



### JOINT PROGRAMME DOCUMENT - AMENDED

Amendment 20 November 2018 (No-cost extension)

**Programme Title:** Joint Programme on Enablers

Overall strategic objective of the JP:

To enable safe, coordinated, transparent, intergenerational and gender sensitive delivery of international assistance throughout Somalia, in support of all NDP priorities and milestones, operationalizing the New Way of Working

Joint Programme Outcome:

Coordinated, transparent, intergenerational, gender sensitive and safe delivery of international assistance throughout Somalia.

Amended Programme Duration: 24 months (12 months initial with 12-month extension at no cost)

Start Date: 1 January 2018

End Date: 31 December 2018 (Revised End Date: 31 December 2019)

Total amount requested MPTF (2018): **USD 5,646,452** (2019: USD 0)

Total Programme Budget 2018: USD 17,560,385 (Total Programme Budget 2019: USD \$18,780,553)

Sources of funding:

1. Somalia UN MPTF (2018) USD 5,646,452 (2019: USD 4,897,745)

2. Other sources of funding:

Core HQ USD 6,891,518 USD 7,371,032
 Bilateral USD 1,535,756 USD 2,559,559
 UNCT cost sharing USD 3,486,659 USD 3,952,217

2018

2019

MPTF Enablers Programme Budget (2015-2019): USD 18,417,143

### **Short description of the Joint Programme**

The Joint Programme on Enablers brings together activities implemented by the Resident Coordinator's Office (RCO), the Risk Management Unit (RMU), the UN Department of Safety and Security (UNDSS) and UN Women, to enable the UN system and the international community to implement their respective mandates throughout Somalia. Through the provision of coordination, risk management, security services, and analytical support, these four enabling units facilitate the delivery of humanitarian, development, and state- and peacebuilding assistance across all national priorities, as reflected in the UN Strategic Framework and the National Development Plan (NDP), operationalizing the New Way of Working (NWOW).

This Programme Document amendment is at no-cost for a period of 12 months (1 January - 31 December 2019). While activities to be undertaken during the additional period will remain largely unchanged from the previous Programme Document, the results framework has been updated to reflect new milestones/targets for 2019.

This no-cost extension will also provide a bridging period covering the pending global reform of the UN Development System in 2019, including the decoupling of the Resident Coordinator System from UNDP, and the administrative and operational implications that this may entail. This will enable the Programme to continue to provide uninterrupted enabling services to the UN system in a period of transition while the reforms are rolled-out.

Furthermore, to ensure longer-term sustainability of UN delivery in Somalia, it is planned to begin developing a 3-year Enablers Joint Programme (2020-2022) to be finalized prior to the expiration of this no-cost extension. This new multi-year Programme will also coincide with the completion of the new Somalia National Development Plan (NDP II), thereby enabling the Programme to best support the next generation of development priorities of the Government of Somalia.

## Names and signatures of national counterparts and Participating UN Organizations

Participating UN Organizations (PUNOs):	National Coordinating Authorities:
DSRSG/RC/HC	Federal Government of Somalia
Peter de Clercq	H.E Mahdi Mohammed Gulaid
fortune.	Deputy Prime Minister
Signature:	Signature:
Date and Seal: 5 January 2019	Date and Seal
UNDP George Conway	30-Dee-201
Signature: Date and Seal: 13 December 2018	GOVERNMENT OF SOME
UNOPS	
huni diwas M.	
Signature: 12 17 18  Date and Seal	
UN Women	
Izeduwa Derex-Briggs	
Signature:	

## Annex 1: Results Framework (results & indicators until 2018)

# JOINT PROGRAMME ON ENABLERS

Outcome: Coordinated, transparent and safe delivery of international assistance throughout Somalia

