

Joint Police Programme

Quarter 1 Report (Jan- Mar 2021)

June 2021

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African Union
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for Somalia
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Overview of Quarter 1 Report 2021

In Q1 2021, security and political instability caused by the failure to conduct presidential elections coupled with the continuing challenges brought about by the COVID-19 pandemic significantly constrained delivery of programme activities and tested the resilience of the Somali police services and the ability of JPP implementing partners (AMISOM and UNDP) to deliver key activities.

The Programme did, however, adapt alternative ways of working. Utilising a variety of platforms, the Secretariat continued to engage with partners and deliver its usual schedule of meetings. The Executive Board agreed scope for emergency submissions of requests for support whilst maintaining compliance with governance and monitoring standards. Additionally, with regard to the deteriorating security situation in Somalia, the JPP Executive Board, UNOPS and UNDP continually monitored the situation, Field Security Advisors (FSAs) constantly engaged with UNDSS and either allowed or curbed field visits according to travel advisories.

Critical activity such as the payment of stipends continued throughout Q1 2021, ensuring that police officers maintained a stable income during this challenging period. On average, 1,610 police officers received stipends for each of the three months during this reporting period. Feedback from the MoIS and FMS Police suggest that payment of stipends has contributed to low levels of desertion by ensuring that police officers maintained a stable income resulting in increased morale amongst police officers.

Additionally, the Somali Police Coordination Framework undertook six meetings (three Technical Committees (TCs) and three Somalia Technical Working Group (STWG) during the reporting period. The meeting attendees included representatives from Jubaland, Galmudug, Hirshabelle, South West and the Federal Government of Somalia (FGS). Key issues discussed included election security planning and generating consensus on items to be presented to the EB for consideration.

1 Programme Summary

The Joint Police Programme (JPP) in Somalia is a dedicated programme that centralizes donor funding and support for the Somali Police Force and Federal Member State (FMS) Police to enable the efficient and effective allocation of resources against agreed priorities.

This report highlights the activities undertaken and outputs registered Q1 of 2021 (January to March). During this reporting period, the JPP disbursed funds against specific outputs through work requests that had been approved by the JPP Executive Board as per the process and criteria set out in the JPP Programme Document.

The JPP is implemented under the following outputs:

1. Procurement of non-lethal support equipment (output 1);
2. Provision of infrastructure support through rehabilitation and construction of police facilities (output 2);
3. Provision of electronic stipend payments (output 3);
4. Provision of training [basic and specialized] and development support, including assistance and advice, to Somali Police Services (output 4);
5. Provision of support to legal framework and policy development for Somali Police Services (output 5);
6. Support for effective civilian oversight and governance of policing (output 6);
7. Institutional coordination addresses police development and reform in Somalia (output 7);
8. Support to Federal and State Daraawish branches aligned with NPM and the Transition Plan (output 8).

2 Programme Status

2.1 Summary of key deliverables and milestones achieved

Since the inception of the JPP in June 2018, the programme has implemented various activities around eight output areas. The programme is actively contributing to the development of FGS and FMS Police institutions towards an end-state of improved security and access to policing services for civilian populations in accordance with provisions set in the New Policing Model (NPM), the security pact and the national security architecture.

Activities that were implemented in Q1 2021 comprised those that were signed off in previous quarters but their implementation cascaded into this reporting quarter. The section below highlights a summary of key outputs that were registered by FMS and FGS in Q1 2021.

2.1.1. Provision of stipend payments

An average of 1,610 police officers received stipends for each of the three months in Q1 2021. Feedback from the MoIS and FMS Police suggest that payment of stipends has contributed to low levels of desertion by ensuring that police officers maintained a stable income resulting in increased morale amongst police officers as well as a reduction in incidents of corruption.

2.1.2. Provision of training [basic and specialized] and development support, including assistance and advice, to Somali Police Services (output 4)

Due to the Federal Government of Somalia's country-wide COVID-19 lockdown from March 2020, which limited travel and in-person training of police officers, no training activities were undertaken in Q1 2021. However, the JPP Secretariat working alongside UNDP/AMISOM, identified and implemented mitigation measures including ongoing work with UNDP to progress many of those work streams that were suspended under COVID-19.

2.1.3. Institutional coordination addresses police development and reform in Somalia

- The Programme supported the Somali Police Coordination Framework to undertake six meetings (three Technical Committees (TCs) and three Somalia Technical Working Group (STWG). The meeting attendees included representatives from Jubaland, Galmudug, Hirshabelle, South West State and the FGS. Key issues discussed included election security planning and generating consensus on items to be presented to the EB for consideration.
- CAS 2B Sub-working Group on Police met in January and resolved to set up a National COVID-19 Security Task force, roles of different stakeholders were agreed upon to enhance coordination.

2.1.4. Support for effective civilian oversight and governance of policing (output 6)

- Police Code of Conduct endorsed by the MoIS, SPF, Puntland, Hirshabelle, Jubaland and South West State. Galmudug remains the only FMS to not have endorsed the code of conduct. JPP is continuing to engage with Galmudug for endorsement of the document.

3. Quarterly Status Report

3.1. Programme progress

This section highlights outputs registered during the year as well as the status and progress of work requests and related activities. Outputs are reported under each FMS and SPF.

3.2. Procurement of Non-Lethal Support equipment (output 1)

During Q1, the Non-Lethal Support (NLS) component of the JPP coordinated the procurement of basic policing equipment, mobility and communication devices for FGS and FMS police. During the implementation of the procurements, the use of the National Window as well as female-owned businesses was explored and encouraged.

