

SOMALIA UN MPTF

PROGRAMME QUARTERLY PROGRESS REPORT Period (Quarter-Year): Period: Quarter-2 (April- June) 2017

Project Name	Support to Building Inclusive Institutions of Parliament in Somalia (PSP)
	(UNDP SOM10 Project ID 00094911)
Gateway ID	MPTF Project ID-00096825 (Gateway ID)
Start date	March 2013
Planned end date	30 Jun 2017
	Name: Nahid Hussein
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PSG	PSG (s): 1: Inclusive politics: Achieve a stable and peaceful Somalia through inclusive
	political processes
Priority	Priority 1: Advance inclusive political dialogue to clarify and settle relations between
	the federal government and existing and emerging administrations and initiate
	processes of social reconciliation to restore between communities.
Milestone	
Location	Federal; Somaliland; Puntland, Galmudug, Jubaland, Southwest, and Hirshabelle states
Gender Marker	2

Total Budget as per ProDoc	USD 16,617,286
MPTF:	USD 4,427,882
	PBF: 0
Non MPTF sources:	UNDP Trac: USD 3,918,619
	Other: USD 8,290,236

	PUNO	Report approved by:	Position/Title	Signature
1.	PSG1	David Akopyan	Deputy Country Director –	
	(4SOU1)		Programme	

Total MPTF Funds Received			Total non-MP	TF Funds Received
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
UNDP	\$563,628	\$3,545,990	0	\$12,208,855
TOTAL	\$563,628	\$3,545,990	0	\$12,208,855

JP Expenditure of MPTF Funds ¹			JP Expenditure	of non-MPTF Funds
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
UNDP	\$276,749	\$2,879,879	\$940,033	\$11,758,921
TOTAL	\$276,749	\$2,879,879	\$940,033	\$11,758,921

¹ <u>Uncertified expenditures</u>. Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<u>http://mptf.undp.org/factsheet/fund/4SO00</u>)



QUARTER HIGHLIGHTS

- 1. The first annual Somali Women Parliamentarian conference was held in Mogadishu on 24-25 April 2017;
- Capacity building activities were provided to five parliaments, namely the National Federal Parliament (NFP), South-West State Assembly (SWSA), Hirshabelle State Assembly (HSSA), Jubbaland State Assembly (JSA), and Puntland House of Representatives (PL HoR), including training on legislative processes, committee functions, consultations and civic education;
- 3. Human resource and technical support to the Parliaments and state assemblies' administrations was provided;
- 4. The South-West State Parliament established its first Website, which went online on 15 May 2017 and can be accessed via http://southwestparliament.net/;
- 5. The Somaliland House of Representatives Young Graduates Programme has produced results as the graduates are providing useful support to the Parliament's core departments, plenary services and in all committees.

SITUATION UPDATE

The responsiveness of the Parliaments towards its citizens is key to deliver the mandate of the MPs, and hence the project supports extensively the public outreach activities of the Parliaments. Whether through support to the websites of the parliaments, or through outreach visits to the constituencies, amongst others the Parliaments remain committed to their communication, outreach and accountability to the public. In this endeavor, the South West State Parliament established its first website went online on 15 May 2017 that can be accessed via http://southwestparliament.net/. The websites contain documentation on Rules, Bills, Resolutions and session reports amongst others. These websites serve as a tool to communicate with citizens to increase the awareness of the public on parliament activities thereby increasing the outreach and accountability of MPs.

Project board meeting was held for the project, in April 2017. The objective of this meeting was to discuss progress and achievements that UNDP and parliaments made during this reporting period and to seek guidance over challenges encountered during the period under consideration. The meeting also gave opportunity to discuss on the work plan of six (6) months Jan-June 2017 and importance of continuity of support for the parliament and state assemblies. The progress presented included support provided by the project re the transition from 9th to 10th Federal Parliament through provision of technical experts to develop Special Interim Rules of Procedures and Protocols for election of the Speaker and the President; inauguration of 10th Parliament of Somalia and swearing in of the new MPs of both houses (House of the People and Upper House), support to Parliamentary Electoral Committees during Speakers and Presidential elections, recruitments of consultants for State Assemblies, construction of South West Assembly Secretariat building, refurbishment of the Puntland House of Representatives plenary hall, provision of office furniture (chairs, tables, desks etc.) and security equipment (metal detectors) to two State Assemblies (Jubbaland and South West State Assemblies) and the NFP (House of the People and Upper House). The project board members welcomed the decision for approval of 2017 Annual Work Plan for 6 months from Jan-Jun 2017 and extension of the project until 30 Jun 2017 which was approved.

Due to the Project Document ending on 30 June, and limited funding resources, the project is currently revising a new Project Document for 2017-2021 and the Annual Work Plan for July – December 2017. Support to both Federal and State Parliaments over the coming years is critical to conducting and finalizing the Constitutional Review Process and holding one-person one-vote elections in 2020/21.



QUARTERLY PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT

OUTCOME 1: NFP AND PARLIAMENTS OF SOMALILAND AND PUNTLAND CAPACITATED TO OPERATE AS INCLUSIVE, TRANSPARENT AND EFFECTIVE LAW-MAKING, OVERSIGHT AND REPRESENTATIVE BODIES CONTRIBUTING TO NATIONAL PEACEBUILDING AND NATION-BUILDING GOALS OUTCOME INDICATORS

Outcome Indicator 1.1:

Parliament passes legislation, which contributes to peace-building and state-building agenda.