	RCO MONITORING FRAMEWORK					
Indi	Indicators Baseline Milestones / targets					
Outp	out 1: Ensure the effe	ective implementation	n of the UNSF and NDP			
1.1	Volume of funds through the UN MPTF	2016: 35% of UN development funding through the UN MPTF 2017: 26% of UN development funding through the UN MPTF	2018: 40% of UN development funding through the UN MPTF 2019: 40% of UN development funding through the UN MPTF	UN MPTF gateway website (www.unmptf.org); on- going; Aid Flow Analysis		
1.2	Support provided to implementation of NDP and UNSF	2017: NDP endorsed at London Conference; UNSF finalised; Joint UNSF Annual Workplan finalized for 2018	2018: UN RCO secretariat support and technical advice enables NDP Pillar Working Groups (PWGs) and UNSF Working Groups meet regularly. Coordinate Gender, Durable Solutions, Youth and Human Rights capacity support to UNSF Groups  2019: UN RCO secretariat support and technical advice enables NDP Pillar Working Groups (PWGs) and UNSF groups meet regularly. Coordinate Gender, Durable Solutions, Youth and Human Rights capacity support to UNSF implementation	NDP / UNSF Working Group Minutes Inter-Agency Gender & Youth WGs Minutes		
1.3	Monitoring and reporting of UNSF results	2017: Comprehensive UNSF results matrix drafted at outcome level.	2018: UNSF Outcome level results Matrix translated into intergenerational, gender and human rights sensitive outputs per Strategic Priority (in AWPs) with related indicators. UNSF AWP indicators reported on a quarterly basis.  2019: UNSF Outcome level results Matrix translated into intergenerational, gender and human rights sensitive outputs through the annual workplans of the NDP Pillar Working Groups/UNSF. Reporting against UNSF/NDP AWPs on a semi-annual basis.	Annual and semi-annual UNSF reports		

2.1	Support to UN Joint	2017: 16 Joint	2018: Ongoing development of joint programmes to fulfil identified needs	RCO reports; Joint
	Programming sustained	Programmes under implementation by 16 UN entities (including UNSOM) <sup>1</sup> ; RCO consolidation and improvement of	covering all 9 NDP pillar groups; Annual increase in number of UN entities implementing through MPTF Joint Programmes. RCO consolidation and improvement of MPTF reporting processes Improved gender mainstreaming and gender sensitive programming across the portfolio through robust gender reporting requirements.	Programmes reports – Annual
		MPTF reporting processes	2019: Ongoing development of joint programmes to fulfil identified needs covering all 9 NDP pillar groups; Annual increase in number of UN entities implementing through MPTF Joint Programmes. RCO ongoing consolidation and improvement of MPTF reporting processes Improved gender mainstreaming and gender sensitive programming across the portfolio through robust gender reporting requirements.	
2.2	Number of common analytical products	2017: 1 UNSF Common Analytical Exercise 1 DPA Conflict Analysis (Menkhaus) 1 Strategic Assessment Report	2018: 3 intergenerational, gender and human rights sensitive UNCT analytical pieces developed that support UN system programming.  2019: 3 intergenerational, gender and human rights sensitive UNCT analytical pieces developed that support UN system programming.	RCO briefings; analytical pieces – Annual
2.3	Level of UN system wide integration (Low, Medium, High)	2017: High: UN Strategic Assessment completed; UNSF developed and signed; UNSF coordination architecture operationalized.	2018: High – Gender and human rights sensitive and intergenerational joint UNSF Strategic Priority AWPs developed and monitored quarterly, disaggregated per FMS, and in line with NDP, FMS DPs, Wadajir Framework and Durable Solutions Initiative;  2019: High – Gender and human rights sensitive joint UNSF Strategic Priority AWPs developed and monitored semi-annually, and in line with NDP, FMS DPs, Wadajir Framework and Durable Solutions Initiative;	RCO reports; area based ISFs; donor funding – Annual
2.4	Operationalization of the NWOW	2014: limited reference to the Nexus and NWOW in UN corporate documents and processes	2018: Humanitarian, development and peacebuilding outcomes are linked and jointly monitored through joint UNSF Cluster WG meetings. 2019: Strengthened resilience-oriented MPTF programmatic portfolio in support of the Recovery and Resilience Framework;  Strengthened coordination at federal and sub-federal levels between humanitarian, development and peace-building actors;	

 $<sup>^1 \</sup>text{ UNSOM, UNDP, FAO, UN Habitat, ILO, UNIDO, UNICEF, UN Women, IOM, UNCDF, UNODC, UNOPS, UNEP, UNHCR, WFP and UNDSS.} \\$ 