Table 1. Progress update procurement of Non-Lethal Support equipment (output 1)

State	Activity	Progress/Outputs
Hirshabelle (HIR002:2018)	Procurement of NLS to support the training and recruitment of 200 Phase 4 police officers under the management of the Hirshabelle State police assisted by SPF trainers and AMISOM	DEPENDENT: The programme is waiting for a decision on continuation of training from the JPP Executive Board which is expected to meet on 16 June 2021. The procurement of training material, bedding, furniture and toiletries was completed. Other related procurements including catering will be undertaken when the Executive Board makes a decision on the resumption of training.
Hirshabelle (HIR001:2020)	The procurement of IT equipment for human resource functions and establishment of different departments	ONGOING: Purchase orders for the Hirshabelle ICT equipment were issued. The equipment will be delivered by the end of April to Jowhar and Beletweyne.
South West State (SWS003:2018) *Also under infrastructure	Upgrading of the existing temporary police training facility in Baidoa through the procurement of tents (Rubb Hall) for training, sleeping and eating, construction of a septic tank, soak pit, washing area, and water tank.	DEPENDENT: Procurement of tents (Rubb Hall) for training was completed. The tents are currently at the UN compound in Baidoa. Other procurements including catering, beddings, furniture and toiletries will be initiated when construction works are concluded.
Jubaland (JUB005:2018)	Procurement of NLS equipment for the training of the 600 police officers. The supplies include catering, training material, bedding, furniture and toiletries.	DEPENDENT: The training was put on hold pending a request and EB approval from Jubaland state to move funding to the Lower Juba region. A decision will be taken during the JPP Executive Board that is expected to meet on 16 June 2021

		Discussion on this is expected following progress at the political level on the questions of Gedo, including as part of the elections discussions, and the revision of the Jubaland Strategic Policing Plan, which is underway.
Consolidated (CWR-006:2018)	Support to the Somali Police Coordination Framework to undertake Technical Committees (TCs), the Somalia Technical Working Group (STWG) and the Police Professional Development Board (PPDB) meetings.	ONGOING: The programme supported the Somali Police Coordination Framework to undertake six meetings (three TC and three STWG).
Puntland (PUN006:2020)	Procurement of 15 vehicles, 7 Land Cruiser 79 series pickup, 2 MAN Truck with 4.0 M Flatbed, 3 Hilux Double Cab, 3 Minibus 15 Seater	COMPLETE: Fifteen (15) vehicles, seven (7) Land Cruiser 79 series pickup, two (2) MANtruck with 4.0 M Flatbed, three (3) Hilux Double Cab, three (3) Minibus 15-seater. vehicles were procured for Puntland. The procurement of vehicle tracking systems, furniture and other training items is ongoing. It is expected to be completed and handed over to Puntland State Authorities in Q2 2021.

3.3. Provision of infrastructure support through rehabilitation and construction of police facilities (output 2)

During Q1 2021, the infrastructure component of the JPP continued to register steady progress in the implementation of work requests approved between the 2018 - 2020 cycle. The extent of implementation of work requests includes, but not limited to, rehabilitation and construction of existing or new police stations, police training institutions and specialized policing infrastructure needs. The Executive Board additionally approved two new infrastructure related work requests: SPF008:2018 (Amend) CID - Implementation of activities to commence only after the current suspension of new Fed/SPF work requests is lifted; and SPF001:2021 Armo Police Training Academy. It is estimated that construction will take about eighteen months: six months design, design review, procurement and twelve months for physical construction. Completion is expected in December 2022.

Table 2. Infrastructure progress in Q1 2021 (output 2)

Table 2 highlights outputs, status and progress of implementation of infrastructure work requests and related activities. Outputs are segregated under each FMS and SPF.

State	Activity	Progress/Outputs
Hirshabelle (HIR002:2019)	Upgrading of the existing temporary police training facility in Jowhar	DEPENDENT: Procurement was initiated on 25 August 2020 with funds expected to come from EU bilateral projects. A delay in approval of funds from the EU led to a stay in upgrading the existing temporary police training facility in Jowhar. JPP Secretariat presented options to Hirshabelle authorities to ensure that construction is completed in line with recruitment and training plans. This included the provision of temporary tent structures in which training could take place, and a phased implementation of construction activities. Awaiting a final decision from the FMS. Once confirmation and approval is secured, UNOPS will issue the contract to the winning bidder.
	Construction of Police Station in the District of Buloburte	ONGOING: An award was issued and contract signed on 08 December 2020. Implementation has begun. The foundation slabs of both the police station building and cellblock have been casted and walling works are ongoing. Additionally, construction of the boundary wall has commenced. It is expected that the project will be completed and handed over in August 2021.
South West (SWS003:2018)	Upgrading of the existing temporary police training facility in Baidoa through the procurement of tents (Rubb Hall) for training, sleeping and eating, construction of a septic tank, soak pit, washing area, and water tank.	DELAYED: UNOPS issued a contract award to the successful bidder on 10 February 2021. Implementation was, however, delayed by one month due to the presence of Somali National Army troops and their families who were occupying the facility. Troops were evacuated from the site and the site was handed over to the contractor on 10 March 2021. Construction is progressing smoothly. The facility is expected to be handed over on 15 July 2021.

Jubaland (JUB005:2018))	Construction of Kismayo Central Police Station and Gedo (Luuq) Police Station	DELAYED: This activity is delayed because of a scope change, leading to an amendment to the work request. The JPP EB approved the amended request on 01 December 2020. However, once approved the DG of Jubaland requested to hold off implementation as they are considering redirecting the approved funds to the construction of the Kismayo Central Police Station. Consideration of this request is pending political progress on the question of Gedo and a revision of the Jubaland Strategic Policing Plan, which is currently underway.
SPF (SPF008:2018)	Renovate the existing CID Headquarter building in Mogadishu.	DELAYED: WR has been amended and approved by EB with the caveat implementation not begin until the current suspension on SPF WR, linked to deployment of Federal Daraawish officers, is lifted. Amended scope of work will commence once the above issues are resolved.
SPF (SPF007:2018)	Refurbishment of 3 district police stations to secure the stadium in line with the Somali Transition Plan. Refurbishment includes windows, doors, painting, plastering, and flooring.	DELAYED: This activity was delayed due to a change in scope that requires JPP EB approval. Moreover, SPF has not confirmed that they want to continue with the construction of the police stations. Consultations are ongoing with the SPF to seek guidance on how to proceed, the latest one was an email that was sent to the MoIS to advise on the way forward.
SPF (SPF002:2020)	Refurbishment of the SPF Vehicle Maintenance Facility	ONGOING: Work is progressing smoothly and as per the approved work plan. By 31 March 2021, 70% of the work has been completed. It is expected all works will be completed and handed over on 20 May 2021.
SPF (SPF002:2020)	Refurbishment of Armo Police Training Academy	DEPENDENT: JPP EB gave provisional approval for the work request on 31 March 2021. The WR and scope is to be reviewed and aligned with the National Police training Strategy and Architecture, for which ToRs are currently under development.
Galmudug (GAL001:2018)	Construction of two police stations, Hobyo and Addado	ONGOING: A contractor was hired to prepare detailed designs for both Police Stations. The completed design packages were finalized in February 2021. The tender for hiring contractor(s) was issued on 19

		March 2021. The deadline for the bid submission is extended to 04 April 2021.
Puntland (PUN005:2019)	Construction of 4 Police Stations	DELAYED: The procurement process for the four police stations stalled due to a lack of agreement on the evaluation criteria. It was agreed that UNOPS undertakes a market survey to identify eligible companies that meet the new criteria agreed on with Puntland. A request for Expression of the Interest (EOI) was launched on 01 March 2021 with a deadline of March 2021. Procurement is in the process of finalizing the evaluation report that will lead to the issuance of a tender for hiring contractors for construction of the four Police Stations.

