

**MULTI-PARTNER TRUST FUND FOR**  
**UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT**  
**PROJECT PROPOSAL SUBMISSION FORM**

<b>Part A. Meeting Information</b> (To be completed by the UN Action Secretariat)	
<b>RMC Meeting No: UNA023</b>	<b>Project<sup>1</sup> No: UNA048</b>
<b>Date of Meeting: 1 September 2016</b>	<b>RMC members in attendance at meeting:</b> Claudia Garcia Moreno (WHO, co-chair), Siva Methil (DPKO, co-chair), Pablo Castillo-Diaz (UN Women), Margriet Veenma (UNHCR), Antonio Cisneros (OHCHR), Nadine Puechguirbal/Annie Wei Lu (UN Action Secretariat)
<b>Part B. Project Summary</b> (To be completed by the Participating UN Organization)	
<b>Date of Submission:</b> July 2016	<b>Participating UN Organization(s):</b> DPA & OHCHR
	<b>Participating UN Organization receiving funds:</b> DPA/UNAMI
<b>Focal Point of the Participating UN Organization(s):</b> Name: Idah Muema (DPA/UNAMI) Telephone: +964-7901 931 296 Email: muemai@un.org  Name: Francesco Motta (OHCHR/HRO) Telephone: +964-7901 112 754 Email: motta@un.org	<b>Project Title:</b> Strengthening the Capacity of UNAMI in collaboration with the UN Country Team to implement the conflict-related sexual violence mandate through the deployment of a Senior Women Protection Advisor
	<b>Project Location(s):</b> Erbil, Iraq
<b>UN Action pillar of activity:</b> <input type="checkbox"/> Advocacy <input type="checkbox"/> Knowledge building <input checked="" type="checkbox"/> Support to UN system at country level	<b>Projected Project Duration:</b> 12 months, taking into consideration the time necessary to recruit and deploy the Senior WPA. The Senior WPA will be deployed for one year.
<b>Proposed project, if approved, would result in:</b> <input checked="" type="checkbox"/> New Project <input type="checkbox"/> Continuation of previous funding <input type="checkbox"/> Other (explain)	<b>Total Project Budget: \$243,988.46</b>  <b>Amount of MPTF funds requested: \$243,988.46</b>

<sup>1</sup> The term “project” is used for projects, programmes and joint programmes.

<input type="checkbox"/> No-cost extension: (from – to)	<b>Percentage of indirect support costs from MPTF contribution: 7%</b>		
<b>Projected Annual Disbursements:</b>	2016 \$ 243,988.46	20xx \$	20xx \$
<b>Projected Annual Commitments:</b>	20xx \$	20xx \$	20xx \$

<b>Application Instructions for Narrative Summary</b>	
<p>The questions below are for guidance in developing the narrative under each sub-heading. Applicants should address these questions to the extent possible.</p> <p><b>I. <u>Overview</u></b></p> <p>a. Provide a brief overview of the project, including overall goals and objectives, key strategies, expected results, and intended beneficiaries.</p> <p>b. Specify the geographic location(s) of the proposal and/or countries addressed.</p> <p><b>II. <u>Proposal’s compliance with UN Action’s Strategic Framework</u></b></p> <p>a. What pillar does the proposal fall under? (support to UN system action at country level, advocacy, or knowledge-building)</p> <p>b. Explain how the proposal enhances UN system coordination and joint programming.</p> <p>c. Explain how the UN, governmental organizations, NGOs, and other key stakeholders will be engaged throughout implementation of the proposal.</p> <p>d. Explain how the proposal would strengthen the capacity of national institutions to deal with conflict-related sexual violence.</p> <p><b>III. <u>Success criteria and means of evaluating results</u></b></p> <p>a. Explain how the Participating UN Organisation(s) submitting the proposal have the institutional capacity to successfully achieve the proposed objectives.</p> <p>b. Describe the overall management structure of this project.</p> <p>c. Explain how the proposal will be monitored and evaluated.</p> <p><b>IV. <u>Budget</u></b></p> <p>a. Describe other attempts to apply for funding for this particular proposal.</p>	

<b>Narrative Summary</b>
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**I. Overview**

This proposal seeks funding for the deployment of a Senior Women Protection Advisor in UNAMI to be located in the Office of the SRSG over a period of one year.