Outp	out 3: <i>Support effecti</i>	ve international eng	agement in Somalia	
3.1	Effective UN-Donor forums sustained	2017: quarterly UN- Donor MPTF briefings; MPTF 3- year strategy (2017- 2019) endorsed;	2018: quarterly UN-Donor MPTF briefings;	MPTF minutes - monthly; RCO reporting – Annual;
3.2	Increased support to donor engagement across Somalia	2017: Quarterly RC briefings; local donor briefings and mission support upon request	upon request  Annual Youth Coordination Meetings	Donor feedback – ongoing; MPTF quarterly donor surveys. Youth Coordination Meeting Minutes
3.3	Increased integrations of NGO and Private Sector development partners in UN- Donor-FGS coordination forums	2017: NGO Consortium has observer status at SDRF SC	20% of the participants, including young men and women, in RCO facilitated coordination forums by the end of the year.	DSI Core WG minutes; Strand 3 Coordination Minutes;
		K	WIO MONITORING FRAMEWORK	
Ind	licators	Baseline	Milestones	MoV (and Frequency)
Output 1: Enhanced collective risk management approaches				
1.1	Number of collective tools agreed and used the UNCT	1	2016: two (2) additional risk management tools agreed by the UNCT	UNCT minutes(monthly)

			2019: two (2) additional risk management tools developed:	
1.2	Number of collective tools agreed and used between UN, donors, and NGOs and government	No collective tools currently agreed and used	2015: Fraud management standards developed by the Multi-Party Risk Forum  2016: 2 risk management tools approved by Multi-Party Risk Forum  2017: 2 risk management tools / initiatives approved by Multi-Party Risk Forum  2018: 3 risk management tools / initiatives approved  2019: 3 risk management tools / initiatives developed and endorsed by the MPRWG	Minutes of the Multi- Party Forum,; RMU records
Outp	out 2: Increased informati	on sharing, both with	hin the UN and between the UN, government donors, and NGOs	
2.1	Increase in contract value in CIMS (internal to UN)	2014: \$3.2 billion	2015: \$3.5 billion 2016: \$4 billion 2017: \$4.5 billion 2018: \$ 6 billion 2019: \$ 6.2 billion	CIMS (daily)
2.2	Number of NGO, donor, or gov request to RMU	n/a	2015: Five requests for technical assistance with RMU feedback 2016: Ten requests for technical assistance with RMU feedback 2017: Ten requests for technical assistance with RMU feedback 2018: Ten requests for technical assistance with RMU feedback 2019: Ten requests from Government & NGOs, for technical assistance with RMU feedback	RMU quarterly report

Indi	icators	Baseline	Milestones	MoV (and Frequency)			
Outp	Output 3: Organizational risk management capabilities strengthened						
3.1	Number of Risk Assessments completed annually	2014: 16	2015: 15 (minimum) 2016: 20 2017: 20 2018: 20 2019: 20	RMU quarterly report; CIMS (daily)			
3.2	Number of training services provided to UN agencies, NGOs, and/or government counterparts	2014: 1 in-class training	<ul> <li>2015: on-line training module launched; 30 on-line trainings completed; 1 in-class delivered</li> <li>2016: 50 on-line trainings completed; 2 in-class trainings delivered</li> <li>2017: 50 on-line trainings completed; 2 in-class trainings delivered</li> <li>2018: 50 on-line trainings completed; 4 minimum in-class trainings delivered</li> <li>2019: 50 on-line trainings completed; 6 in-class trainings delivered</li> </ul>	Training evaluations; On-line training records (daily)			
3.3	Integrated Risk analysis products delivered	N/A	2015: Integrated risk analysis product designed; 1 developed for SMG  2016: 3 delivered for SMG  2017: 2 integrated risk assessments delivered / considered at each SMG meeting (starting Oct 2017)  2018: 2 integrated risk assessments delivered / considered at each SMG meeting  2019: Contribute to minimum one integrated risk assessments research and analysis / considered as requested for SMG meetings	SMG minutes			