Outcome Indicator 1.2:

Functional committees in Parliament with capacitated MPs engaging with public and civil society on priority policy and legislation development

Outcome Indicator 1.3:

Parliament inclusively, transparently and peacefully produces core legislation for the New Deal/Vision 2016 process

SUB-OUTCOME 1 STATEMENT

Output 1.: NFP, Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight of the Executive

		PROGRESS ON OUT	PUT INDICATOR ²
INDICATOR	TARGET	THIS QUARTER	CUMULATIVE
Set of committees established by Parliament with defined functions and meeting regularly	Work plan of GA developed and submitted to Parliament Leadership by end of 1st semester	0	0
	HSSA committees established with clear functions.	1	1 ³
	Committee system has been set up and MPs have been assigned to committees	2	2 4
Committees able to provide effective oversight of laws and policy	Committees supported to provide oversight of laws and policy.	0	0
Parliament effectively engaged in budget cycle, incl. undertaking oversight of key ministries expenditures	At least 1 oversight missions conducted.	0	0
# of bills passed with UNDP- supported technical assistance, disaggregated by type of bill	3 bills with UNDP supported assistance passed	0	0

² Fill in only the numbers or yes/no; no explanations to be given here.

³ Hirshabelle State Assembly established with clear functions.

⁴ Hirshabelle and South West State Assemblies committees established to effectively perform their functions and enhance the work of their assemblies.



# of MPs trained,	MDstrained	315 (M 284; W:	382 (M: 346; W:
disaggregated by gender		31)	36)
(output)			
% of parliamentary committees	75% of parliamentary committees regularly	50%	50%
which meet at least quarterly,	meeting		
disaggregated by type	incerting in the second s		
UNDP ONLY: Training report, Dra	ft legislation, Work plan for GSA and Strategic plan	for JSA, Project staff r	nonitoring BTORs,
monthly newsletters.			
Output 2: NFP and Parliaments	of Somaliland and Puntland established as an ef	fective institution, w	vith a functioning
administration and infrastructure	and leadership supported to discharge their const	itutional mandates to	o fairly, inclusively
and transparently manage the bu	isiness of Parliament and lead the Parliamentary A	dministration.	
# of members of Parliamentary	2 members of Parliamentary leadership	3	3
leadership supported to	supported to develop agendas, order of		
manage the business of the	business, etc.		
Chamber	, 		
	Table of legislative agenda of the session	0	0
	developed and approved by Parliament		
	Leadership.		
	# of staff recruited	11	11 ⁵
Staff capacity increased to	Training provided to 20 members of staff of	8 (M: 6: W:2)	8 ⁶ (M: 6: W:2)
provide support services to	Office of the Speaker, and Administration,		
Office of the Speaker & MPs:	Finance and IT departments;		
	At least 2 Trainings provided to staff of	0	0
	departments on finance, admin, procurement		
	and/or new software;		
	At least one training provided for parliament	0	0
	staff on Hansard and Guideline developed;		
Pre/Post assessment by	100% of recommendations re high/significant	0	0
contracted company indicates	risks implemented		
improvements against HACT			
criteria			
# of policies, procedures and	10% of policies adopted	6	6 ⁷
manuals developed, translated			
and adopted			

⁵ 3 Communication, Media and Reporting Staff for NFP and 8 Parliamentary Staff for Galmudug State Assembly ⁶ Entirely the number of trained MPs and Staff are 450 which 8 of them are Parliamentary Staff (SWSA 2 (M: 2 W:

⁰⁾ and JSA, 6 (M: 4 W: 2) working in the Office of the Speakers and other departments of the Assemblies.

⁷ Development of Strategic Plans (Hirshabelle State Assembly and Jubaland State Assembly), Development of Rules of Procedure (RoP) for Hirshabelle State Assembly, Translated Legislative Drafting Guidelines for PL HoR, Development of Standing Orders for South Wort State Assembly and Development of Communication Strategy for

Development of Standing Orders for South West State Assembly and Development of Communication Strategy for JSA.



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# of staff members trained	Training provided to 10 staff on setting up a	0	0
	library, rules on public access, checking out		
	books.		
% of activities on the Strategic	10% of activities implemented	0	0
Plan implemented	Parliamentary financial management systems in	1	18
	place and working effectively	1	
	Infrastructure support provided	1	3 ⁹
UNDR ONLY: Project staff moni	toring BTORs, monthly newsletters, draft survey,		-
-		, training attenuance	e lists, pictures of
constructed building for secretari			
	ountry are empowered to represent and remain action action of the second se		
	tes national unity, including young people and w	omen, participative	& representative
	ntribution to political decision-making		
Improved understanding of key	Communications and Outreach Plan developed	1	1
Public target groups of the role	for NFP to raise awareness with public with		
of Parliament and MPs	guidelines for Women caucus activities and		
	gender related activities (guidelines for gender		
	sensitive legislation, Messaging, etc.)		
	At least 3 activities from communication	0	0
	strategy implemented		
	At least one training conducted for female MPs	1	1
	on the role of women in the parliament.		
Parliaments supported to	At least one targeted outreach campaign for	0	0
develop and implement	women or youth groups organized		
communication and outreach	Outreach and civil education materials on the	0	0
strategies with a particular	role of Parliament and the MP developed.		
focus on youth, women and	Outreach strategies developed for HSSA to raise	0	0
marginalized groups. awareness with public			
# of parliamentary – civil	Interactions between parliaments and civil	0	0
society interactions	society improved by developing more		
	programmes		
UNDP ONLY: sources of evidence	(as per current QPR)		

NARRATIVE

This narrative below provides details on activities implemented, carefully utilizing the available resources.

⁸ South West State Assembly developed its Financial and Accounting system which provides guidance and instructions to the Assembly in the management of its financial affairs.

⁹ Construction of 2 Secretariat Building for SWSA and GSA and Refurbishment of parliamentary plenary hall for PL HoR.



OUTPUT 1 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight over the other branches of government according to the interests of all people and in support of peacebuilding and state-building.

Technical Advisory Support to the NFP: NFP parliamentary leadership enhanced its legislative function and oversight role as well as its contribution to the constitutional review process. The project continued its support to develop the NFP Strategic Plan, Terms of Reference (ToR) for parliamentary committees and Constitutional Review Strategy. This contributes to the long-term goal of developing the parliament as an institution capable to fulfil its mandate including overseeing the implementation of the National Development Plan (NDP) and the Sustainable Development Goals (SDGs).