**Conflict-Related Sexual Violence in Iraq**

Following its seizure of Mosul and surrounding areas in June 2014, the Islamic State of Iraq and the Levant (ISIL) instituted a pattern of sexual violence, slavery, abduction and human trafficking mainly targeting women and girls from minority communities. Eyewitness

accounts gathered by UNAMI/OHCHR and investigations<sup>2</sup> conducted by an OHCHR special investigation mission in Iraq from December 2014 to February 2015, as well as discussions conducted with women and girls who escaped ISIL captivity by the Special Representative of the Secretary General for Sexual Violence in Conflict, Zainab Hawa Bangura, from 26 to 29 April 2015, indicate clear patterns of sexual violence against women by ISIL as a deliberate tactic of war to advance key strategic priorities<sup>3</sup>. These strategic priorities includes recruitment, fundraising (through the sale of women and girls in slave markets, the payment of ransoms by their families, and the transfer of women among groups); to enforce discipline and order through the punishment of dissenters or family members; and to advance their radical ideology<sup>4</sup>. UNAMI/OHCHR continued to receive reports that civilians in ISIL captivity were subjected to harrowing acts of sexual and physical violence.<sup>5</sup> Incidents of CRSV perpetrated by ISIL continue to be reported and occur alongside other forms of human rights violations.

With a view to ensuring a strengthened response to CRSV, preliminary discussions were held by UNAMI with potential donors to explore the possibility of supporting the recruitment of a Senior Women Protection Advisor (SWPA) and one national staff with CRSV expertise. The deployment of a SWPA, recommended in the 2015 annual report of the Secretary General on Conflict-Related Sexual Violence, will support the establishment of the Monitoring, Analysis and Reporting Arrangements (MARA), strengthen coordination between UN and government partners in responding to the needs survivors of sexual violence and engage with the Government with a view to securing specific CRSV-related commitments.

### **Senior Women Protection Advisor and MARA**

The deployment of Women Protection Advisers (WPAs) in peacekeeping missions is called for in SCR 1888 (OP 12) and 1960 (OP10). WPAs' terms of reference were jointly drafted by the Department of Political Affairs (DPA), the Department of Peacekeeping Operations (DPKO), the Office of the High Commissioner for Human Rights (OHCHR) and the Office of the Special Representative on Sexual Violence in Conflict (OSRSG/SVC). The implementation of the CRSV mandate in peacekeeping missions requires a three-pronged approach in order to strengthen the work of the human rights and gender components in addressing CRSV, including mainstreaming CRSV considerations in UN policies, planning, operations and training and building the capacity of mission components to address CRSV, establishing monitoring, analysis and reporting arrangements (MARA) on CRSV and regular reporting in collaboration with members of the UNCT and strengthening coordination between the Mission, the UNCT, the government and other partners.

Within UNAMI, the SWPA will be located in the office of the SRSG in Erbil and will work closely with the Gender Unit and the Human Rights Office.

## **II. Proposal's compliance with UN Action's Strategic Framework**

### **a. What pillar does the proposal fall under?**

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<sup>2</sup> In-depth interviews were conducted with over 100 victims and witnesses.

<sup>3</sup> UNAMI/HRO PoC report of 11 December 2014 to 30 April 2015

<sup>4</sup> Ibid

<sup>5</sup> Ibid

The proposal falls under Pillar A: Support to UN system-Wide Action at Country Level.

**b. Explain how the proposal enhances UN system coordination and joint programming.**

The deployment of the Senior WPA will strengthen coordination and collaboration as well as promote joint planning and programming between UNAMI and the UNCT with regard to implementing the CRSV mandate including through the establishment of a Working Group on CRSV and MARA; the sharing of timely information with relevant actors; improving analysis of trends and patterns to inform UN response to sexual violence and regular reporting; advocacy and sensitization of government partners with a view to ensuring specific commitments to prevent and address CRSV; training on the use of early warning indicators on CRSV; the inclusion of CRSV in mission/UNCT strategies.