3.4. Provision of Electronic Stipend Payments (Output 3)

In Q1 2021, police officers receiving stipends were paid by UNOPS through Amal Bank directly to their respective bank accounts. Efforts are ongoing to transition the payment through the country systems to create a standardized countrywide approach. Synergies with ongoing public finance management programmes, including PREMIS and PFMII, are being explored as well. Activities that took place in support of the above include meetings with the PREMIS team, the World Bank and with the SPSO. Stipends were paid to police officers who met specific conditions including having attended a mandatory 90-day basic training; biometric registration, certified as being in active service through periodic stipend payment verification exercises, and being compliant with the United Nations Human Rights Due Diligence Policy (UN HRDDP).

An average of 1,610 police officers received stipends for each of the three months in Q1 2021 respectively. Stipend payments were disaggregated as follows¹:

- Southwest State:
 - Planned: 880 police officers (Phase 1, 2, 3).
 - Actual: 738 police officers (68 women and 670 men) received USD\$100 for each of the three months in Q1 2021. In contrast with Q4 2020 the total number was reduced by 25 recipients from 763 to 738. The reduced number of individuals receiving stipend payments are due to desertion, death, individuals on leave, at a training, sick, or wounded.
- Jubaland:
 - Planned: 570 police officers (Phase 1, 2, 3).
 - Actual: 515 Police Officers (48 women and 467 men) received USD\$80 for each of the three months in Q1 2021. In contrast with Q4 2020 the total number increased by 4 recipients from 511 to 515. The increase is attributed to individuals returning on the programme from leave, sickness and/or training.
- Gaalkacyo:
 - Planned: 200 police officers (Phase 1, 2).

¹ Note: The 'Actual' figures represented here are averages for the quarter based on monthly actuals.

- Actual: 163 police officers (11 women and 152 men) received USD\$100 for each of the three months in Q1 2021. In contrast with Q4 2020 the total number decreased by 14 recipients from 177 to 163. The decrease is attributed to desertion, death, individuals on leave, at a training, sick, or wounded.
- Hirshabelle:
 - Planned: 400 police officers (Phase 2, 4).
 - Actual 194 police officers (6 women and 188 men) received USD\$100 for each of the three months in Q1 2021. In contrast with Q4 2020 the total number increased by 4 recipients from 190 to 194. The increase is attributed to individuals returning on the programme from leave, sickness and/or training. The difference significant between planned and actual is due to the fact that 2 training sessions had been planned each comprising 200 participants. Only one session (Hirshabelle State phase 2 Basic Police training) was undertaken. The second training was cancelled due to the threat of COVID-19 in Somalia.

Feedback from the MoIS and FMS Police suggest that payment of stipends has contributed to low levels of desertion by ensuring that police officers maintained a stable income resulting in increased morale amongst police officers as well as a reduction in incidents of corruption.

Chart 1. Planned vs actual recipients of stipend payments and gender segregation across respective FMS

Chart 1 highlights actual vs planned recipients of stipend payments. Actual recipients of stipends are disaggregated by gender.

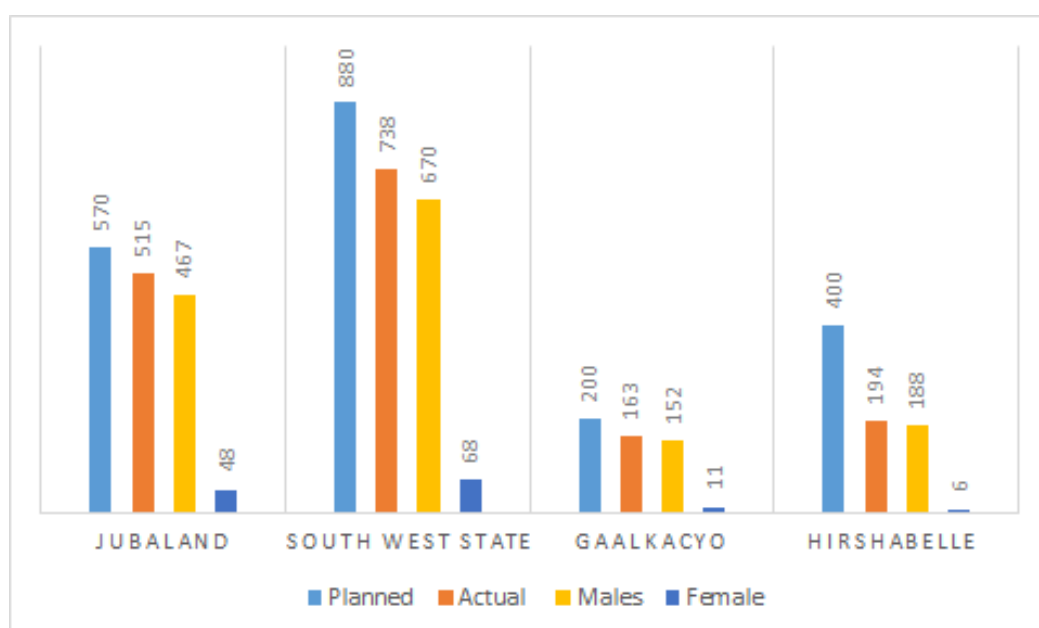


Table 3. Data on planned and actual recipients of stipends across the FMS

State	Planned	Actual	Male	Female
Jubaland	570	515	467	48
South West State	880	738	670	68
Gaalkacyo	200	163	152	11
Hirshabelle	400	194	188	16

Whilst the JPP supports the recruitment and training of a minimum of 10% of women as new police recruits who would eventually benefit from stipend payments, there appear to be issues with retention of female officers in particular.