Three national technical consultants were hired to support and provide technical advice to the leadership of the House of the People and undertook activities such as making a documentary, filming parliament conferences, producing parliamentary news and weekly programmes and media press releases. This enabled the NFP to handle media queries on the House of the People's business, procedures and cooperate issues related to the House of the People.

In addition, the NFP developed a memo on the finalization of the review of provisional Constitution and completion of the draft Federal Constitution. The memo highlights fundamental issues, with emphasis on the need to enact special legislation for the finalization of review efforts conducted by ICRIC and the ninth parliament. The legislation of the process is considered instrumental to overcome the constraints that had so far derailed the process. These included discrepancies in the legal and institutional characteristics to fulfil the tasks of the process. This also provides the list of steps that finalize the political agreement over the process and its legislation.

Local government legislation passed: The South West State House of Representatives has made an impressive effort at building the foundation for local governance in Southwest State of Somalia. Local government legislation was passed and the government demarcated the boundaries of new local authorities. Despite the comprehensive nature of the reform and the commitment that the government has shown in pursuing it, local governance still faces many challenges and there is a relatively good understanding of what the reform implies. There is a high degree of procedural sophistication and formality in the way councils operate, which enhances the prestige of local government both in the eyes of councilors and local citizens. There remain however many aspects of the reform that need improvement and many challenges that are yet to be addressed. These challenges relate to parallel authorities, democracy, representation, and accountability, intergovernmental relations, service delivery and economic performance, infrastructure, capacity, and training.

Legislative Process Workshops: Legislative capacity of the Puntland House of Representatives, South West and Jubbaland State Assemblies have been enhanced with the delivery of 3-days workshops on legislative process. The workshops were attended by **158 MPs (M: 144 W: 14).** The topics contributed to the project's efforts of enhancing MPs' knowledge and capacity on how to adopt quality laws. The participants also benefitted from developed skills and knowledge to enact standard laws, how to conduct inclusive public consultation for new bills initiated by the government or the House of Representatives members, understand legislative process in the parliament and rejected bills procedure, standard of debate and voting procedure and plenary sessions, and sittings for effective functioning of the parliament. This will help the MPs to conduct public consultations of the new legislations to pass better legislation and hold the executive branch accountable to people's needs and deliver better social services. This also empowered MPs to carry out their constitutional mandates to support the parliament to enact quality legislation in amendments and finalizations to the draft laws. Participants learned how to debate on legislation, consult with public on matters effecting their lives and become capable to enhance the quality of laws and legislative process.

Development of Strategic Plans: One day Strategic Planning Workshop conducted for Hirshabelle State Assembly. A strategic planning committee was formed consisting of **18 members (M:15; W:3)** including MPs. The Secretary General participated in the planning exercise led by the Speaker of Hirshabelle State Assembly. A draft Strategic Plan is being developed with the Hirshabelle State Assembly, which will be reviewed and adopted by the assembly. This is the first time that the Hirshabelle State Assembly is engaged in such a planning exercise with the long-term goal of developing the Assembly as an institution capable to fulfil its mandate including overseeing the implementation of the National Development Plan and the Sustainable



Development Goals at the State level, in peace-building efforts and strengthening federalism in Somalia. A similar workshop was held in Mogadishu for Jubaland State Assembly to review the draft Strategic Plan for Jubbaland HoR developed by UNDP Parliamentary Support Project through an international consultant. The project facilitated two days' consultations workshop in which **10 (M:10 W:0)** participants from Jubbaland HoR (8 MPs, Secretary General and Parliament Communication Advisor actively participated and presented significant changes to the draft document which will be revised and presented to the speaker. During the next quarter, the parliament will form an ad hoc committee to conduct wider consultations with all parliamentary committee members and local stakeholders before the final draft is tabled to the parliament for debate and approval.

Development of Rules of Procedure (RoP): A workshop on RoP was conducted for Hirshabelle State Assembly MPs on 20 April 2017 in Mogadishu. The workshop was attended by **7 Members (M:7; W:0)** including the Speaker as well as Secretary General of the assembly. An ad Hoc Parliamentary Committee composed of seven MPs was created by Hirshabelle State Assembly to review the internal Rules of Procedure (RoP) with the assistance of UNDP. The committee was tasked to work, review and finalize the rules of procedure which has been introduced and approved by the assembly. As a result of review, the RoP will include new chapters such as legislative process and oversight procedure, and agreed corrections. The revised RoP will undergo further discussion within the ad hoc committee and shall be resubmitted to the assembly for discussion and final adoption. The RoP can be used as parliamentary practices handbook which guides MPs to daily parliamentary functions- sessions, sitting, motion/bill initiation, legislative process and oversight procedure. It also reflects the structure of the assembly and its committees.

Printing of the RoPs: Puntland Parliament has published 350 copies of its revised RoP and distributed copies to MPs, media and different ministries of Puntland State Parliament. As a result of this activity, public knowledge and understanding of the workings and the mandate of Puntland Parliament has improved.

Committee Chairs Workshops: Capacity of Hirshabelle and South West State Assemblies committees improved to effectively perform their functions and enhance the work of the assembly and link the assembly to the public. A 3 days workshop for Committee Chairs and Deputies Chairs was held in Mogadishu. The event was attended by **80 participants (M: 67 W: 13)** consisting of Chairs, Deputy chairs, Whips and key staff member of the assembly. The Parliamentary Committees gained skills and knowledge on functions of Parliamentary Committees; functions and powers of Parliamentary Committees; practices and procedures of Parliamentary Committees; ways in which Parliament and Committees can engage with the public and the press; responsibilities of the Chairperson, and structure of committee reports etc.

