC and UN partner agencies developed an Implementation Action Plan with the Office of the Government Commissioner for Gender Equality Policy of Ukraine, which was approved in September 2022 during a meeting of the *Commission for the Coordination of Interactions of the Executive Bodies to Ensure Equal Rights and Opportunities for Women and Men* and validated in December 2022 by the Interagency Working Group on Combating Sexual Violence. The plan ensures that comprehensive services

and effective referral pathways are in place; security actors are trained to respect and enforce zero-tolerance policies; and measures are taken to mitigate the risk of human trafficking. The one year anniversary of the plan was marked in September 2023 with a special meeting of the Inter-Agency Working Group on Combating Sexual Violence Related to Russia's Armed Aggression against Ukraine and Assistance to the Survivors.

The Office of the Government Commissioner for Gender Equality Policy and members of the Interdepartmental Working Group on combating sexual violence are implementing the Action Plan with a focus on five critical areas: (i) trafficking in persons for the purpose of sexual exploitation, (ii) provision of comprehensive assistance to survivors of conflict-related sexual violence, (iii) access to justice and accountability, (iv) strengthening the capacity of the security and defence sector to prevent and address CRSV, and (iv) reparations and compensation. The Office of the SRSV-SVC co-chairs each of the inter-agency working groups dedicated to these themes together with UN agencies present in Ukraine.

While driving the plan forward in a volatile conflict-affected environment, the national authorities have sought strategic and technical support to coordinate and assist with the roll-out of the Implementation Plan. To bridge these gaps, the present project responds to this request, outlining the provision of technical support and expertise to Government institutions and relevant UN entities, which will work in collaboration with civil society organizations and first responders in implementing the FoC through: (i) policy development, (ii) training/awareness raising, and (iii) support to survivors.

To this end, a Joint Secretariat comprising representatives of the Office of the Government Commissioner for Gender Equality Policy of Ukraine and relevant UN entities will be established to support the Government's *Interdepartmental Working Group* in developing and coordinating activities within the Implementation Plan. As a critical component of this project, the Government of Ukraine identified the need to be supported by 6 national experts on conflict-related sexual violence to be deployed in four government institutions, namely: the Deputy Prime Minister's office for European and Euro-Atlantic Integration, the Office of the Government Commissioner for Gender Equality and Policy of Ukraine, the Ministry of Internal Affairs and the National Social Service of Ukraine. Concurrently, a team of Women Protection Advisers, will be deployed to support the UN Country Team in accordance with relevant UN Security Council resolutions, especially resolution 2467 (2019), in support of the Joint Secretariat that is responsible for coordinating the overall implementation of the Framework of Cooperation, as co-signatories of the agreement, and its Implementation Plan.

According to the project, these national and international specialists on conflict-related sexual violence will work collaboratively on 3 main workstreams under the present JP as agreed with the Ukrainian authorities:

1. The work on policy development will comprise activities designed to support the roll-out of the Implementation Plan by deploying dedicated capacity and strengthening the coordination mechanism for the implementation of the plan, as well as by ensuring timely referral of CRSV-related information and cases to the OHCHR WPA for data collection, monitoring, analysis and reporting on CRSV, as foreseen under UN Security Council resolution 1960 (2010).
2. Capacity building and trainings will aim to foster the capacity of relevant stakeholders in the implementation of programmes using a survivor-centered approach as well as on the data collection mechanism.

3. Finally, a dedicated budget will be allocated to the strengthening of coordination around service provision including by integrating a survivor-centred approach and ensuring that services are made available where they are most needed, following a needs assessment conducted by the Women Protection Advisors in coordination with the national authorities. Project objectives and activities will be sensitive to the needs of survivors according to their gender, age and other specific needs.

II. Situation Analysis

Since the start of the full-scale invasion of Ukraine, one third of the Ukrainian population has been forced to leave their homes, including an overwhelming majority of women and children, as mainly men have joined or been conscripted into the armed forces. The risks of sexual violence, such as conflict-driven trafficking, are elevated. From 24 February 2022 to 24 September 2023, the Office of the High Commissioner for Human Rights (OHCHR) has recorded 27,449 civilian casualties, including 9,701 persons killed and 17,748 injured. The allegations of atrocities and human rights violations in Ukraine are extensive, including accounts of CRSV, the breadth of which remains difficult to fully assess, notably due to stigma, limited access to suitable, high quality services as a result of the unprecedented type and scale of violations, disruption of health services, and prevailing security situation, and other factors. OHCHR has thus far documented 188 cases of CRSV, the majority of which were allegedly committed by Russian Armed Forces. On 13 December 2022, the Office of the Prosecutor General reported 154 acts of conflict-related sexual violence perpetrated by Russian soldiers since 24 February.² In November 2022, two Russian soldiers were found guilty and sentenced to 12 and 10 years of imprisonment respectively for the ill-treatment of civilians in Chernihiv region.

