FUNDING APPEAL OF THE HUMAN RIGHTS MAINSTREAMING FUND

Investing in Human Rights for Sustainable Development
WHAT IS THE HUMAN RIGHTS MAINSTREAMING FUND?

The Human Rights Mainstreaming Multi-Donor Trust Fund (the HRM Fund) supports the UN Development System’s (UNDS) efforts to respond to the call by Member States for UNDS entities to assist countries in their efforts to respect and fulfill their human rights obligations and commitments, including as a critical tool to operationalize the 2030 Agenda’s pledge to leave no one behind (LNOB). Leveraging the opportunities presented by the UNDS repositioning, the Fund enables the empowered, independent UN Resident Coordinators (RCs) and new generation UN Country Teams (UNCTs) to advance the values of the UN Charter and ensure that human rights are at the heart of the implementation of the 2030 Agenda through coherent, system-wide policies and coordinated inter-agency action at all levels.

HIGHLIGHTS OF ACHIEVEMENTS SUPPORTED BY THE HRM FUND IN 2019 - 2021

- In-country technical advice and assistance on human rights in development provided to UNCTs and national partners through the work of Human Rights Advisers in 47 UNCTs as of mid-2021.

- Remote support to UNCTs via the Surge Initiative economists, including 26 country seeding projects on economic and social rights.


- Enhanced RC and UNCT strategic engagement with the Universal Periodic Review (UPR) and other human rights mechanisms, and in the establishment and strengthening of National Mechanisms for Reporting and Follow-up (NMRFs) and National Human Rights Institutions (NHRIs) to achieve the SDGs.

- Guidance on a Human Rights-based Approach (HRBA) to COVID-19 and integrated training materials on HRBA, LNOB and gender equality and women’s empowerment aligned to the new country programming guidelines.

WHY CONTRIBUTE TO THE HRM FUND?

“When we take a human rights-based approach to development, the outcomes are more sustainable, powerful and effective.”

— UN Secretary-General António Guterres, Call to Action for Human Rights

The HRM Fund’s overall goal is that the UNDS contributes to a society where all people enjoy their human rights, including civil, political, economic, social and cultural rights, as well as the right to development and right to a healthy environment without discrimination and are empowered to be active partners in development in accordance with the 2030 Agenda and its promise to leave no one behind. The HRM Fund’s support to RCs and UNCTs is critical to achieving the 2030 Agenda and the Secretary-General’s vision, in the Common Agenda, of a new social contract anchored in human rights. In this respect, the HRM Fund makes a fundamental contribution to supporting the UNDS in implementing the Secretary General’s Call to Action for Human Rights at the country level, and for the full integration of human rights in COVID-19 response and recovery efforts by UNCTs.

The multi-year results framework of the HRM Fund covers 2022-2025. The total funding required to achieve the intended results is USD 99.66 million, with USD 94.88 million remaining to be mobilized to cover the resource needs from 2022-2025. With this support, by 2026, human rights will be more at the core of UNDS work at all levels, and RCs and UNCTs will be able not only to support governments in better meeting their human rights obligations, but also to empower rights holders as active agents in development to uphold their inherent dignity and rights, and ensure no one is left behind.

Contributions to the multi-year appeal are Official Development Assistance (ODA)-eligible. Donors are therefore able to meet their voluntary targets when pledging funds to the HRM Fund. The channel code for reporting is 41401 (the Multi-Partner Trust Fund Office).
FUNDING APPEAL OF THE HUMAN RIGHTS MAINSTREAMING FUND:
INVESTING IN HUMAN RIGHTS FOR SUSTAINABLE DEVELOPMENT

APPEAL MESSAGE

I am pleased to present the Human Rights Mainstreaming Trust Fund appeal for support on behalf of the UN development system entities and partners contributing to this work. This Fund was established in 2010 to further strengthen system-wide coherence, collaboration and support for RCs and UNCTs in mainstreaming human rights. Since its inception this Fund has provided critical, catalytic support to the UNSDG’s efforts to champion a comprehensive and systematic approach to integrating human rights in development. In this critical moment of the Decade of Action, this Fund additionally responds to further implement the Secretary General’s Call to Action for Human Rights and the Member States request for assistance under the 2020 Quadrennial Comprehensive Policy Review (QCPR) which “called upon all entities of the United Nations development system, in accordance with their respective mandates, to assist Governments upon their request and in consultation with them, in their efforts to respect and fulfil their human rights obligations and commitments under international law, as a critical tool to operationalize the pledge to leave no one behind” (A/RES/75/233).