**c. Explain how the UN, governmental organizations, NGOs, and other key stakeholders will be engaged throughout implementation of the proposal.**

The Government of Iraq (GoI) has expressed willingness to address CRSV and has on several occasions requested support from the UN and the international community in this area. The visit by SRSG for Sexual Violence in Conflict, Zainab Bangura in late April 2015 sent a clear message to the GoI and the Kurdistan Regional Government (KRG) that the UN is taking the problem of sexual violence seriously and is ready to support relevant stakeholders to address this concern, in keeping with their obligations under international law, particularly in the context of the continued deterioration of women's rights. The visit also highlighted the need for an urgent re-focusing on the state of women and girls' rights and well-being in Iraq, including the need to address the ongoing trend of sexual violence perpetrated against minority communities as a tactic of terror.

The UN, the government and civil society will be involved throughout the implementation of the proposal through: establishing and contributing towards the MARA and ensuring adequate consultation with and feedback (from and) to UN partners, Government, NGOs and other civil society and community groups as appropriate; strengthening implementation of the relevant elements of the National Action Plan on the Implementation of Security Council Resolution 1325 which related to CRSV; supporting the GoI to ensure implementation of its commitments on CRSV; strengthening the coordination between existing Gender-Based Violence Forums under the Protection Cluster and all relevant partners and work on prevention of CRSV initiatives through the use of early-warning indicators. It is expected that the MENA Regional Strategy on CRSV and the agreement between the League of Arab States and OSRSG-SVC will support all partners in comprehensively addressing CRSV. Importantly, the joint communique once signed by the GoI will provide strategic guidance on CRSV. UNAMI and the OSRSG-SVC are closely following up on this.

**d. Explain how the proposal would strengthen the capacity of national institutions to deal with war-related sexual violence.**

The proposal will strengthen political advocacy efforts at Federal level and regional level. At Federal level, it is expected that the Senior WPA will engage with the GoI for commitments in particular endorsement of the joint communique and appointment of a focal point on CRSV in the Office of the Prime Minister. The Senior WPA will work with relevant UN entities on the ground to ensure coherence in the implementation of the CRSV elements contained in the National Action Plan on the Implementation of Security Council Resolution 1325. In the Kurdistan Region, the Senior WPA will work closely with the High Council of Women's Affairs, the Office of the Abducted Affairs<sup>6</sup>, the Genocide Committee and relevant departments; in particular the Department of Health in Dohuk in strengthening response to CRSV through the provision of technical advice, training and information management. The Senior WPA will work in tandem with UNCT and other key actors operationalizing the CRSV mandate particularly in the area of service provision, monitoring and investigation and capacity-building.

### **III. Success criteria and means of evaluating results**

#### **a. Explain how the Participating UN Organisation(s) submitting the proposal has the institutional capacity to successfully achieve the proposed objectives.**

UNAMI has a wide presence of civilian components in regional offices as well as governorate-level who will enable the implementation of the CRSV mandate through working with civil society, national, regional and governorate-level authorities as well as UNCT offices. Human Rights Officers are deployed in several governorates including in those hosting survivors of CRSV and minority communities affected by CRSV. Human Rights Office as part of its human rights monitoring work regularly collects information related to violations related to sexual violence in conflict. The SWPA can therefore rely on an extensive monitoring capacity on the ground. In addition, the Gender Unit is a member of the UN Integrated Gender Taskforce and the GBV Working Groups which will provide additional support to ensure mainstreaming of CRSV.

#### **b. Describe the overall management structure of this project.**

UNAMI will manage the project with the SRSG being ultimately responsible for the overall implementation of the CRSV mandate. The Senior WPA will report directly to the SRSG and work in close collaboration with the Human Rights Office and the Gender Unit. Progress reports will be submitted to UN Action, as required.

#### **c. Explain how the proposal will be monitored and evaluated.**

A joint-work plan will be developed by the Senior WPA following deployment in close consultation with relevant mission components. Elements of the work-plan including monitoring, reporting and dialogue with parties for commitments will be incorporated into other strategic planning and reporting tools such as the Integrated Strategic Framework (ISF) and the mission's Results-Based Budget.

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<sup>6</sup> This Office is responsible for coordinating efforts to rescue those under ISIL-captivity in known locations.

Implementation of the work-plan will be done through the use of progress and impact indicators and reflected in the e-performance of the Senior WPA in addition to CRSV reporting obligations, the mission's periodic mandate implementation and human rights reports. Joint assessments as well as consultations will government partners, civil society representatives will also provide feedback on the performance of the CRSV mandate implementation. Strategic guidance will be provided by the SRSB UNAMI and through consultations with the OSRSB-SVC.