In this context, the SRSG-SVC travelled to Ukraine on 2 May 2022 to sign a FoC with the Government, on behalf of the United Nations system, on the prevention and response to CRSV. The FoC outlines overarching areas of cooperation including: strengthening rule of law and accountability as a central aspect of deterrence and prevention of crimes of sexual violence; strengthening the capacity of the security and defence sector to prevent sexual violence; ensuring that survivors of sexual violence, as well as their children, have access to comprehensive services; ensuring that sexual violence is addressed in the framework of a ceasefire agreement; and addressing conflict-related trafficking in persons for the purposes of sexual exploitation/prostitution, given the acute vulnerability of the millions of civilians, predominantly women and children, who have become internally displaced or have been forced to flee across Ukraine's borders.

Under the leadership of the Deputy Prime Minister for European and Euro-Atlantic Integration, with the support of the Commissioner for Gender Equality, the *Interdepartmental Working Group on Combating Sexual Violence Related to Russia's Armed Aggression Against Ukraine and Provision of Assistance to Survivors* was established in early June 2022, including the Ministries of Justice, Defence, Interior, Health, and Social Services, the Office of the Prosecutor General, and the Office of the Ombudsman, as part of a "whole-of-government" approach. Sub-working groups for each of the priority areas, co-chaired by the Office of the SRSG-SVC and UN agencies in Ukraine were swiftly established and included civil society representation. The five working groups focus on: (i) trafficking in persons for the purpose of sexual exploitation, (ii) provision of comprehensive assistance to survivors of CRSV, (iii) access to justice and accountability, (iv) strengthening the

² By the end of July 2023, the Office of the Prosecutor General reported it had initiated investigations into 215 cases of CRSV perpetrated by Russian Armed Forces since 24 February.

capacity of the security and defence sector to prevent and address CRSV, and (v) reparations and compensation. Implementation of the plan is ongoing. A sixth working group was recently added.

Through this consultative process, the Implementation Plan has been developed and implemented to guide action on each pillar of the FoC in a holistic manner. The plan remains a “living” document, in order to ensure agile programming that keeps pace with a fluid and fast-changing environment.

III. Rationale and Theory of Change

a. Project’s Theory of Change

The project’s theory of change assumes that if effective support is delivered in terms of policy development, capacity-building, awareness raising and support to survivors, national authorities will have increased capacity to coordinate the roll-out of the Implementation Plan on the basis of accurate data while ensuring that survivors’ access to comprehensive, multisectoral services are enhanced, and accurate and timely information on these services is accessible in line with the survivor-centred approach.

b. Complementarity

Key elements of the project comprise complementarity and coordination which are inherent to the set-up of the project as its primary aim is to support the roll-out of the Implementation Plan in the context of the war. Critical to this effort will be the deployment of additional CRSV capacity on the ground both among the UN Country Team and relevant Government entities as part of the Joint Secretariat, through national and international technical experts which has been deemed as essential to augment the existing capacity of national institutions and the United Nations engaged in CRSV/sexual and gender-based violence programming, as well as accompanying and supporting the work of national and local civil society organizations, particularly women-led organizations, in this area of work.

Complementarity and coordination will be sought with the current Cooperation Framework between the United Nations and the Government of Ukraine, including ongoing crisis response projects such as the UN Action project on *‘Strengthening national and community-based CRSV prevention and response mechanisms in Ukraine through a survivor-centered multi-sectoral approach’*, the CRSV Multi-Partner Trust Fund/UN Team of Experts of the Rule of Law and Sexual Violence in Conflict project *“Support to the UN Human Rights Monitoring Mission in Ukraine to Expand its Work in Response to 2022 Conflict in Ukraine”*, as well as the EU’s ongoing development cooperation and humanitarian efforts in Ukraine under the leadership of the European Union Advisory Mission (EUAM). Given the high level of international interest in supporting Ukraine in the response to the ongoing situation, particular emphasis will also be given to ensure coordination and complementarity with initiatives supported by European Union (EU) Member States and other donors. This will particularly be the case with the two other FPI projects funded under the same financing decision as the present project and which began implementing activities in the fall of 2022, namely *“Ukrainian Conflict-related Sexual Violence Integrated Support Mechanism”* implemented by the NGO Global Rights Compliance and *“Resilient Together”* implemented by the Ukrainian Women’s Fund in partnership with the Ukrainian NGOs La Strada Ukraine and JurFem.