This new multiyear results framework appeal is bold. To catalyze efforts to further institutionalize interagency collaboration on human rights for development, we need a further USD 94 million for four years. The financial resources required to strengthen Member States and other duty-bearers as well as engage rights-holders more at the country-level reflect the growing demands and challenges in the pandemic era of COVID19 and multiple planetary crises.

We hope to count on Member States, traditional and new partners for greater commitments and increased contributions to deliver together human rights for sustainable development.

Michelle Bachelet
UN High Commissioner for Human Rights

HRM FUND ACHIEVEMENTS

The HRM Fund was created in December 2010, in response to a Secretary-General directive to support the UNDG to strengthen the mainstreaming of human rights into UN operational activities for development. Building on the achievements of the past 10 years, the HRM Fund leverages the opportunities presented by the 2030 Agenda and the UN Development System (UNDS) repositioning. It supports the empowered, independent UN Resident Coordinators (RCs) and new generation UN Country Teams (UNCTs) to advance the values of the UN Charter and ensure that human rights are at the heart of the implementation of the 2030 Agenda through coherent, system-wide policies and coordinated inter-agency action at all levels.

HIGHLIGHTS OF RECENT FUND ACHIEVEMENTS (2019 TO MID-2021)

- **Policy Coherence** - human rights reflected in the UNDS reform implementation – Issuing of the LNOB Operational Guide for UNCTs after piloting the guide in Tunisia, Nepal & Cameroon; Aligning the HRBA Common Learning Package to the new country programming guidelines; guidance on HRBA in COVID-19

- **Strengthened RC and UNCT capacities to lead on human rights at the country level** – RC human rights leadership dialogues and Surge Initiative economists’ support.

- **Human rights more systematically promoted and integrated into UNCT support to 2030 Agenda through deployment of dedicated, in-country human rights capacity in Resident Coordinator Offices** - HRAs in 47 countries (as of mid-2021)
The operationalization of economic and social rights through a more systematic integration of these rights into development analysis, strategies and planning instruments — Surge Initiative supporting countries on COVID-19 Socio-Economic Response Plans and Common Country Analyses/Cooperation Frameworks

Coherent and strategic engagement with UN human rights mechanisms — country specific information for RCs and UNCTs; enhanced RC and UNCT strategic engagement with the Universal Periodic Review (UPR) and other human rights mechanisms (global and regional) and with National Mechanisms for Reporting and Follow-up (NMRFs) and National Human Rights Institutions (NHRIs) to achieve the SDGs, including integrated country support in 6 countries.

Through these initiatives, the HRM Fund has contributed to stronger integration of human rights, LNOB and gender equality and women’s empowerment into UNDS policies and guidance for UNCTs’ support to 2030 Agenda implementation that is underpinned by human rights, and strengthened RC and UNCT capacity to leverage the UN’s mandate and normative authority, including in the COVID-19 response and thematic areas under the Secretary General’s Call to Action for Human Rights (especially rights at the core of sustainable development, public participation and civic space).
“Striking the balance between short-term immediate responses, here and now, and long-term structural reforms remains quite challenging but is critical. While responding to present needs, the UN has a great role to play to ensure equal focus on the long-term transformative changes that are needed to achieve a human rights-based implementation of the 2030 Agenda. The support of a Human Rights Adviser is an invaluable resource to the UN in Jordan in fulfilling this role.”

– Anders Pedersen, 
Resident and Humanitarian Coordinator, UN in Jordan
WHY CONTRIBUTE TO THIS FUND?

“Human rights are vital problem-solving tools that safeguard lives and livelihoods and can prevent grievances from arising.”


The HRM Fund is a multi-partner pooled fund that is overseen by a Steering Committee comprised of Participating UN Organisations such as OHCHR, UNDP, UNESCO, UNICEF and UN Women, as well as DCO and the MPTFO. The initiatives it funds are consequently integrated into the work of an important part of the UNDS, reaching at the country level not only RCs, but also many of the entities that form UNCTs.