3.4	Number of monitoring services provided to UN agencies	2014: N/A	<ul> <li>2015: 5 monitoring missions</li> <li>2016: 10 monitoring missions</li> <li>2017: 10 monitoring missions</li> <li>2018: 5 monitoring missions and 10 Media Monitoring reports.</li> <li>2019: Minimum 10 monitoring missions and 10 Media Monitoring reports</li> </ul>	Monitoring reports; RMU reporting (twice a year)
3.5	UN MPTF risk management strategy implemented	Draft strategy in place	2015: strategy approved by UNCT, WB and government, RM capacity in place  2016: UN-WB-Government-Donor Trust Fund risk meetings; risk management dashboard operational; UN MPTF risk management input into MPTF annual report  2017: UN-WB-Government-Donor Trust Fund risk meetings; risk management dashboard operational; UN MPTF risk management input into MPTF annual report  2018: UN-WB-Government-Donor Trust Fund risk meetings; risk management dashboard operational; UN MPTF risk management input into MPTF quarterly and annual report; to quarterly/annually JP reports and to partner risk management & engagement plans. Revised JRMS strategy and implementation plan of the JRMS assessment findings and recommendations developed and implemented  2019: 4 UN/WB/AfDB Risk Management Group meetings, inputs provided by MPTF Risk Manager to new projects /revisions and to biannual reports. Minimum 2 deep-dive risk analysis completed and discussed with fund administrators.	Risk Management Group (monthly)
Outp	out 4: Enhanced engagem	ent for collective risk		
4.1	Frequency of RWG meetings	2014: 4	2015: 8 2016: 8 2017: 6 2018: quarterly 4 (subject based) & ad hoc as necessary	RMU led consultations (RWG, UNCT)  Mid-year review  End of project evaluation
			2019: 10 regular RWG meetings & ad-hoc as necessary	

4.2	Frequency of Multi-party Forum meetings	2014: 2	2015: 6 2016: 6 2017: 6 (ad hoc, issue specific) 2018: 4 (ad hoc, issue specific) 2019: 4 MPRWG and Task Force (on collective risk management) & as	
4.3	CIMS development	2014: Contractor mapping developed; Drupal migration completed; 14 participating UN agencies	2015: Civil Servant and Ministry Payment tool used by UN agencies and donors; 15 participating UN agencies; HACT assessment tool agreed as per agency requirements  2016: Civil Servant and Ministry Payment tool used by UN agencies and donors; 15 participating UN agencies in CIMS; Common capacity assessment tool agreed as per agency requirements  2017: New CIMS launched; with 2 new features; 15 participating UN agencies in CIMS; New GIS tool established  2018: Full operationalization and integration of the relationship software with CIMS; Enhanced geographical mapping with layering option and an ability to filter; Migration to the cloud-based system; 4 Features, and enhancement of data template; 16 participating UN agencies in CIMS;  2019: Enhance SEMG data capture on CIMS, capacity assessment and agency performance rating on partners; Enhance notifications and reporting; Enhance Business Continuity Plan; Implement at least 4 Features	
4.4	Increased communication/outreach initiatives	2014: N/A	2015: RMU website launched; 3 communication products revised/launched  2016: three NGO outreach events  2017: three NGO outreach events  2018: three NGO outreach events; RMU newsletter published quarterly  2019: three NGO outreach events; RMU Communication Plan developed and implemented	

4.5	Increased and	2014: 1 RMU in	2014: Replication to 1 RMU in Afghanistan	
	strengthened partnerships	Afghanistan	2015: 0	
			2016: 0	
			2017: 1 – replication of RM tools (CIMS) in Syria	
			2018: 1 – replication of RM tools (CIMS) to South Sudan	
			2019: 1 - replication of RM tools to Kenya	
Outp	out 5: Effective programm	ne management		
5.1	Completion rate of Project Board	<50%	2015: 100%	Project Board minutes
	recommendations		2016: 100%, including project review completed by September 2016	
			2017: 100%	
			2018: 100%	
			2019: 100%	
5.2	Number of Project Board	2014: 1	2015: 2	Project Board minutes
	meetings		2016: 2	
			2017: 2	
			2018: 2	
			2019: 2	
5.3	Project Expenditure rate	2014: 90%	2015: 25%	UNOPS Financial
			2016: 50%	reports
			2017: 90%	
			2018: 90-100%	
			2019: 95%	