Consultations and Civic Education Workshop: Twenty members of Puntland Parliament **(M:20 W:0)** benefited from a two-day workshop on consultations and civic education, which took place in Garowe. This training aimed at developing MPs' capacity to more effectively represent their people by informing their constituents about their rights and responsibilities and then consulting with them on legislations and policy decision that affect their daily lives. As a result of participating this training workshop, Puntland Parliament is considering airing TV and radio programs aimed at engaging with the people of Puntland.

Translated Legislative Drafting Guidelines: Puntland HoR prepared a legislative drafting guideline for the institutions drafting legislations. The aim of the guidelines was to unify the format of legislative drafting in Puntland. Initially the guideline was drafted in English and then translated into Somali. As a result, Puntland Parliament now has a standard legislative drafting guideline which improved the legislation capacity of the parliament, as it helps the parliament to pass bills that follow a unified and standard format. Furthermore, Puntland Parliament has reviewed Puntland Foreign Investment Law and produced an up-to-date bill tracker form covering 18 years.

Induction workshop for new GSA MPs- Group II: Capacity of the new MPs **22 MPs (M:21 W:1)** from Galmudug State Assembly (GSA) improved, as they are now familiar with the parliamentary practices to perform their constitutional duties. This will help the MPs to pass better legislation and hold the executive accountable. Participants learned about the fundamental key principles of democracy and parliamentary practices. The induction program has equipped the Members of the state



Parliament with necessary knowledge and information on parliamentary practices and businesses such as legislative process and oversight of the executive as well as democratic governance, human rights protection and gender-responsive lawmaking.

OUTPUT 2 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland established as an effective institution, with a functioning administration and infrastructure and leadership supported to discharge their constitutional mandates to fairly, inclusively and transparently manage the business of Parliament and lead the Parliamentary Administration.

Regular Operational Support: The project continued to support administrative costs of all the parliaments to ensure the availability of much-needed human, financial and materials resources that sustain the functioning of the parliaments and emerging assemblies. It is expected that more sustainable ways will be deliberated in the near future.

Human Resources Support: In Somaliland, the project funded Legal Advisor assisted the SL HoR Justice and Human Rights Committee's public discussion on Somaliland Justice and Human Rights related laws, he facilitated the consultation meetings and gave expert advice to the committee members, after completion of this exercise it is expected to produce a comprehensive report of the country's human rights and justice to present the upcoming 34th sessions with clear recommendations/proposal to amend the Human rights Law.

Correspondingly, the Environment and Natural Resource Committee of SL HoR reviewed the Somaliland Mining Code draft, which was recently proposed by the Ministry of Energy and Mining to the House of Representatives. The aim of the bill is to attract more foreign investment in order to drive economic growth in Somaliland and increase the contribution of the mining sector to the country's gross domestic product. The hired Legal Advisor undertook comparative legal analysis which will be submitted to the Environment and Natural Resource Committee for onward transmission to the plenary consideration in the forthcoming session. The Legal Advisor also gave support to the HoR during the 33rd session which ran from March to May, 2017, and which discussed the following bills: Rape and Sexual Offenses Bill, Foreign Investment Bill, Counter Terrorism Bill, Companies Draft Code, Anti-money laundering; Commercial Banking Bill, and the Prisoners Act and Police Force Bill, which went through all the stages of the bill process but the process is stalled as the President has not signed.

In Jubbaland, a Gender Advisor was recruited for Jubbaland HoR, which strengthened the institutional capacity. This is the first time that technical advisory support has been provided to the speaker's office and parliamentary committees in areas related to gender issues. The advisor provided technical advice to the speaker and parliamentary committees on the oversight work on how women are being impacted and to include gender sensitive indicators in the parliamentary committee work plans. The advisor also enhanced the capacity of the secretariat staff in the parliament by providing two days gender training workshop for 6 (M: 4 W: 2) parliamentary interns and developed positive working relations with a wide network of partners, including civil society organisations, JSS ministries, UN and NGOs. In addition, in Galmudug, 11 secretariat staff were deployed to help support the workings of the parliament and parliament committees. As a result of this activity, the administrative, finance, and clerical functions of the parliament have improved.

The hired national consultant for SWSA developed guidelines and manuals for the assembly in consultations with the Speaker of South West State Assembly and Parliamentary Committees. The developed manuals and guidelines include HR procedure, financial procedure, formats for financial procedure and a procurement manual. The consultants also developed positions description for the Secretariat chart, template for meeting agendas and guidelines for Committee reports. These efforts will strengthen the internal systems and processes of the South West State Assembly and institutionalize and codify standard operating process of the parliament.

Development of Standing Orders: South West State Assembly (SWSA) initiated the development of Standing Orders for the parliament, the permanent written rules under which the House regulates its proceedings. They each constitute a continuing order of the House for the governance and regulation of its proceedings. The detailed description of the legislative process, the role of the Speaker, the nature of the parliamentary calendar and the rules governing the work of committees and private members' business are some of the topics covered in the Standing Orders. The House declares these continuing orders to be



Standing Orders when it formally adopts them, and it periodically issues them as a publication for the guidance and use of all Members. Also, SWSA developed & updated data status of a bill tracker which provides an overview of the current status of all bills before Assembly during the year.

Support twinning arrangement: As part of capacity building for the emerging parliaments, former young graduates of House of the People (NFP) have provided technical support to 3 regional assemblies namely Galmudug, Southwest and Hirshabelle state assemblies. The support meant to transfer knowhow through providing training sessions to help them set up their organizational structures, prepare their internal governance documents and to learn from the experience of the staff from the House of the People who went through a similar phase earlier.