The HRM Fund’s value-add is its focus specifically on strengthening the capacity of the UNDS to put human rights at the centre of its work through joint actions wherever possible, addressing gaps in the system and providing catalytic resources to UNCTs to respond to emerging human rights priorities and opportunities at country level, including strengthened partnerships with national human rights institutions, duty bearers and rights holders such as civil society organizations and human rights defenders. The HRM Fund is the main vehicle through which RCs and UNCTs receive necessary funding to support inter-agency efforts to better integrate human rights in development work.

The 2030 Agenda for Sustainable Development (A/RES/70/1) is a manifesto for human rights, with human rights a common thread through all 17 goals and the commitment to leave no one behind and reach the furthest behind first. In the context of the ongoing efforts to support the realization of the vision of the 2030 Agenda continued funding to support the efforts of the UNDS to integrate human rights in development at country, regional and global levels is crucial to maintain and build on the gains and achievements in the past decade and to maximize opportunities for transformative and sustainable results. At a time when UNCTs are being encouraged by the Secretary-General to actively support States in renewing the social contract, focusing efforts on building foundations of trust, inclusion, protection and participation, and measuring what matters, anchoring these efforts in human rights, the HRM Fund is a valuable instrument to bring about the changes in multilateralism that the Common Agenda proposes.

In the 2020 Quadrennial Comprehensive Policy Review (QCPR), Member States recognized the United Nations’ contribution to the promotion of all human rights for sustainable development. They further called upon all entities of the United Nations development system, in accordance with their respective mandates, to assist Governments upon their request and in consultation with them, in their efforts to respect and fulfil their human rights obligations and commitments under international law, as a critical tool to operationalize the pledge to leave no one behind” (A/RES/75/233). The additional, catalytic resources for the UN development system provided by the HRM Fund enable the UN to strengthen its capacity to provide high-quality, joined-up responses to such requests.

The HRM Fund complements other investments in the capacity of the UN development system to support Member States to achieve the 2030 Agenda, including the funding for the RC system and for the development work of the agencies, funds and programmes through their core budgets and extra-budgetary funding.

“Through the technical advice of the Human Rights Adviser (HRA) including analysis and linking UNHCR with key national actors including the Malawi Human Rights Commission and human rights civil society groups, UNHCR was able to play a key role in supporting effective advocacy and strategic actions which resulted in the suspension of a relocation Order that would have had disastrous implications for thousands of refugees in Malawi. Reforming laws and policies relating to refugees in line with international standards is a priority for the UNCT under the Cooperation Framework 2019-2023. With the valuable support of the HRA, we have increased the Government’s understanding of the human rights implications of the Order and consideration of alternatives.”

– KOUAME Cyr Modeste, UNHCR Representative, Malawi
STRATEGIC RESULTS 2022-2025

After a decade of operations, the HRM Fund’s Steering Committee commissioned an independent evaluation of the Fund in 2020. Informed by the findings and recommendations of the evaluation as well as consultations across the UNDS, including RCs and field staff, the Steering Committee updated its foundational documents in 2021 and developed a multi-year results framework.

“I would like to emphasize the technical support of the HRA to the RCO and the UNCT in the development process of the assessment and the Socio-Economic Response Plan, mainly to verify the integration of the HRBA and the linkage to the HR recommendations of different UN protection mechanisms to strengthen the response and recovery proposed actions.”

– Susana Sottoli, RC Bolivia

The HRM Fund’s theory of change posits that if the UNDS addresses weaknesses in incentives and accountability structures for RCs and UNCTs to fully integrate human rights into development work, gaps in coherent policies and messaging on human rights, and gaps in access to the necessary advice, skills, tools and capacities to put human rights at the centre of UNCTs’ work, and if UNCTs can access additional support to strengthen their joint work with duty bearers, rights holders and national human rights institutions to effectively engage in and integrate human rights in development processes, then human rights will be at the core of the UNDS work at all levels, RCs and UNCTs will build the capacities of duty bearers and strive to empower rights-holders as active agents in development and will uphold their inherent dignity to ensure no one is left behind.

The HRM Fund builds on the investments in the UNDS, including the RC system and the agencies, funds and programmes of the UNSDG. It provides additional, catalytic resources to directly contribute to 4 of the 5 key changes identified as necessary under the theory of change. The vision of the Fund is aligned with the UN Charter and the responsibilities and mandates of the UNDS; it contributes towards the achievement of Member States’ expectations of the repositioned UNDS in supporting countries to implement the 2030 Agenda and their efforts to respect and fulfil their human rights obligations and commitments under international law, as a critical tool to operationalize the pledge to leave no one behind through implementation of human rights, as outlined in relevant resolutions of the General Assembly including the 2020 QCPR. Investments in the HRM Fund will contribute towards the achievement of the Secretary-General’s Call to Action for Human Rights and the recently-launched “Our Common Agenda”.