	UNDSS MONITORING FRAMEWORK				
	icators	Baseline	Milestones	MoV (and Frequency)	
Outp	out 1: Security Aircraft ca	pacity maintained			
1.1	Security aircraft is able to respond to urgent security needs or to assess newly recovered areas	2017: Security Aircraft is available	2018: capacity maintained 2019: capacity maintained	UNDSS reporting	
Outp	out 2: Medical Emergenc	cy Response Team ca	pacitated		
2.1	MERT services successfully handed over to UN Clinics	2017 MERT Services available in 5 locations - Puntland (Garowe, Galkayo, and Bossasso), Somaliland (Hargeisa) and Dollow	2018: MERT services maintained throughout Somalia as part of UN Clinics on cost recovery basis to UN agencies 2019: N/A (incorporated into UN medical clinics)	UNDP reporting	
Outp	out 3: Enhanced Protecte	ed Security			
3.1	Armoured vehicles available to enable transport of staff	2017: 4-6 additional vehicles are replaced and/or maintained	2018: 4-6 additional vehicles are replaced and/or maintained 2019: 4-6 additional vehicles are replaced and/or maintained (not more than 6 in total over the 2018-19 period)	UNDSS reporting	
Outp	out 4: <i>Increased airport re</i>	oad security			
4.1	Airport road security costs transitioned to MIA common security fund	2017: NISA security apparatus on airport road maintained through JP Enablers	2018: NISA security apparatus on airport road maintained through MIA common security fund  2019: NISA security apparatus on airport road maintained through MIA common security fund	UNDSS reporting	
UN Women MONITORING FRAMEWORK					
Indi	icators	Baseline	Milestones	MoV (and Frequency)	

			vel Partnership Forum in Istanbul in February 2015 with the vie and Security and its subsequent resolutions	ew to ensuring donor
1.1	Level of commitment of donors and Somali government to WPS in side event report	2015: N/A	2016: Side event organized; commitments reflected in side event report;  2017: Side event organized, commitment reflected in SDRF approval of first phase of new JP on Human Rights, Women and Security  2018: Strengthened capacity of the MWHRD to develop an M&E framework for the pillar working group on human rights and gender, and monitor implementation and reporting of gender-related indicators of the NDP.  2018: Development and implementations of the 1325 National Action Plan.  2018: Development of Somali Women's Development Agenda for 2020.  2019: Strengthened capacity of the MWHRD to develop an M&E framework for the pillar working group on human rights and gender, and monitor implementation and reporting of gender-related indicators of the NDP.  2019: Development and implementations of the 1325 National Action Plan.  2019: Development of Somali Women's Development Agenda for 2020.	HLPF report/ communique; side event report; SDRF minutes
Out	out 2: Strategic monitorin	ng and results framew	ork established at PSG, MPTF and country level output level on W	PS
2.1	Availability of M&ER support staff engaged in support to PSG and MPTF M&E	N/A	<ul> <li>2016: one staff in place</li> <li>2017: Eight staff in Place (P3 Monitoring and Reporting Specialist, Communications IUNV, Finance Associate (G7 level), Local Security Associate (G6 level), 3 drivers (G3 level) for Hargeisa, Mogadishu and Garowe).</li> <li>2019: Eight staff in Place (P3 Monitoring and Reporting Specialist, Communications IUNV, Finance Associate (G7 level), Local Security Associate (G6 level), 3 drivers (G3 level) for Hargeisa, Mogadishu and Garowe).</li> </ul>	UN Women narrative report (quarterly)

2.2	WPS elements reflected	N/A for UNSF;	2016: indicators in PSG and UN MPTF M&E framework developed and	MPTF reporting
	in the UNSF and MPTF	Gender indicators in	reported	(quarterly); ACU
	M&E framework	draft UN MPTF		reporting
		M&E framework	2017: Gender-related indicators in the UNSF and UNMPTF M&E	
			framework reported	
			•	
			2019: indicators in PSG and UN MPTF M&E framework developed and	
			reported	

Indicators		Baseline	Milestones	MoV (and Frequency)
Output 3: Establishment of a national platform for coordination on WPS supported				
3.1	Availability of an operational platform	Availability of an operational platform	2016: Analytical work to inform the establishment of one platform in place  2017: One platform operational and addressing human right, women and security established; chapters of the national coordination platform on women peace and security established in Puntland, Somaliland and Jubbaland  2019: Establish 2 regional Chapters of the National Coordination platform	UN Women reporting (quarterly)
Output 4: Support to the establishment of data collection and analytical capacity on gender issues within the Somali government institutions, resulting in the issuing of the State of the Somali Women and Men Report.				
4.1	Availability of State of Somali Women and Men Report series	N/A	2016: One flagship report issued by a relevant Somali institution	UN Women report (quarterly)
Output 5: Revision of existing analytical work on the political economy of access to justice to include gender equality considerations and perspectives.				
5.1	Availability of report	N/A	2016: one report disseminated on the political economy of women's access to justice  2017: 8 briefing/working papers and 8 workshops/BBLs	UN Women report (quarterly)