3.5. Provision of training [basic and specialized] and development support, including assistance and advice to Somali Police Services (output 4)

Limited training was undertaken in Q1 2021 due to the Federal Government of Somalia's country-wide COVID-19 lock down from March 2020, which limited travel and in-person training of police officers. The following specialized training was undertaken:

State	Activity	Progress/Outputs
Galmudug (GAL001:2018)	Facilitate the peace dialogue and confidence building through implementing the community awareness raising and radio outreach program.	ONGOING: Local NGO partner Youth Empowerment Solutions (YESO) facilitated a live media discussion on community awareness-raising aimed at peacebuilding. The programme aired for one hour for two weeks, reaching urban and rural communities of an estimated 10,000 viewers. The partner organization also utilized their social media channels to raise awareness using peace integration slogans posted on Twitter, Facebook and Instagram. This is an ongoing activity, additional outputs are expected in Q2 2021.

SPF (SPF004:2019)	Leadership Development Training across SPF and FMS	DELAYED: The delays to the SPF leadership training in Q1 were primarily the result of the political disruption surrounding the postponement of elections and the extension of presidential terms. The FGS, including the MOIS, was focused on the political dispute whilst the SPF were preoccupied with emergency security in Mogadishu and elsewhere. Consequently, signing of the LOA and the planned implementation of the training was deprioritised by the FGS and SPF and was unable to move ahead as expected. As the political and security has gradually normalised, the LOA has now been signed and we expected to implement the leadership training in Q3/Q4.
Puntland (PUN002:2019)	Training of Senior Police Officers, Mid Rank Officers and Station Commanders and Deputies	ONGOING: A letter of understanding was developed and signed between UNDP and the Puntland Ministry of Security and Disarmament, Demobilisation and Reintegration (MoS&DDR) for the training of senior police officers, mid rank officers and station Commanders and deputies. Implementation of the leadership training will be undertaken in Q3 and Q4 of 2021.

3.6. Provision of support to legal framework and policy development for Somali Police Services (output 5)

Planned activities were not undertaken in Q1 2021 due to the Federal Government of Somalia's country-wide COVID-19 lock down from March 2020 that limited travel, and in-person engagements. Activities planned included consultations with specific community groups, the business community, academia, NGOs, lawyers and the judiciary. This was intended to be part of the support to legal framework and policy development for Somali Police Services.

Due to the limitations imposed on the programme by COVID-19 and the political and security uncertainty caused due to failure to hold presidential elections, no significant outputs were

registered in Q1 2021. Partners and stakeholders have developed contingency measures including remote working and online meetings to engage with each other and move forward with the process in Q2 2021.

3.7. Support for effective civilian oversight and governance of policing (output 6)

During this reporting period, the oversight functions of the Federal Police that are supposed to be undertaken by the MoIS at the federal level and by the Parliamentary Security Committee of the Federal Parliament were not undertaken due to focus on the political disruption surrounding the postponement of elections and the extension of presidential terms. Therefore, there was no guidance by the above bodies as well as the Federal Government of Somalia's country-wide COVID-19 lock down from March 2020 which limited travel, and in-person engagements and other related assessments that had been planned

3.8. Institutional coordination addresses police development and reform in Somalia (output 7)

- JPP implementing partners, strategic police advisors and the SPSO continued to coordinate activities and chart the progress of activities being implemented through virtual weekly JPP coordination meetings. Issues, risks and lessons learned as well as responses were shared and documented.
- The JPP contributed towards CAS 2B Sub-working Group discussions on National Police Training Strategy; as well as fiscal sustainability of police forces in the Federal Member States.

3.9. Support to Federal and State Daraawish branches aligned with the NPM and the Somalia Transition Plan (output 8)

During this reporting period, the JPP engaged with FGS and FMS in planning and mobilizing Federal and State Daraawish to start training in Q2 2021. With the successful start of operations implementing the Somalia Transition Plan it became evident that military gains must be backed up by the deployment of highly capable Daraawish units to take over critical tasks at specific locations in the holding phase in order to extend the rule of law into contested areas and release Somali National Army troops for frontline operations. The JPP planned to coordinate training and provide NLS to Daraawish forces and position them to play a critical role in the transition from military intervention to peace, security and stabilization. The Federal and State Daraawish will be trained, equipped and deployed in newly liberated areas to hold ground until State Police Daraawish are able to take over policing tasks.

4. Activities Undertaken by JPP Secretariat in Q1 2021

In Q1 2021, the JPP secretariat continued to provide overall management and coordination of the delivery of the JPP to agreed specifications including monitoring, evaluation, purchasing and supply chain management and reporting to the Executive board.

4.1. Monitoring & Evaluation

In Q1 2021, the Monitoring and Evaluation (M&E) function provided technical support in augmenting the development effectiveness of the JPP by strengthening accountability and oversight. Specifically, the function focused on enhancing the effectiveness of the programme through working on elaborating the JPP M&E Rubric, refining JPP reporting templates, and refining TPM tasking processes. The function also focused on the MTR, managing and coordinating the external evaluation team. In addition, Q1 was focused on clearing the backlog of pending JPP reports that were not submitted due to the staffing gap during 2020. A report of the mid term review is expected to be submitted to the Executive Board in June 2021.

4.2. Communications and Visibility

In Q1, JPP launched and shared the new online knowledge management system with the JPP Executive Board. All information regarding JPP activities has been migrated to Monday.com. Information on work request activities, infrastructure projects, JPP reporting, JPP calendar events and Executive Board decisions are presented on user-friendly and intuitive interfaces.

In January 2021, a beta version was shared with UNOPS project management and JPP donors. Consultative meetings were held with UNOPS project management and a representative from the European Union to further optimize the system. From those consultations, an Infrastructure Activity Tracker board was developed along with a new functionality to share photos and media on the Activity Tracker.

The JPP knowledge management system was presented to the Executive Board on 18 March 2021 at the Pre Executive Board. A short guide on the new knowledge management was drafted and shared with the Executive Board and an offer was extended to all Executive Board members to request and schedule a tutorial on Monday.com. All Executive Board members and JPP stakeholders were given access to the Monday.com platform on 19 March 2021. In March 2021 JPP held a Monday.com tutorial with the Ministry of Internal Security and the Advisor to the Ministry of Internal Security.