Moreover, the consultative process launched by the Government of Ukraine in August 2022 in order to operationalize the engagements taken under the FoC and draft an Implementation Plan

provides a forum to initiate coordination amongst key stakeholders. The following governmental, non-governmental and international partners took part in the consultation process and are specifically designated as implementing entities: Office of the Government Commissioner for Gender Equality Policy, Ministry of Internal Affairs of Ukraine, National Police of Ukraine, State Emergency Service of Ukraine, State Migration Service of Ukraine, State Border Guard Service of Ukraine, Ministry of Social Policy of Ukraine, National Social Service of Ukraine, Ministry of Defence of Ukraine, Ministry of Veteran Affairs of Ukraine, Ministry of Health of Ukraine, Ministry of Digital Transformation of Ukraine, Ministry of Foreign Affairs of Ukraine, Ministry of Culture and Information Policy, Ministry of Education and Science of Ukraine, Ministry of Regional Integration of Ukraine, Ministry of Economy of Ukraine, Ministry of Justice of Ukraine, Ministry of Energy of Ukraine, Coordination Centre for Legal Aid Provision, State Agency “Government Contact Centre”, General Prosecutor’s Office, Security Service of Ukraine, Human Rights Ombudsperson and Secretariat.

As such the Implementation Plan provides a framework for coordination and complementarity of actions amongst stakeholders in the context of stretched resources within Government structures due to the ongoing war. The project is also complimentary to the focus of other initiatives drawing on this pool of funding.

c. Expected Results and division of labour

Through the three main workstreams, the JP will substantively contribute to achieve two of the three strategic priorities of the UN Transitional Framework in Ukraine and more broadly to the *SDG 16 ‘Peace, Justice and Strong Institutions’*.

Aligned with the general outcome 1 and outcome 7 of the UN Action project on *‘Strengthening national and community-based CRSV prevention and response mechanisms in Ukraine through a survivor-centred multi-sectoral approach’*, the present JP’s Outcomes 1 and 2 on ‘Policy development’ and ‘Capacity building’ will contribute to the UN Transitional Framework’s *Strategic Priority 2 ‘Strengthening Systems’*.

Aligned with Outcome 5 of the UN Action project, the Outcome 3 of the present JP will contribute to the UN Transitional Framework’s *Strategic Priority 3 ‘Building Resilience’*

1. Policy development

1.1 Strategic and technical capacity of national authorities to prevent and respond to CRSV is enhanced in the long term in line with the Framework of Cooperation and the Implementation Plan through an improved coordination among government entities involved in the roll-out of the Plan and the deployment of additional dedicated experts among relevant Government and UN Country Team entities.

1.2. Participating UN Entities (PUNOs) will send relevant CRSV-related information and cases to the OHCHR Women Protection Adviser (WPA) to feed into OHCHR data collection, monitoring, analysis and reporting on CRSV. (While UNFPA will carry out the recruitment of this WPA in charge of data collection, this WPA will be embedded within OHCHR).

2. Capacity building

2.1 The capacity of stakeholders involved in the roll-out of the Implementation Plan for the Framework of Cooperation on CRSV will be improved through dedicated trainings on the development of programmes using a survivor-centered approach and based on accurate and objective data to facilitate CRSV survivors’ access to services and referral.

2.2 All stakeholders involved in the Monitoring, Analysis and Reporting Arrangements mechanism are adequately trained and mentored to ensure the collection and analysis reliable data and information on CRSV.

3. Support to survivors of sexual violence in conflict

3.1 The accessibility of services for CRSV survivors will be enhanced by identifying, mapping and coordinating referral pathways to adequately connect CRSV survivors/survivors to appropriate, quality and multi-sectoral services in the long term.

3.2 Standards to ensure the provision for comprehensive and needs-based assistance to all CRSV survivors will be developed and shared to guide all prevention and response efforts.

3.3 The accessibility of services for CRSV survivors is strengthened through material, financial and institutional support to service providers, including women's civil society organizations.