Construction of Secretariat Building for GSA and SWSA: The project awarded a \$64,000 construction contract to a local construction company to build secretariat offices for the Galmudug State Assembly. As a result, GSA will have a space to work and discharge the duties of the parliament. This will enable Galmudug State Assembly to effectively discharge its functions in relation to law making, oversight and representation. Additional civil works requested by the South West State parliament was completed, including the construction of new screening area at the main gate, Internal external plastering wall in between state house and Parliament compound, and construction of new generator house with required connection fittings. Handover ceremony is planned to take place in Q3, pending the delivery and installation of the generator.

Refurbishment of parliamentary plenary hall: UNDP invested \$90,000 in refurbishing and innovating Puntland Parliament's plenary hall. As a result of this, the assembly hall now meets international parliamentary standards.

OUTPUT 3 (Strategic Plan Objectives): MPs throughout the country are empowered to represent and remain accountable to the people and to provide leadership in a way that promotes national unity, including young people and women, participative & representative democracy and more effective contribution to political decision-making

Somali Women Parliamentarian conference: As part of UNDP's continued support to Somali Women MPs, the first annual Somali Women Parliamentarian conference was held in Mogadishu on 24-25 April 2017. The event was attended by **129** women MPs (Federal and States) and civil society members and aimed at enhancing the skills of female Members of Parliament to effectively and competently execute their core functions and responsibilities and to learn from good practices that other parliamentary jurisdictions have used effectively to push for women's agenda within parliament. The progress presented during the event included the progress made in last year's electoral process that increased women representation in parliament from the previous 14% to 25% in both Houses of the Federal Parliament and the significance representation of women in state assemblies of South West, Galmudug, Jubbaland, Hirshabelle and Puntland. Among the agenda points discussed in the conference was the importance of having a network which brings together Women MPs from both Houses of Federal Parliament and State Assemblies, Women in the Executive, and Women in the Civil Society to advocate for women's issues within and outside parliament, key priorities for Somali women within the context of the National Development Plan, the need to build strategic alliance with male parliamentarians to support women's cause and key strategies on how to win the support of male politicians outside parliament.

Support to Somaliland HoR Regional Office: The project supports the house to pay the expenses for the five constituency offices in Somaliland regions. Some of the funds are used to pay the rent of the regional offices, utilities, electricity and stationeries. These Constituency offices are critical organs that link parliament to the communities it serves. These offices are ready to render quality services to the people and provide administrative backings and a venue for discussions with committees and MPs. This enables citizens to have access to these offices which support for the public to participate and serve as two-way communication mechanism. The more committees and MPs engage with citizens, listen to their grievances and raise their concerns to the executive, the better it improves the relationship between the institutions and the public.



Young Graduates Internship: 10 (M:8 F:2) (4 working for the Guuti and 6 with HoR) House of Representatives and Elders of Somaliland's Young Graduates interns have produced results and are providing useful support to Parliament in core departments, in plenary services and in all committees. They support the daily activity of Houses, especially in committee works, Hansard and archiving tasks including give support the Hansard in taking minutes and producing timely reports for the Leadership of the House; assisted the elderly MPs during the session debates (i.e. Berbera Military Base Agreement), supported the process of collecting past minutes, laws passed and put them in the archive's office, support the finance office on documentation and filing and Parliament Library. This will contribute to the project's efforts of ensuring sustainability of results and interventions. Similar support provided to Jubbaland State Assembly. Five (M:3 W:2) young graduates were recruited through a merit-based, open and competitive recruitment process. The young graduates provide day to day support to secretariat staff in areas of administration, assisted the development of parliamentary committee work plans and constituency visits. This is therefore a sustainable approach to building the capacity of Parliaments in Somalia and by having Somalis capacitating other Somalis, across the country in the different regions.

Development of Communication Strategy for JSA: A Communication Strategy was developed for Jubbaland House of Representatives with the aim to improve public understanding and perception of the House of People/Representatives. This communication strategic plan complements the current general JSA strategic plan in the areas of communication and public relations. This will increase internal and external communication strategy of the parliament, develop parliament outreach work through effective and efficient communication strategy as well as enhance relationships with media outlets, social networks and partnership.

Website Development for SWSA: The first ever South West State Assembly website <u>http://southwestparliament.net</u> went online on 15 May 2017. The website was designed in line with the IPU Guidelines for Parliamentary Websites online. While the design of the new website accommodates two languages - Somali and English. The website will serve as important ways for citizens to learn about their parliament, access to legislation records and communicate with their local MPs.

Other Key Achievements

- SWSA local government legislation passed.
- The project continues to provide support administrative costs of all the parliaments

Challenges (incl: Delays or Deviations) and Lessons Learnt:

- The project had insufficient financial resources to implement all of the approved activities of the Annual Work Plan Jan-June 2017. As a result, some of the unfunded activities will be rolled over to the next phase of the project, subject to project board approval on the availability of funds.
- Security remains a challenge both to the PUNOs and all parliaments. The outstanding mitigation measures highlighted
 are the construction of the upgrade of the security for the parliaments and assemblies such as construction of a
 security screening room.

Peacebuilding impact N/A

Catalytic effects N/A

Gender

During this quarter, a total of **450** MPs and Parliamentary staff have attended capacity building trainings, of which **162** (36%) were females. The provided trainings included legislative process, consultations and civic education and Induction workshop for the new MPs. The participation of women in these trainings ensures equal sharing of knowledge and development of capacities, which will hopefully lead to equal career progress and opportunities in the future.

With the support of UNDP, the first annual Somali Women Parliamentarian conference was held in Mogadishu on 24-25 April 2017. The event, attended by **129 female MPs** (Federal and States) and civil society members, aimed at enhancing the skills of female Members of Parliament to effectively and competently execute their core functions and responsibilities as



Members of Parliament and to learn from good practices that other parliamentary jurisdictions have used effectively to push for gender equality agenda within parliament.

The Project continues to support **4 women** through the Young Graduates Interns Programme of the Somaliand House of Representatives and House of Elders and Jubbaland State Assembly, where the graduates will continue to support various parliamentary committees.