Social platforms - Twitter

JPP utilized the social media platform Twitter to raise the profile and visibility of the programme. In Q1 JPP published the following posts to highlight JPP:

- https://twitter.com/UNOPS_Somalia/status/1376502429030748164?s=20
- https://twitter.com/UNOPS_Somalia/status/1364109105917530113?s=20
- https://twitter.com/UNOPS_Somalia/status/1356888955132801025?s=20
- <https://twitter.com/kheyrre/status/1356554563285880832?s=20>
- https://twitter.com/UNOPS_Somalia/status/1356236254631878657?s=20
- https://twitter.com/UNOPS_Somalia/status/1356270633664073729?s=20
- https://twitter.com/UNOPS_Somalia/status/1345974190734716929?s=20

4.3. Notable Programme Meetings

Table 4. Notable Programme Meetings

Meeting	Date
<p>JPP Executive Board Meeting</p> <p>The JPP Secretariat organized a virtual JPP Executive Board Meeting via Cisco Webex. The meetings were co-chaired by the MoIS and ROLSIG Director. Other participating board members included representatives from the European Union, Foreign, Commonwealth & Development Office of the Government of the United Kingdom, the German Federal Foreign Office and representatives of FMS and MoIS. AMISOM and UNPOL attended as advisors providing technical support and guidance to the JPP. Implementing partners included UNDP and UNOPS. Various resolutions including approval of work requests were reached as well providing overall guidance to the programme. Major decisions reached are highlighted in section 4 above.</p>	<p>21 March 2021</p>
<p>JPP Pre Executive Board Meeting</p> <p>A virtual JPP Pre Executive Board meeting was attended by JPP donors, implementing partners, technical advisers, the SPSO representative, FMS and the SPF Police Commissioner. The meeting reviewed work requests that were to be presented to the Executive Board for consideration.</p>	<p>18 March 2021</p>
<p>CAS 2B Sub-working Group on Police</p> <p>Members of the working group chaired by the FGS MoIS, SPF and German Government as the international sub strand lead, Federal and State police and international partners from the governments of the United Kingdom, the European Union, Italy, the United States of America, representatives from AMISOM Police, UNSOM ROLSIG and key UN implementing partners met and resolved to set up a National COVID-19 Security Task force, roles of different stakeholders and a plan of action were agreed upon.</p>	<p>27 January 2021</p>
<p>JPP Coordination Meetings</p> <p>JPP implementing partners, advisers and SPSO continued to coordinate activities through weekly (virtual) JPP coordination meetings. The frequency of these meetings increased from monthly to weekly with the onset of COVID-19 and the move to a remote working modality. Meetings are recorded and stored on the JPP Coordination shared drive for reference. During coordination meetings, updates are shared on the extent of implementation of activities. Additionally, issues, risks and lessons learned as well as responses are shared and documented. Through these meetings, implementing partners and advisors are kept abreast with key developments within the JPP.</p>	<p>Weekly, every Sunday throughout Q1 2021</p>

5. Women, Peace, Security, and Human Rights

JPP continued to address identified gender inequality challenges within the Somali police in Q1 2021. Somalia's National Gender Policy (2015) has an overarching goal of promoting gender mainstreaming in the national development process. Through the implementation of outputs 1, 2, 3, 4, and 5, JPP supports the recruitment and training of a minimum of 10% of women as new police recruits, while striving to achieve an overall representation of 30%.

The importance of increasing the representation of women in all aspects of security policy making has been consistently included in the capacity building with partners. During the ToT training, specific sessions were held on key gender concepts, gender mainstreaming and gender equality against the background of international instruments such as UNSCR 1325. Other sessions examined how the UN Women, Peace and Security Agenda is implemented in Somalia. Due to the low participation of women in police vetting processes, considerations are being made to include women in the national vetting committees in an effort to improve mobilisation of female recruits at the state level. JPP continued to support the Human Rights and Due Diligence Policy (HRDDP) with a dedicated focal point from UNOPS JPP Secretariat team. In addition, JPP's third party monitoring service continues to monitor human rights abuses and violations by the police, and reports directly to the Executive Board to take prompt and appropriate response where necessary.

Below is how the JPP addressed women, peace, security and human rights through programme implementation.

5.1. Non Lethal Support

Gender mainstreaming was applied during the procurement, women-owned businesses were particularly encouraged to engage in the procurement of goods and services.

5.2. Infrastructure

UNOPS continued to advocate for and promote equal opportunities for women in all aspects of JPP infrastructure implementation. Special attention to gender was emphasized during the design, construction and maintenance phases to ensure that infrastructure projects are designed in conjunction with the gender and cultural aspect that exist in the Somali context. For instance, police stations include gender segregated holding cells and training facilities have gender segregated bathrooms.

6. Financial Progress and Narrative

This section highlights generalised narrative of the financial commitments from JPP donors including the United Kingdom Foreign, Commonwealth and Development Office (FCDO), the United Kingdom Department for International Development (DFID), the European Development Fund (EU-EDF), the European Union Trust Fund and the German Federal Foreign Office. Additionally, the section highlights how the contributions from donors were spent in Q1 2021 across the different expenditure lines including personnel, Operations, TPM, Outputs and indirect costs as well as allocation per FMS and FGS.

Tables 7-11 reflect total commitments from donors of the programme, total cash received and expenditures in Q1 2021 as well as allocations per FMS respectively.