As a critical component of this project will be the deployment of the 6 national experts on conflict-related sexual violence to be embedded in four government institutions as identified by the Government of Ukraine, namely: the Deputy Prime Minister's office for European and Euro-Atlantic Integration (one coordination specialist dedicated to the Implementation Plan and one International Law Lawyer), the Office of the Government Commissioner for Gender Equality and Policy of Ukraine (one CRSV and monitoring expert in support of the Interdepartmental Working Groups of the IP and one security and defence expert), the Ministry of Internal Affairs (one criminal law lawyer) and the National Social Service of Ukraine (one CRSV and services specialist).

Concurrently, a team of WPAs will be deployed within the UN Country Team in accordance with relevant UN Security Council resolutions, especially resolution 2467 (2019), in support of the Joint Secretariat that is responsible for coordinating the overall implementation of the Framework of Cooperation on CRSV.

Activities to achieve the expected results under each workstream will be implemented on the ground, in collaboration between the WPA Unit and the national CRSV experts deployed in the various Government entities under the overall guidance of the Senior Women's Protection Adviser (SWPA). In this framework, the SWPA will be responsible for developing a tentative work plan for the whole implementation period and, with a clear division of responsibilities between each expert and related entities for the implementation of activities provided under the Logical Framework of Activities following consultations on the ground with hosting entities and national authorities and validation by the Steering Committee. The Logical Framework of Activities and budget allocations will be adjusted accordingly.

The division of labour will be as follow:

- UNDP will be in charge of the recruitment of the Senior Women Protection Adviser (SWPA) to be deployed within the office of the Resident Coordinator as the leader of the WPA Unit, as well as the recruitment of the International Law Lawyer and the Criminal Law lawyer to be seconded respectively to the Deputy Prime Minister's Office and to the Ministry of Internal Affairs. UNDP will also support the procurement of material and services for the delivering of capacity building initiatives and to fill critical gaps in terms of assistance to survivors as assessed by the WPA Unit. Finally, UNDP will be responsible for the recruitment of the staff comprising the operational management structure of the project in Ukraine, which will consist of a national project coordinator and a project assistant, to

support the SWPA in all administrative, finance and project management-related responsibilities of the Joint Programme (see the 'Governance Structure' section).

- UN Women will carry out the recruitment of the Women Protection Advisor in charge of the technical and strategic support to government and civil society counterparts, as well as the recruitment of the coordination specialist dedicated to the Implementation Plan and the Security and defense expert to be deployed respectively in the Deputy Prime Minister's Office and to the Office of the Government Commissioner for Gender Equality and Policy of Ukraine.
- UNFPA will carry out the recruitment of the Women Protection Advisor (WPA) in charge of data collection, who will be embedded within OHCHR to directly support data analysis as well as the recruitment of the national monitoring expert in support of the Interdepartmental Working Groups of the IP and the national CRSV and services specialist to be seconded respectively to the Office of the Government Commissioner for Gender Equality and Policy of Ukraine and to the National Social Service of Ukraine.

Office-related costs for each of the deployed experts will be covered by their respective hosting entities as in-kind contributions.

It should be noted that although the overall project duration and implementation of activities are planned over an 18-month period, including the inception period during which will be carried-out the recruitment process of all staffing to be deployed under the present project (see section III.e below) all staff positions have been budgeted on the basis of a 12-month period. Continuance of appointment beyond the initial 12 months will be contingent to further funding.

All duty related travels covered under the project as provided under 'Annex III – Budget of the Action' will comply with article 16.1 of 'Annex II - General Conditions for Contribution Agreements'.

d. Risk mitigation

Risk	Risk level H/M/L	Mitigation measures
The ongoing fighting throughout Ukraine might impact the ability to implement the planned activities.	H	A clear protocol will be in place for operating in conflict-affected areas with sufficient safeguards and protective measures.
Lack of coordination among international and national actors resulting in duplication of efforts or inefficient allocation of resources.	M	Continued coordination will be pursued notably through the Joint Secretariat.
Lack of access to services and justice for beneficiaries due to security, social and cultural challenges, including stigma.	H	Stakeholders implementing the project will have a proven track-record of engaging with a multitude of actors in crisis and conflict settings as well as in highly restrictive environments allowing them to engage with survivors in an age and gender-sensitive manner.

e. Inception period

This project will have a three-month inception period during which the recruitment of the necessary expert capacity will be initiated in accordance with security protocols.