Proportion of gender specific outputs	Total no. of Joint Programme Outputs	Total no. of gender specific Outputs
in Joint Programme ¹⁰	2	2
Proportion of Joint Programme staff	Total no. of Staff	Total no. of staff with responsibility for gender issues
with responsibility for gender issues ¹¹	4	1

Human Rights

The project is promoting the inclusion of marginalized and minority groups in the nation-building dialogue, particularly in areas concerning the legislative and representation mandates, in order to ensure that their rights are reflected in the policies and programmes of the executive, as well as legislative process of parliaments. The project is making every effort to strengthen women's rights as an overarching theme and to improve social cohesion and ensure conflict sensitivity, peace and state-building. During this quarter, the project funded a Legal Advisor who assisted the Somaliland House of Representative Justice and Human Rights Committee's public discussion on Somaliland Justice and Human Rights related laws, facilitated the consultation meetings and gave expert advice to the committee members. After completion of this exercise the advisor is expected to produce a comprehensive report of the country's human rights and justice situation, to be presented to the upcoming 34th session, with clear recommendations and a proposal to amend the Human rights Law.

Has the Joint Programme included a protection	Result (Yes/No)
risk assessment in its context analysis, including on	
gender issues, and taken measures to mitigate	Yes
these risks to ensure they are not exacerbated or	
new risks created?	
No. of Joint Programme outputs specifically	Result (No.)
designed to address specific protection concerns.	The project is not specifically designed to address specific protection
	concerns. But indirectly contribute to the promotion of human rights at
	outcome level.
No. of Joint Programme outputs designed to	Result (No.)
build capacity of duty bearers to fulfil their	1, specifically output 2 is designed to build the capacity of the duty
human rights obligations towards rights holders.	bearers to fulfill their human rights obligations towards right holders.
	The project is providing capacity development activities to all duty
	bearers as they are the core of the project activities and goals.
Support to Drought Response N/A	

¹⁰ Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women's Empowerment.

¹¹ Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



Communications & Visibility

In accordance with donor guidelines, the project developed a communications and visibility plan, which is intended to guide information sharing and visibility of project activities. As a result, significant improvements have been made in terms of sharing information with beneficiaries, donors and other stakeholders. Articles covering all activities by the Parliamentary Support Project have been regularly provided in the monthly newsletter, on the UNDP website and social media platforms, such as Facebook and Twitter. UNDP staff ensures regular interaction with national counterparts, in addition to the deployment of national staff within the premise of the Parliaments.

Looking ahead

The Parliamentary Support Project has come to an end on 30 June 2017. In consultation with all stakeholders, including the NFP (Federal House of People and Upper House) and regional Parliaments, a four-year project document (July 2017 to 30 June 2021) for continuity of support to legislative institutions has been developed and endorsed by all stakeholders. On 18th May, a consultative meeting was held in Nairobi with the participation of representatives from SIDA/Sweden, EU, UK, UAE, Denmark, US (including USAID), SDC/Switzerland, civil society and INGOs, including the Geneva-based Center for Humanitarian Dialogue. The objective of the meeting was to share the final draft of the project document for discussion and support. The project presented the project document, outlining the proposed support for the upcoming four years. The new Parliamentary Support Project Document is aligned with the Parliament's strategy and endorsed by the leadership of the House of the People as well as the Upper House. There were no direct commitment/pledges made by the donors who participated during the meeting. However, immediate donor commitment is required to kick start the 2nd phase of the Parliamentary Support Project to support the key activities especially capacity building activities of all parliaments, and in particular the newly formed 10th Federal Parliament. In case funds are not made available, there will be a high risk of delaying the capacity building efforts for the legislative institutions of Somalia, which could jeopardise the envisioned one person one vote elections in 2020/2021. A Project Board Meeting is scheduled to take place on 18 July 2017 to discuss the continuing support to the parliaments in Somalia and for approval of the new project document 2017-2021 as well as the Annual Work Plan from Jul-Dec 2107.



ANNEX 1. RISK MANAGEMENT

Type of Risk	Description of Risk	Mitigating Measures
Environmental Security	Outbreak of violence or serious deterioration of the security environment in Somalia.	Programme team (in close cooperation with UN MISSION and UNCT) adjusts programme activities to changes in the security situation. The project uses a regionally balanced strategy, which focuses on more equal support to all three legislatures (Federal, Puntland and Somaliland). To implement programme activities if disrupted or if there is possible destruction of security in the project sites. Hence, the project uses approach to provide identical support to project counterparts.
Environmental Security	Terrorist activities force UN / UNDP to significantly reduce its activities.	UNDP has reduced movement of staff between MIA and UNCC, and reallocated Programme and Operation staff to MIA. As a result of this operational challenge, project has sought alternative venues to conduct the trainings. Mitigation measures have been taken by UN in Mogadishu and Garowe, such as flexible work arrangements for national staff.
Operational Organizational	Significant shortfall in resource mobilization from bilateral partners	There is funding gap implementation of project activities for 2017. The project continues its resource mobilization efforts to decrease this gap. There is board meeting scheduled to happen on 3 rd April 2017 by the project with counterparts to strengthening of relationships. It was approved a six -month extension for the Project to support the incoming parliament to familiarize themselves with good parliamentary practices and procedures at the beginning of their legislative term.
Operational Organizational	Insufficient involvement of key stakeholders in defining and steering programme implementation	Open, consultative programme planning and development approach; close coordination with key counterparts in each region including project board meetings and endorsements of AWP by parliamentary counterparts; inclusion of senior stakeholder representatives on Programme Board. Risk Mitigation plans for implementation of LoAs developed and agreed with counterparts.
Environmental Political	Serious deterioration in relations between UNDP Somalia and the NFP or Government	Maintenance of respectful, collaborative approach and transparency.
Security Organizational	National partners are targeted because of collaboration with UN generally or UNDP specifically	Reduce exposure through low-profile approach in sensitive areas.
Operational	Low absorption capacity among counter-parts – slower process of capacity building than expected aligned with	Regular revisions of implementation progress and aligning expected timing to current conditions of staff and infrastructure within each institution. Conduct assessment of parliaments' administrative capacity;