6.1. Legal commitments to the JPP

Table 5. Legal Commitments to the JPP in Q1 2021

Table 5 below indicates the amount of legal contribution donors have pledged towards the Joint Police Programme. The contributions are from the following donors:

- I. UK FCDO contribution (2018 - 2019)
- II. European Union (EDF, EU Trust Fund, EU Trust Fund - Daraawish, EU Trust Fund - TPM)
- III. German FFO contribution (2019-2020)
- IV. UK DFID contribution (Under SSJP)

	Total Contribution £	Total Contribution €	Total Contribution \$	% Contribution
Expected Sources of Funding	Total Contribution £	Total Contribution €	** Total Contribution \$	% Contribution
UK FCDO contribution (2018)	3,000,000		4,164,300	7.41%
UK FCDO contribution (2019)	2,898,000		3,730,016	6.63%
EU contribution - EDF		1,500,000	1,650,165	2.93%
EU contribution - EU Trust Fund		17,000,000	19,774,400	35.16%
EU contribution - EU Trust Fund - Daraawish		5,000,000	5,852,000	10.41%
EU contribution - EU Trust Fund - TPM		1,000,000	1,192,200	2.12%
German FFO contribution (2019)		8,000,000	8,993,160	15.99%
German FFO contribution (2020)		1,000,000	1,099,789.02	1.96%
TOTAL	5,898,000	33,500,000	46,456,030	82.61%
UK DFID contribution (<i>Under SSJP</i>)	7,566,048		9,777,310	17.39%
Total amount of JPP	13,464,048	33,500,000	56,233,339.91	100.00%

6.2 Total cash funds received into the JPP

Table 6. Total cash funds received into the JPP in USD²

This table indicates the amount of funds received into the UNOPS JPP account in Q1 2021. It does not include the UK (DFID) funds received which sit in the UNOPS SSJP account. Cash received is based on the standard UN rate at the time of receipt of funds.

Contributor	Cash received in Q1-2021	Total Cash received
UK -FCDO	0	7,894,316
EU	0	7,289,872
German FFO	0	10,092,949
Total	0	25,277,137

6.3. Total expenditures for JPP funds

Table 8 shows the amount of expenditure incurred as of 31 March 2021. It separates the costs of the Secretariat (operations, personnel and indirect support costs) from that of the JPP outputs. The funds for the JPP outputs are used for the implementation of activities approved through work requests. In the next section, the balance of the JPP outputs is used to determine the allocations.

Table 7. Total expenditures for the JPP

Budget Description	Budget Amount (USD)	Budget Amount %	Q1-2021 Expenditure to date (USD)	Cumulative Expenditure (USD)	Commitments (USD)	Burn rate	Balance (USD)
Personnel	3,546,460	6.31%	173,191	1,720,587	321,710	57.59%	1,504,163
Operations	938,660	1.67%	17,203	262,278	25,725	30.68%	650,657
TPM	2,804,206	4.99%	504,126	1,162,230	1,561,154	97.12%	80,822
Outputs	45,579,681	81.05%	1,708,918	17,824,593	1,687,943	42.81%	26,067,145
Indirect costs	3,364,334	5.98%	115,079	948,076	0	28.18%	2,416,258
Total	56,233,341	100.00%	2,518,517	21,917,764	3,596,532	45.37%	30,719,045

² Cash received is based on the standard UN rate at the time of receipt of funds

It's important to note that over 81% (\$ 45,579,681) of the funds contributed by donors are used for implementation of JPP outputs. Implementation of the outputs is accelerating the development of FGS and FMS Police institutions towards an end-state of improved security and access to policing services for civilian populations in accordance with provisions set in the New Policing Model (NPM), the security pact and the national security architecture

The overall burn rate as at Q1-2021 was 45.37%, Activity Implementation (JPP outputs) approximately 42%. The Programme is at 61% expired time. Comparing the two statics JPP needs to fast track activity implementation to the level of time expired.

The programme total budget is \$56,233,341 total cash received \$35,054,447 and a running cash balance of \$13,136,683. Current commitments \$3,596,532. It is expected after the moratorium placed under the FGS Work Requests, JPP activity implementation will accelerate. There have been savings from the operations especially travel, overall burn rate 31% due to restricted movement caused by the COVID-19 pandemic, we expected the operation budget especially travel to increase in future.

The JPP Burn rate as at 31 March 2021 is 45.37%, this includes funds committed in UNOPS Finance ERP Module and disbursements.

Third Party Monitoring Services which augments programme work expended 5%. Therefore 86% of total funding was used for the implementation of JPP output related activities. The remaining 14% was used for personnel, operations and indirect cost.

Table 8. UNDP Budget Allocation

Table indicates the amount disbursed and committed for UNDP. The full amount is counted as part of the expenditures related to JPP outputs in Table 8. The importance of the above table is to indicate what has been allocated to UNDP.

UNDP Expenditures in Q1 2021	Q1-2021 Amount in USD	Cumulative Amount in USD
WR approved 1 Dec 2020 Comprehensive Training Plan (election activities only)	123,346	3,308,652

6.4. Joint Police Programme allocation status

Table 10 highlights the total funding that has been allocated to various FMS and Banadir (FGS). A decision was made by the Executive Board to allocate 14.30% across the board to each of the five Federal Member States and 28.50% to Banadir (FGS). It's important to note that South West State has the highest approved work request budget and the State has overspent its allocation. This therefore implies that unless there are additional funds allocated to South West State no new work request can be processed.

Additionally, Jubaland will soon use up its allocation as well. Following the Executive Board approval for the construction of Kismayo Central Police Station and Gedo (Luuq) (JUB005:2018) on 01 December 2020, the Director General of Jubaland requested to hold off implementation as they are considering redirecting all approved funds solely to the construction of the Kismayo central police station. This may lead to requests for additional

funding given the scope of construction of Kismayo central police station may be much bigger.

Table 9. JPP FMS and SFP funds allocation status (Including Daraawish)

JPP Allocation per FMS and FGS				
Entity	Allocation	JPP Output Budget	Amount approved	Amount remaining
Puntland	14.3%	6,517,894	4,062,855	2,455,039
Galmudug	14.3%	6,517,894	3,240,442	3,277,452
Hirshabelle	14.3%	6,517,894	4,588,592	1,929,302
Jubaland	14.3%	6,517,894	6,147,890	370,004
South West	14.3%	6,517,894	7,450,672	(932,778)
Banadir and FGS	28.5%	12,990,209	4,630,819	8,359,390
Totals	100.0%	45,579,681	30,121,270	15,458,411

The total allocation for each entity includes the earmarked funds for the Daraawish component (USD 5,469,159). To date no activities under the Daraawish have been approved in the FMS. One work request has been approved in principle for the FGS and Banadir (USD 1,231,965).

The budget balance excluding the Daraawish budget indicates Jubaland and South West State are over allocated the budget through approved work requests. JPP secretariat is working together with FMS to reconcile any savings that will reduce the approved budget down to the expected budget allocation levels.