f. Lessons

The present programme was mainly designed in response to the needs expressed by the Ukrainian authorities in the course of the development of the Framework of Cooperation on the prevention and response to conflict-related sexual violence (CRSV) signed between the United Nations and the Government of Ukraine in May 2022 and the development of the related Implementation Plan (IP) which intends to coordinate the efforts related to CRSV response of a broad range of stakeholders, including international partners, UN agencies, government entities and civil society organizations. In this view, the Joint Programme will create the critical infrastructure in Ukraine that can take over this work and enable an in-person should-to-shoulder collaboration with the Ukrainian government pushing the implementation the Framework of Cooperation forward by responding to the immediate needs that the Inter-Ministerial Working Group is experiencing in terms of human resources.

In addition, the present programme is fully aligned with CEDAW Convention provisions, its general recommendation No. 30 (2013) on women in conflict prevention, conflict and post conflict situations and the recent Concluding Observations of the CEDAW Committee on the ninth periodic report of Ukraine [CEDAW/C/UKR/9] issued at the occasion of its 1921st and 1923rd meetings held in October 2022. The Joint Programme practically responds to a number of recommendations expressed by the Committee (especially paragraph 16).

g. Sustainability plan and exit strategy

The sustainability of the results achieved through the JP will notably be ensured through the strengthened capacities of Ukrainian institutions to effectively coordinate the implementation of the Framework of Cooperation on CRSV through the deployment of technical capacity. The deployment of such capacity both within the UNCT and key Government entities, including the Office of the Deputy Prime Minister in charge of the coordination of the Framework of Cooperation on CRSV, will allow an enhanced coordination between the UN and the Government, as an essential strategy toward the institutional sustainability and long-term implementation of the FoC beyond the duration of the present Joint Programme.

As part of the plan, the JP SC and JP team remain operational for a minimum of three months after operational closure of the JP to offer advice, and support transition efforts and capacity development. The JP team will consider the use of UN Volunteers to carry-out sustainability and transition arrangements.

IV. Steering and management arrangements

a. Governance Structure

Programmatic leadership for the overall programme and the WPA Unit will fall under the supervision of the Senior Women's Protection Adviser (SWPA), in close coordination with United Nations Country Team and governmental counterparts. Administrative functions and related project implementation responsibilities, including financial reporting, will be carried by the operational management structure of the programme composed of a national project coordinator

and a project assistant. The SWPA, supported by the operational management structure of the programme, in close coordination with the OSRSG-SVC as the Convening Agent, will ensure accurate and timely reporting and respond to any ad-hoc requests.

The Administrative Agent (AA) is the UNDP Multi Partners Trust Fund (MPTF) Office which will be accountable for effective and impartial fiduciary management and financial reporting: receive donor contributions, disburse funds to PUNOs based on instruction of the Steering Committee and consolidates periodic financial reports and final financial report.

The activities will be implemented by UNDP, UN Women and UNFPA country offices, as well as the O-SRSG-SVC as PUNOs which will assume full programmatic and financial accountability for fund disbursed by the MPTF-UNDP [Administrative Agent (AA)]. Implementation will take place in close cooperation and coordination with OHCHR as the organization responsible for CRSV data collection, monitoring, analysis, and reporting.

UNFPA Brussels Representation Office Management and Monitoring Unit: The services of the Management and Monitoring Unit of the Brussels Office are required due to the specificities of the financial management and reporting of projects funded by the European Commission. The Unit is 100% dedicated to the financial management, monitoring, and reporting of European Commission-funded projects. The proportion of the Unit costs included in the proposal budget corresponds to the tasks and time dedicated by the unit to the financial management, monitoring and reporting of this specific project.

Overall, four PUNOs, namely the O-SRSG-SVC, UNDP, UN Women and UNFPA will take part to this Joint Programme which will constitute the Joint Programme Team.

b. Joint Programme Steering Committee

The JP Steering Committee (SC) will be accountable for effective management of the JP and the achievement of JP results. It provides strategic oversight and guidance for the JP team from launch to closure, including adjustments to JP results and strategy, progress reports and learning.

As the lead PUNO, the OSRSG-SVC will chair the SC and provide the secretariat functions. Members of the SC include representatives from all PUNOs, namely the UNDP, UNFPA and UN Women country offices, as well as representatives from OHCHR.