<b>Part C. Initial Review of Proposal</b> <i>(To be completed by the UN Action Secretariat)</i>	
(a) Is the project explicitly linked to the UN Action Strategic Framework?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(b) Is the project effective, coherent, and cost-efficient?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(c) Does it avoid duplication and significant overlap with the activities of other UN system entities?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(d) Does it build on existing capacities, strengths and experience?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(e) Does it promote consultation, participation and partnerships and agree with the existing country coordination mechanism?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(f) Is the Project Proposal Submission Form fully completed?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(g) Is the Budget in compliance with the standard format?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
(h) Is the indirect support cost within the approved rate?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
<b>Part D: Decision of the Resource Management Committee</b> <i>(to be completed by the RMC Chairperson)</i>	
<b>5. Decision of the Resource Management Committee</b>	
<input type="checkbox"/> Approved for a total budget of US\$ _____ <input type="checkbox"/> Approved with modification/condition <input type="checkbox"/> Deferred/returned with comments for further consideration <input type="checkbox"/> Rejected	
<b>Comments/Justification:</b>	
<b>Chairperson of the Resource Management Committee</b>  ..... <b>Name (Printed)</b>  .....	
..... <b>Signature</b>	..... <b>Date</b>
<b>Part E: Administrative Agent Review</b> <i>(To be completed by the UNDP MPTF Office)</i>	

**6. Action taken by the Executive Coordinator, Multi-Partner Trust Fund Office, UNDP**

Project consistent with provisions of the RMC Memorandum of Understanding and the Standard Administrative Arrangements with donors.

**Jennifer Topping**  
**Deputy Executive Coordinator, OIC**  
**Multi-Partner Trust Fund Office, UNDP**

.....  
**Signature**

.....  
**Date**

**MULTI-PARTNER TRUST FUND FOR**  
**UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT**  
**FUND SIGNATURE PAGE**

(Note: Please attach to the Project Proposal Submission Form)

<b>Participating UN Organization(s):</b> DPA & OHCHR	<b>Focal Point of Participating UN Organization receiving funds:</b> Name: DPA/UNAMI		
<b>Project Number:</b> UNA048	<b>Project Duration:</b> One year  <b>Estimated Start Date:</b>		
<b>Project Title:</b> Deployment of Senior Women Protection Advisor	<b>Project Location(s):</b> Erbil, Iraq		
<b>Total Project Cost:</b> US \$ <b>MPTF:</b> US \$ <b>243,988.46</b>  <b>Other:</b> US \$ All additional operational and financial costs in the Mission to be borne by UNAMI.  <b>GRAND TOTAL:</b> US \$243,988.46			
<b>Total Amount Approved:</b> US \$			
<b>Focal Point of Participating UN Organization receiving funds:</b>  <b>RMC Chairperson:</b>	<b>Name/Title</b>  _____  _____	<b>Date</b>  _____  _____	<b>Signature</b>  _____  _____



**MULTI-PARTNER TRUST FUND FOR**  
**UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT**  
**PROGRAMME<sup>7</sup> BUDGET FORM**

<b>PROGRAMME BUDGET</b>	
<b>CATEGORY</b>	<b>AMOUNT US \$</b>
<b>1. Staff and other personnel costs</b>	228,026.60*
<b>2. Supplies, Commodities, Materials</b>	
<b>3. Equipment, Vehicles and Furniture including Depreciation</b>	
<b>4. Contractual Services</b>	
<b>5. Travel</b>	
<b>6. Transfers and Grants Counterparts</b>	
<b>7. General Operating and Other Direct Costs</b>	
<b>Total Programme Costs</b>	228, 026.60
<b>Indirect Support Costs (cannot exceed 7%)</b>	15,961.86
<b>TOTAL</b>	<b>243,988.46</b>

*Salary & PA -	\$ 127,389.60
Common staff costs (79%)	\$ 100,637.00
	<b>\$ 228,026.60</b>

Salary scale effective: 1 January 2016  
Post Adjustment: 43.3%, effective May 2016

<sup>7</sup>The term “programme” is used for projects, programmes and joint programmes.