Table 10. JPP FMS and SPF funds allocation status (excluding Daraawish)

JPP Allocation per FMS and FGS				
Entity	Allocation	JPP Output Budget	Amount approved	Amount remaining
Puntland	14.3%	5,735,805	4,062,855	1,672,950
Galmudug	14.3%	5,735,805	3,240,442	2,495,363
Hirshabelle	14.3%	5,735,805	4,588,592	1,147,213
Jubaland	14.3%	5,735,805	6,147,890	(412,085)
South West	14.3%	5,735,805	7,450,672	(1,714,867)
Banadir and FGS	28.5%	11,431,499	4,630,819	6,800,680
Totals	100.0%	40,110,522	30,121,270	9,989,252

7. JPP Issues and Risks

Table 11. Issues experienced during the Quarter

Issue Description	Impact	Response
The security situation throughout Somalia impacted on the ability of the programme to meet its deliverables on training.	High	The JPP Executive Board and UNOPS are monitoring the situation. The UNOPS Field Security Advisor (FSA) constantly engages with UNDSS and either allows or curbs field visits according to travel advisories. Additionally, the secretariat, UNDP and executive board worked to articulate a work plan to re-initiate activities in Q2 2021.
Due to continuing requirement to to work and meet virtually there is diminishing engagement with FMS and FGS counterparts.	Medium	JPP secretariat and donors through careful planning engaged in a series of meetings involving FMS and FGS counterparts to brainstorm on programme challenges and agreed on corrective action. Such engagements included discussions with Jubaland on options and approach for funds dedicated to Gedo (Luuq) PS.
Due to the COVID-19 pandemic implementation of the eight outputs of the JPP have slowed.	Medium	COVID-19 restrictions on travel and gatherings have resulted in significant delays to a number of programme activities. While remote working and online meetings have enabled work and coordination to continue, training and consultation workshops have been unable to proceed as originally envisioned. Direct monitoring of some partner activities, such as SPF registration, have not been possible but will be resumed as soon as it is safe to do so. The TPM will be engaged to monitor upcoming training activities.

Table 12. Risks experienced during the Quarter

Risk Description	Impact	Response
The presence of AS elements in the Bule Burte region could be a threat to UNOPS contractors and suppliers.	High	JPP has engaged the UNOPS Field Security Advisor (FSA) constantly engaged with UNDSS to monitor the situation and make security determinations as the situation requires in order to maintain the safety of all personnel.
Lack of engagement or conflict with UNOPS procurement processes of Somali authorities causing delays to implementation.	Medium	UNOPS JPP team to work closely with Somali counterparts to explain the rules and regulations of the UNOPS procurement processes.
Upcoming elections and change in Somali political leadership	High	JPP Secretariat has engaged a Political Economy Adviser as well as a third party monitor to closely monitor the political situation and advise the programme accordingly.
Deteriorating security in and around Benadir and Mogadishu due to the failure to hold presidential elections.	High	The JPP Executive Board and UNOPS are monitoring the situation. The UNOPS Field Security Advisor (FSA) constantly engages with UNDSS and either allows or curbs field visits according to travel advisories.
Infrastructure projects include the refurbishment of Armo Police training academy, renovation of the existing CID Headquarter building might take longer to implement than planned.	High	UNOPS infrastructure component engaged with contractors to support in speeding up construction works so that they are finalized by the end of the programme in December 2022.

8. Lessons Learned

The following lessons have been learned and applied within the programme:

- UNOPS procurement office to work with the FGS and FMS focal points to explain the UNOPS procurement rules and regulations.
- Engagement of project stakeholders from the beginning to completion of the infrastructure projects is crucial for successful handover of a completed project.
- Close cooperation with representatives of authorities of FGS and FMS is important for management of expectations.
- Responses to COVID-19 revealed the need for closer coordination of JPP implementing partners, advisers and the SPSO. As a result, coordination activities have been intensified by undertaking weekly JPP Coordination meetings which take place through Google Meet or Cisco WebEx. During the COVID-19 pandemic, the frequency of these meetings increased from bi-weekly meetings to weekly meetings

every Sunday from 1400-1500 hours Mogadishu time. The meetings are recorded and stored on the JPP Coordination shared drive for reference.

9. Sustainability

JPP is undertaking various capacity building/strengthening activities as part of contributing to sustainability. Through basic, refresher and logistical support, competencies are being built to manage police services in Somalia, particularly at the state level. Long term and sustainable development requires FMS police to progressively build/strengthen capacity as a way of reducing the dependence on international partners, this is being expedited through implementation of the JPP.

JPP work on police reform is a bottom-up process, agreements at the senior technical levels reflect the expectations of communities through engagements at forums including the combined Technical Committee and the Sub-Working Group on Police. Decisions reached at these levels are presented to the political level (Conference of Ministers of Internal Security) for endorsement/ownership which is a key ingredient for continued sustainability.

The capacity-building/strengthening provided by UNDP, supports already existing structures and contributes towards strengthening the performance of the FMS police. Capacity building and improved linkages between communities and FMS police is contributing towards peace building and subsequently the restoration of state authority.

Stipend payments to the Somali Police are essential in guaranteeing improvements to the security situation in Somalia. JPP works closely with each member state to develop achievable and sustainable plans to assume full responsibility for salary payment. For example, at present Jubaland is making a 50% contribution to salary payments for police officers.

JPP will gradually transfer ownership and management of the HRS system to the FGS. The programme is working closely with SPF to build/strengthen the capacity of a team of officers to manage and operate the registration and payment kits, and the police database. As a result, all registration and verification exercises of Somali police officers are exclusively carried out by trained SPF operators, to ensure future ownership and sustainability.

10. Annexes

Annex A. Resolutions of the JPP Executive and Pre-Executive Board meetings

An Executive Board meeting was held on 21 March 2021, during which the following major decisions were made:

- **Approval for extension of stipends payments for three (3) months to 31 June 2021. Thereafter, contributions will reduce as follows:**
 1. 20% reduction for all equipped and deployed officers;
 2. 50% reduction for all trained officers, who have not yet been equipped and deployed in line with the agreed deployment plans;
 3. Jubaland stipend contributions will remain at USD\$80/month to reflect the ongoing contributions that the FMS has made towards salary payments with a recommendation that this commitment is made for 12 months, to 01 April 2022;
 4. Galmudug stipend contributions will remain at USD\$100/month for 12 months, following completion of the equipping and deployment of the newly-recruited 700

officers. Should those officers not be equipped and deployed after completion of their training, JPP stipend contributions will be reduced to USD\$50/month.