Government representatives, namely from the Office of the Deputy Prime Minister for European and Euro-Atlantic Integration and from the Office of the Commissioner for Gender Equality as Implementing Partners, as well as representatives of the FPI and the EU Delegation in Kyiv as donor, may be invited to attend SC meetings.

An initial SC meeting will be convened virtually by the O-SRSG-SVC as the Convening Agent, at the launch of the project. Subsequently, one SC meeting will be convened by the SWPA after 12 months of implementation for the annual progress review, and a last SC meeting will be convened at the conclusion of the project for a strategy and result assessment of the project.

SC meetings will be held on a consensus basis.

V. Fund management modality

The programme will be using a pass-through fund management modality where UNDP Multi-Partner Trust Fund Office will act as the Administrative Agent (AA) under which the funds will be channeled for the programme through the AA. Each participating UN organization receiving funds through the pass-through would have to sign a standardized Memorandum of Understanding with the AA.

The Administrative Agent will:

- Establish a separate ledger account under its financial regulations and rules for the receipt and administration of the funds received from the donor(s) pursuant to the Administrative Arrangement. This Joint Programme Account will be administered by the Administrative Agent in accordance with the regulations, rules, directives and procedures applicable to it, including those relating to interest;
- Make disbursements to Participating UN Organizations from the Joint Programme Account based on instructions from the Steering Committee, in line with the budget set forth in the Joint Programme Document.

The Participating UN Organizations will:

- Assume full programmatic and financial responsibility and accountability for the funds disbursed by the AA in accordance with the general rules and regulations of the EU Contribution Agreement. Establish a separate ledger account for the receipt and administration of the funds disbursed to it by the Administrative Agent.
- Each UN organization is entitled to deduct their indirect costs on contributions received according to their own regulation and rules, taking into account the size and complexity of the programme. Each UN organization will deduct 7% as overhead costs of the total allocation received for the agency.

The MPTF Office will charge direct costs for administrative agent services.

The Convening Agency will consolidate narrative reports provided by the Participating United Nations Organizations as per the MoU.

The MPTF Office will:

- Prepare consolidated narrative and financial progress reports, based on the narrative consolidated report prepared by the Convening Agency and the financial statements/ reports submitted by each of the Participating UN Organizations in accordance with the timetable established in the MoU and in the Special Conditions of the EU Contribution Agreement;
- Provide those consolidated reports to each donor that has contributed to the Joint Programme Account, as well as the Steering Committee, in accordance with the timetable established in the EU Contribution Agreement.

Budget Preparation - The Convening Agency will prepare an aggregated/consolidated budget, showing the budget components of each participating UN organization.

Accounting - Each UN organization will account for the income received to fund its programme components in accordance with its financial regulations and rules.

Indirect Costs

- **Participating UN Organizations:** Each UN organization participating in the joint programme will recover indirect costs in accordance with its financial regulations and rules and as documented in the Memorandum of Understanding signed with the AA.
- **Administrative Agent:** The AA (UNDP MPTF) shall be entitled to charge direct costs of performing the AA's functions.

VI. Monitoring and learning

The project will ensure a comprehensive monitoring by the JP Team at multiple levels to ensure that all project interventions in target areas are systematically and periodically monitored, analyzed and reported through data collection, reviews or studies and joint field visits to guide the project's implementation. The monitoring is done under the coordination and programmatic leadership of the lead PUNO (O-SRSG-SVC) and will be initially overseen on the ground by the Monitoring & Evaluation specialist which will be recruited as part of the present project before being transferred to the SWPA at the termination of the M&E specialist's contract.

Monitoring and learning will be done throughout all stages of project's implementation from design, throughout implementation until close of project activities. This includes: (i) tracking performance through the collection of appropriate and credible data and other evidence; (ii) analysing evidence to inform management decision-making, improve effectiveness and efficiency, and adjust programming as necessary; and (iii) reporting on performance and lessons to facilitate learning and support accountability.

VII. Communication and visibility

All activities to be implemented within this Action will ensure EU visibility in accordance with the EU visibility guidelines on the use of its emblem and disclaimer that will be placed on all publications and visibility materials. Visibility efforts for this action may include EU branding (e.g. stickers, signboards, banners), production of audiovisual content and dissemination of assets through social media, and press and media content (e.g. human interest stories, or press release) and similar, as deemed appropriate to ensure EU visibility.