¹² Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



Organizational	ongoing high expectations	include capacity development and risk mitigation measures.
Environmental Political	Political conflicts between key state institutions or within Parliament hamper its ability to function as a legislative body	UNSOM / international community to conduct conflict mediation.
Environmental Political	Predominantly male members of parliament fail to adopt gender-sensitive legislation	Project includes activities such as workshops to familiarize MPs to gender-sensitive legislation and gender- sensitive budgeting aimed at increasing their knowledge toward concept of gender sensitive and importance of analyzing the impact of the national budget on women. Project also promotes activities to increase number of female MPs and empowerment of current female MPs.
Environmental Political	Gender activities are sometimes seen as being imposed by UNDP on parliaments.	The project works closely with MPs, both males and females, who are gender-sensitive and will champion gender-related activities within the parliaments. More specifically, the project enhances the skills of Somali Women Members of Parliament to effectively execute their core functions and responsibilities as Members of Parliament and how to lobby and advocate for women rights in parliament.
Environmental Organizational	Trained parliamentary staff leave institution for better paid positions	Apart from staff training, the project focuses on institution building including organizational reform, preparation of guidelines and SoPs, which shall make the parliaments resilient to staff turn-over.
Political	Postponement of parliamentary elections in Somaliland may lead to lower levels of accountability and higher levels of mistrust in the public perception of MPs.	Through regional / constituency offices and other activities, the Project attempts to strengthen the linkages between citizens and Parliament to make the institution more accountable to citizens' demands.
Social and Environmental risks	Duty-bearers do not have the capacity to meet their obligations in the Project	The project is providing capacity development activities to all duty bearers, as they are the core of the project activities and goals. These initiatives are contributing to the project's goal to enhance operational and technical capacity of the duty bearers.
	Rights-holders do not have the capacity to claim their rights	The project includes capacity-building activities in promoting the right holders to have the skills and knowledge to advocate for their rights and carry out awareness campaigns, MPs outreach to their constituents' support and claim their rights.
	The proposed Project would have adverse impacts on gender equality and/or the situation of women and girls	Project ensures that gender is mainstreamed across all of its activities. Special considerations are given to female MPs. UNDP is supporting and facilitating the establishment of gender focal points in the NFP and other regional parliaments, in addition to the establishment of a coordination mechanism between these gender focal points, on a no-cost basis.



ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations	
Project Board Meeting- Mogadishu	04 April 2017	This project board meeting took place in Mogadishu and participated by National Federal Parliament of Somalia, UNDP and donors. The objectives of this meeting was to discuss progress and achievements	NFP acknowledged the ongoing UNDP Parliament project support and collaboration and emphasized on the critical role of project support for the development of the parliament. NFP mentioned that the work of the parliament will be different from the 9th	
		that UNDP and parliaments made during this reporting period and to seek guidance over challenges encountered during the period under consideration. The meeting also gave opportunity to	Parliament as there are two (2) Houses now, the House of the People and the Upper House. Both houses requested to be supported in line with the strategic plan of the parliament.	
		discuss on the work plan of six (6) months Jan-June 2017 and importance of continuity of support for the parliament and state assemblies.	UNDP and Donors congratulated on the recent election of the Speaker and stressed that this is a collective effort to come together and discuss the progresses, challenges and the way forward.	
		The purpose of the meeting was to discuss on activities and achievements of 2017, and approval of AWP from Jan-Jun 2017.	House of the People, suggested the move from caucuses to association with the focus of training Youth and Women MPs to bring women's concerns to national agenda and all partners can come up with coherent approach in terms of support provided to the parliament so that comprehensive mapping on who is doing what, when and where?	
			It was agreed to be revised AWP to reduce the funding gap and efforts for resource mobilization.	
			Extension of the project period for three months from 01 Apr 2017 to 30 Jun 2017 approved.	
			The project board members welcomed the decision for approval of 2017 Annual Work Plan for 6 months from Jan-Jun 2017.	
Consultative Meeting on Parliamentary Support	18 May 2017	 The purpose of the meetings was to brief and consult with the donors and other stake holders on: The Strategic Plan and legislative priorities of the National Federal Parliament, Support to legislative institutions in Somalia for the coming four years 	National Federal Parliament acknowledged the wide-ranging UN/donor support that enabled the 9th Parliament to achieve so much while the government appeared more focused/interested in security matters and political processes, i.e., state formation and electoral processes.	



			NFP confirmed that the UNDP parliamentary support project document is aligned with the Parliament strategy and endorsed by the leadership of the House of the People as well as the Upper House. There was no direct commitment/pledges made by the donors who participated during the meeting.
Third Party Monitoring	May 2017	 The iDC monitor conducted five interviews with: 1. Legal Advisor (LA); 2. Secretary General (SG), the direct supervisor of the LA; 3. Chairman of the Legal and Justice Committee (CLJ); 4. Chairman of the Public Works, Transport, Commerce and Infrastructure Committee (CPW); Acting Chair of the Human Rights, Family Affairs, and Women's Development Committee (ACHR). Objectives The key objective of the interviews was to verify the deliverables indicated in the consultant's ToR and reported on in his monthly report. It was also to explore perceptions about the extent to which the consultant had added value to the work of the committees. 	 It was clear that all the Committee Chairmen were well informed about – and appreciative of – the expected functions and actual work of the Legal Advisor. They saw his main tasks as: 5. Reviewing proposed laws of all committees; 6. Reviewing existing laws (six were selected); 7. Reviewing temporary laws; 8. Training parliamentary members and staff on legal issues. All the Chairmen saw the need for continued assistance of this kind; they believed the position should be permanent. In fact, the Secretary General argued that more than one consultant is needed for legal support. All the Chairmen rated the Advisor highly in relation to the timeliness and quality of his advice on key issues. They were less appreciative of the quality of his support in work planning. The monitor recommended: It seems that Parliament needs additional assistance and capacity building related to legal research, analysis, and legislative drafting; The TOR for the Legal Advisor should be adjusted, in order to ensure enough time is allocated for the completion of identified tasks; Consideration should be given to establishing a pool of experts to advise and support the Puntland Parliament – a multidisciplinary team of professionals, assisting the different parliamentary committees.