- **Recruitment of new officers - No recruitment of new officers should commence prior to the full equipping and deployment of previous batches. Robust preparations are needed ahead of/concurrent with recruitment to ensure new recruits are provided with weapons and deployed appropriately immediately following completion of training.**
- **SPF001:2021 Armo Police Training Academy - Approved in Principle - subject to review of the National Training Strategy and Architecture and lifting of current suspension of new Fed/SPF work requests.**
- **SPF008:2018 (Amend) CID - Approved - Implementation of activities to commence only after current suspension of new Fed/SPF work requests is lifted.**
- **SPSO-001-2021 (New) One Hilux and One Prefab Office Building - Not Approved - JPP donors reiterated expectation that MoIS will demonstrate their commitment to SPSO and its functions, by ensuring operational support is provided.**
- **HIR001:2018-02 (Amend) Stipends - Approved - in line with decision 1 above regarding JPP contributions to stipends from 01 July 2021. JPP Secretariat to hold a bilateral meeting on 6 April 2021 with HIR to discuss deployment of batch 3 and recruitment timeline and approach for Batch 4.**
- **GAL001:2018 (Amend) Vetting, Screening & Training of 700 - Approved - Implementation to begin. Donors raised concerns regarding value for money, citing in particular items related to training of officers (e.g. DSA, projector purchase or hire, venue charges, cost of meals, etc). JPP Secretariat to organize a bilateral meeting with donors and UNDP to review the budget in detail and identify savings wherever possible.**
- **Next JPP Executive Board Meeting. - Approved - The Next JPP EB meeting was agreed to be held on 16 June 2021.**

As part of preparation for the JPP Executive Board meetings, one Pre Executive Board meeting was held on 18 March 2021. The meeting reviewed work requests and provided input to the work requests that were to be presented to the Executive Board for consideration for consideration

Annex B. Media



Caption 1 - 6: Progress on construction of Bulu Burte Police Station.



Caption 7 - 12: Progress on construction of Baidoa Police Training Facility.



Caption 13-15: Air Transportation of Hirshabelle Vehicles and Hirshabelle Vehicles after painting.



Caption 16-17: Handover of recovery vehicles to the DG Mohamed Iman Abdulle of Puntland.



Caption 18-19: Stipend physical verification in Kismayo February 2021.

Annex C. Planned Activities for Q2 2021

With progress achieved in Q1 2021, the JPP will continue to register further outputs in Q2 2021. Despite the challenges caused by COVID-19 and the deteriorating security caused due to the failure to hold presidential elections, JPP implementing partners and advisors have adjusted and are undertaking Business Continuity Plans (BCP's) to minimize impact. Table 14 highlights prioritised actions within JPP work-requests for Q2, 2021.

Table 13: Quarter 2 2021 Work Plan

State	Activities – Q2 2021	April	May	June
Hirshabelle (HIR00:2019)	Monitoring construction activities in Buloburte so that the project can be completed within the stipulated time frame.	√	√	√
	Secretariat to seek clarification from the JPP EB for the way forward for the amended WR for the refurbishment of the Jowhar PTF.	√		
Hirshabelle (HIR001:2020)	Organize Community engagement sessions to strengthen community and police relations.	√	√	√
South West State (SWS 003:2018)	Monitoring of the construction of the Baidoa PTF at the ADC site to make sure that the project is completed within the agreed time frame.	√	√	√
	Complete the construction and handover to the SWS MoIS the completed the PTF.	√	√	√
SPF (SPF002:2020;SPF008:2018)	Monitoring construction activities, progress, quality, health, and safety of the renovation of the SPF Motor Vehicle Maintenance Facility.	√	√	
	Commissioning and handover of the SPF Motor Vehicle Maintenance Facility.			√

	Initiate and complete design review process of the CID Office and training facility design package pending the JPP EB approval.	√		
	Initiate and complete the detailed design for the renovation of the Armo Police Training Academy, pending on the meeting the conditions set by JPP EB.	√		
	Initiate and finalize the procurement process for hiring the contractor for construction of the CID Office and Training Facility, pending on the meeting the conditions set by JPP EB.	√	√	
	Initiate and complete detail design for the CID custody suite pending on the meeting the conditions set by JPP EB.			√
SPF (SPF004:2019)	Conduct leadership and development Training across SPF and FMS.	√	√	√
Puntland (PUN005:2019)	Finalize the evaluation report of the Expression of Interest (EOI) process for the construction police stations in Garowe, Bossaso, Galkayo and Qardho.	√	√	√
	Initiate and finalize the procurement process for hiring contractor(s) for construction of the police stations in Garowe, Bossaso, Galkayo and Qardho.	√	√	√
	Conduct training of senior police officers, mid rank officers, station commanders and deputies.	√	√	√
	Engage with stakeholders to adopt the community-policing model and a crime reduction mechanism.	√	√	√
	Provide support to undertake activities of institutional development in civilian oversight and governance of policing.	√	√	

	Support capacity of the police Human Resource department and enable them to implement HR policies and procedures including recruitment, promotion, and separation.		√	√
Consolidated (CWR008:2019)	Undertake consultations on the development of the Police Act.	√	√	√
Consolidated (CWR002:2020)	Support the implementation of the Somali Police Training Work Plan 2021.	√	√	√
Galmudug (Work request GAL001:2018)	Undertake Community Consultation Workshops on the Galmudug State Police Plan.	√	√	√
	Conduct a training of trainers and human rights training for 700 police officers; provide technical support and monitoring.	√	√	√

Other details of activities planned for Q2 2021 can be assessed at <https://unops-somalia.monday.com/boards/990830917/>

11. Document circulation

This report is circulated to all JPP Executive Board members and advisors and is stored on the [Executive Board G drive](#) after its completion.

12. Document contributions

Name	Title	Contribution
Hodan Abdullahi	Program Associate	Originated the document
Julius Balironda	Reporting Consultant	Reviewed and update changes
Kailash Balendran	Monitoring and Evaluation Specialist	QA review & refinements
Aayliah Madyun	Communications Senior Officer	Edits & formatting
Katrina Aitken Laird	Director of Security & Justice	Reviewed and endorsed report