VIII. Logical Framework of the Action

	Results chain	Indicator	Baseline (2023)	Target (2024)	Current value* (2023) (* to be included in interim and final reports)	Source and mean of verification	Assumptions
<i>Impact (Overall objective)</i>	<i>Strengthened and coordinated CRSV prevention and response in Ukraine</i>	<i>Improved level of tasks' implementation under the Implementation Plan for the Framework of Cooperation on CRSV</i>	<i>Limited capacity of the national authorities in the prevention and response to CRSV</i>	<i>Increased capacity of the national authorities in the prevention and response to CRSV</i>	<i>Not applicable</i>	<i>National authorities' reports on roll-out of the Implementation Plan for the Framework of Cooperation on CRSV</i>	<i>Not applicable</i>
		<i>Enhanced coordination and interaction among entities involved in the roll-out of the implementation plan</i>	<i>Inadequate institutional and policy framework to effectively prevent and respond to CRSV</i>	<i>Improved institutional and policy framework to effectively prevent and respond to CRSV</i>			
<i>Outcomes (Specific objectives)</i>	<i>1. Improved coordination among government entities to ensure policy consistency in the prevention and response to CRSV based on accurate and objective data</i>	<i>The Joint Secretariat is established in support of the Interagency Working Group for the roll-out of the Implementation Plan for the Framework of Cooperation on CRSV</i>	<i>Meetings of the Interagency Working Group are held on an irregular basis</i>	<i>The Interagency Working Group is meeting on a regular basis and provides accurate guidance in the roll-out of the Implementation Plan based on accurate and objective data</i>	<i>2 meetings held since the signing of the FoC in May 2022</i>	<i>Interagency Working Group meetings reports, technical Working Group Meetings' reports</i>	<ul style="list-style-type: none"> - Conflict and security situation allows for implementation - Willingness of national authorities to implement the action - Continuing cooperation between UN and government as

	Results chain	Indicator	Baseline (2023)	Target (2024)	Current value* (2023) (* to be included in interim and final reports)	Source and mean of verification	Assumptions
	2. Increased capacity of stakeholders involved in the roll out of the implementation plan in developing programmes using a survivor-centred approach based on accurate and objective data	Percentage of government actors reporting improved knowledge in developing programmes using a survivor-centred approach based on accurate and objective data	<ul style="list-style-type: none"> Limited level of knowledge on the principles of the survivor-centred approach and holistic care in the development and delivery of trainings Insufficient involvement of survivors in the development and verification of training programmes 	<ul style="list-style-type: none"> Based on questionnaires, over 80% of government actors reached by the project's trainings report improved knowledge on the principles of the survivor-centred approach and holistic care and are able to implement such approach All interventions integrate survivors' own experiences and input within all initiatives as part of the Implementation Plan 	<ul style="list-style-type: none"> Limited level of knowledge on the principles of the survivor-centred approach and holistic care in the development and delivery of trainings Insufficient involvement of survivors in the development and verification of training programmes 	Interagency Working Group meetings reports, post-training feedback surveys	established by the FoC
		Reach of specific training on the monitoring, analysis and reporting arrangements mechanism		members are trained, meetings are held on a regular basis and provides timely quarterly reports		technical Working Group Meetings' reports	

	Results chain	Indicator	Baseline (2023)	Target (2024)	Current value* (2023) (* to be included in interim and final reports)	Source and mean of verification	Assumptions
	3. Improved accessibility of services for survivors	A mechanism for providing a coordinated and timely assistance to CRSV survivors is established and coordinate all existing referral channels	<ul style="list-style-type: none"> • Availability of operating service providers is not clearly identified • Lack of coordination between existing referral channels and service providers 	<ul style="list-style-type: none"> • All operating service providers (government-funded and non-government-funded) are identified and continuously mapped • All existing referral channels and service providers (government-funded and non-government-funded) are coordinated and synchronized through a common referral mechanism 	<ul style="list-style-type: none"> • Availability of operating service providers is not clearly identified • Lack of coordination between existing referral channels and service providers 	Action records, mapping report	
		Percentage of professionals and front-line service providers reporting clear knowledge on standards to ensure provision of comprehensive, needs-based assistance to all survivors	<ul style="list-style-type: none"> • Lack of standards for providing needs-oriented assistance to CRSV survivors are developed and established 	<ul style="list-style-type: none"> • Standards for providing needs-oriented assistance to CRSV survivors are developed and established • All front-line service providers 	<ul style="list-style-type: none"> • Lack of standards for providing needs-oriented assistance to CRSV survivors are developed and established 	SOP, Action records, Post training feedback surveys, Structured interview surveys	