ANNEX 3. TRAINING DATA

	Target G	roup	Data	# of	# of participants					
#	Ministry. District or UN staff	Others	Dates	М	F	Total	Title of the training	Location of training	Training provider	
1.	Puntland HoR		16-17 May 2017	20	0	20	Civic Education and Consultations Workshop	Garowe, Puntland State of Somalia	Abdullahi Ibrahim Ali	
2.	South West State HoR		24-25 May 2017	42	12	54	Committee Chairs Workshop	Baidoa, South West State of Somalia	Abdullahi Ibrahim Ali, Jibril Mohamed Noor	
3.	Hirshabelle HoR		18-19 June 2017	25	1	26	Committee Chairs Workshop	Mogadishu, Somalia	Mohamed Hadi, Abdullahi Ibrahim Ali	
4.	Puntland HoR		26 – 27 April 2017	20	0	20	Legislative Process Workshop	HQ of Puntland Parliament, Garowe, Puntland	Dahir Mahmoud (Legal Specialist), Mohamed Ali Farah (project Officer), and Mohamed Siglan (Legal Adviser of PL Parliament)	
5.	South West State HoR		16 – 17 & 18 – 20 May 2017	90	10	100	Legislative Process Workshop	HQ of SWS House of Representatives, Baidoa	Dahir Mahmoud (Legal Specialist), Jibril Noor(M&E), and Abas Yusuf (Parliamentary Expert for SWSA)	
6.	Jubaland State HoR		20 – 22 June 2017	34	4	38	Legislative Process Workshop	Hotel Kismayo- Kismayo, Jubaland	Dahir Mahmoud Legal Specialist), And Mohamoud Mohamoud (Project Officer)	
7.	JL State HoR		12-13 Apr	10	0	10	Strategic Plan Workshop	Mogadishu	UNDP/ PSP staff	
8.	JL HoR staff/ Interns		17 June 2017	4	2	6	Gender training	Kismayu	JSA HoR Gender Advisor	
9.	NFP-HoP & UP, PL HoR, GSA, HSSA, SWSA, JSA,		24-26 April 2017	0	129	129	Somali Women Parliamentarians Conference	Mogadishu	Betty Amongi, Parliamentary Gender Expert	



	Target Group Ministry.		Dates	# of participants Dates		Title of the training	Location of training	Training provider		
#	District or UN staff	Others		М	F	Total	Ŭ			
10.	Hirshabelle HoR		20 April 2017	7	0	7	Review of Hirshabele State Assembly Rules of Procedure	Mogadishu	Kimberly Smiddy, Parliamentary Expert	
11.	Galmudug State HoR		June 2017	21	1	22	Induction training for new MPs	Mogadishu	Mohamed Ali Farah –Project Officer	
12.	Hirshabelle State HoR		5 April, 2017	15	3	18	Strategic Planning Workshop	Mogadishu	Kimberly Smiddy, Parliamentary Expert	
Tota	Totals:		288	162	450					



ANNEX 4: PHOTO FEATURE FOR 1ST APRIL TO 30TH JUNE, 2017



Refurbishment of parliamentary plenary hall, Garowe-PL HoR



ANNEX 5. HUMAN RESOURCES SUPPORT (FOR 1st APRIL 30TH JUNE 2017)

Institution/ Administration	Location	ion Position	Num	ber	Current Contract Start Date	Status		
			м	F	_	Retained	Newly Recruited	
NFP		Media, Communication, Reporting Staff	3		1 st March 2017	X		
SWSA	Baidoa	Legal Advisor	1		1st April 2017	x		
		Parliamentary Consultant	1		1st April 2017	х		
		Admin and Finance Consultant	1		1st April 2017	х		
GSA	Adado	Staff	8		1 st May 2017		X	
		Advisor	2		1 st May 2017		X	
		Director of Cooperate Affairs	1		1 st May 2017		X	
		Director of Office of the Speaker	1		1 st May 2017		X	
PL HoR	Garowe	Legal Advisor	1		1 st April 2017	х		
JSA	Kismayo	Young Graduates	3	2	1 st April 2017		X	
SL HoR	Hargeisa	Legal Advisor	1		1 st April 2017	X		
		Young Graduates	8	2	1 st April 2017		X	



ANNEX 6. EQUIPMENT, FURNITURE & SUPPLIES PROVIDED (FOR 1st APRIL 30TH JUNE 2017)

Recipient	Date of Handover	General Description	Comments	Quantity
SWSA	10 June 2017	APC smart UPS and Betteries	The Vehicle procured by UNDP/Parliament Support Project (PSP) and would be used by South West State Parliament for the constructed screening room, walk through.	2 UPS and 10 Batteries

ANNEX 7. INFRASTRUCTURE SUPPORT PROVIDED TO PARLIAMENTS AND ASSEMBLIES (FOR 1st APRIL-30 JUNE 2017)

Institution	Infrastructure	Comments	Quantity
SWSA	Construction of Secretariat Building	Secretariat Building was built to enable the assemblies to effectively discharge their functions in relation to law making, oversight and representation.	1
GSA		Tunctions in relation to law making, oversignt and representation.	1
PL HoR	Refurbishment of parliamentary plenary hall	PL HoR plenary hall refurbished to meets international parliamentary standards.	1