	Results chain	Indicator	Baseline (2023)	Target (2024)	Current value* (2023) (* to be included in interim and final reports)	Source and mean of verification	Assumptions
			<ul style="list-style-type: none"> Insufficient level of qualifications of specialists working with CRSV survivors 	and hotlines' staff report a clear understanding of the standards for providing needs-oriented assistance to CRSV survivors	<ul style="list-style-type: none"> Insufficient level of qualifications of specialists working with CRSV survivors 		
		Number of destroyed/war damaged facilities and properties of specialised support services for CRSV survivors supported in view of resuming their operations	# of destroyed/war damaged facilities and properties of specialised support services for CRSV survivors	2 recovery initiatives supported in view of resuming operations of destroyed/war damaged facilities and properties of specialised support services for CRSV survivors	# of destroyed/war damaged facilities and properties of specialised support services for CRSV survivors	Action records	
Outputs	1.1. Strategic and technical capacity of national authorities enhanced in the prevention and response to CRSV	1.1.1. Number of coordination meetings	0	6		Meeting Attendance lists and summary of decisions	<ul style="list-style-type: none"> Evolution of the conflict Willingness of national authorities to implement the action Continuing cooperation between UN and
		1.1.2. Number of guidance notes produced	0	1		Guidance notes	
	1.2. The monitoring, analysis and reporting	1.2.1. Delivery of quarterly reports	0	6		Quarterly reports	

	Results chain	Indicator	Baseline (2023)	Target (2024)	Current value* (2023) (* to be included in interim and final reports)	Source and mean of verification	Assumptions
	<i>arrangements mechanism is strengthened, in line with relevant Security Council resolutions, including resolutions 1960 (2010) and 2467 (2019).</i>	<i>1.2.2. Number of field visits</i>	0	3		<i>Mission reports</i>	<i>government as established by the FoC</i>
		<i>1.2.3. Number of webinars disseminating relevant United Nations methodology including protocols on safe, ethical collection, use, exchange and analysis of CRSV data to entities engaged in reporting</i>	0	6		<i>Seminar's readouts</i>	
	<i>2.1. Stakeholders involved in the response to CRSV trained to develop and implement CRSV-related policies using a survivor-centred approach</i>	<i>2.1.1. Specialized information and training material is developed</i>	0	1		<i>Training materials developed</i>	
		<i>2.1.2. Number of beneficiaries trained</i>	0	50		<i>Training reports, attendance lists</i>	
	<i>2.2. All stakeholders involved in the monitoring, analysis and reporting are highly trained to ensure reliable data and information on CRSV</i>	<i>2.2.1. Training material is developed and broader data collection, including the application of safe and ethnical protocols</i>	0	1		<i>Training reports</i>	
		<i>2.2.2. Number of beneficiaries trained</i>	0	20		<i>Action records</i>	

	Results chain	Indicator	Baseline (2023)	Target (2024)	Current value* (2023) (* to be included in interim and final reports)	Source and mean of verification	Assumptions
	3.1. All services available to CRSV survivors are identified and referral pathways are coordinated to connect CRSV survivors to appropriate, quality and multi-sectoral services	3.1.1. Regular mapping of referral pathways	0	4		Mapping or referral pathways reports	
		3.1.2. Number of field visits to mapping available services in critical areas	0	2		Mission reports	
		3.1.3. Development of a standard process for monitoring and analysing the availability and capabilities of the existing support services	0	1		SOP	
	3.2. All services available to CRSV survivors follow a standard procedure for ensuring the delivery needs-oriented assistance to CRSV survivors	3.2.1. Development of a standard procedure for delivering needs-oriented assistance to CRSV survivors are developed and established	0	1		SOP, action records	
		3.2.2. Number staff trained on the standard procedure for delivering needs-oriented assistance to CRSV survivors	0	100		Training reports and attendance lists	
	3.3. Recovery of facilities and property of the specialized support services for	3.3.1. Number of recovery initiatives supported in view of resuming operations of	0	2		Action records, Procurement reports	

	Results chain	Indicator	Baseline (2023)	Target (2024)	Current value* (2023) (* to be included in interim and final reports)	Source and mean of verification	Assumptions
	<i>CRSV survivors that have been destroyed/damaged</i>	<i>destroyed/war damaged facilities and properties of specialised support services for CRSV survivors</i>					