OVERALL GOAL
The UN development system contributes to a society where all people enjoy their human rights, including civil, political, economic, social and cultural rights, as well as the right to development and the right to a healthy environment without discrimination and are empowered to be active partners in development in accordance with the 2030 Agenda and its promise to leave no one behind.

MISSION
To support the UNDS, particularly the country level, to fully integrate human rights in the implementation of the 2030 Agenda, putting people at the centre of development and systematically applying a human rights-based approach, including through the implementation of the Secretary-General’s Call to Action for Human Rights.

VISION
Human rights are at the core of UN development system work at all levels, resident coordinators and UN country teams build the capacities of duty bearers and strive to empower rights holders as active agents in development and will uphold their inherent dignity and rights to ensure no one is left behind.
The HRM Fund’s expected outcome is that by 2026, human rights are more at the core of UNDS work at all levels, and that RCs and UNCTs build the capacity of duty bearers and strive to empower rights-holders as active agents in development and uphold their inherent dignity and rights to ensure no one is left behind.

If this is achieved, it will support our goal that the UNDS contributes to a society where all people enjoy their human rights, including civil, political, economic, social, and cultural rights, as well as the right to development without discrimination and are empowered to be active partners in development (impact). This in turn will contribute to the Sustainable Development Goals. While it is understood that the 17 SDGs reflect human rights standards, and 92% of the associated 169 targets are linked to international human rights instruments, the HRM Fund is more directly contributing to SDGs 16, 5 and 10.

The HRM Fund will achieve the planned outcome to put human rights more at the core of UNDS work at all levels by delivering four specific outputs from 2022 to 2025.

KEY RESULT AREAS

The HRM Fund contributes towards the achievements of the Secretary-General’s Call to Action for Human Rights (“Call to Action”), which seeks transformative change and emphasizes that human rights underpins the work of the UN across the 3 pillars of development, peace and security, and human rights. One of the 7 areas where concerted effort can achieve significant impact for the enjoyment of human rights on the ground is Human Rights at the Core of Sustainable Development, for which support to RCs/HCs and UNCTs will be essential. The HRM Fund supports the implementation of this thematic area for action, as well as other areas as relevant to the mission of the Fund and its results framework (eg. gender equality and equal rights for women, rights in times of crisis, rights of future generations and public participation and civic space). The HRM Fund’s objectives and focus areas will also enable UNCTs to take forward concrete actions to support States to establish a new social contract anchored in human rights, particularly focusing on trust, addressing discrimination and exclusion, and measuring what matters – in line with the vision set out in the report of the Secretary-General “Our Common Agenda”.

OUTPUT 1: POLICY COHERENCE, THOUGHT LEADERSHIP AND KNOWLEDGE MANAGEMENT ON HUMAN RIGHTS IN DEVELOPMENT (THEMATIC AREA: GLOBAL LEVEL)

The Fund will strategically support inter-agency efforts to generate and share human rights thought leadership and initiatives to support system-wide policy coherence on human rights mainstreaming in development for a coordinated approach to the integration of human rights into the UN efforts to advance the 2030 Agenda. It will also support enhanced information exchange and learning through knowledge management and peer-to-peer support on human rights mainstreaming across the UN development system to build the capacity of UN staff and leverage learning from across the system for increased impact and efficiency.

1 See e.g. www.ohchr.org/Documents/Issues/HRIndicators/SDG_Indicators_Tables.pdf
OUTPUT 2: RCs AND UNCTs APPLY HRBA AT THE CORE OF THEIR WORK INCLUDING TO FURTHER THE IMPLEMENTATION OF THE CALL TO ACTION FOR HUMAN RIGHTS (THEMATIC AREA: UNCT)

The Fund will provide the following indicative support, among others: Expert advice on applying the HRBA, LNOB and GEWE in country-level work and leveraging regional processes through regional level human rights advisory capacities; convening RC peer exchange fora to strengthen human rights leadership and diplomacy capacities; fostering integration of economic and social rights into CCAs and Cooperation Frameworks through the Surge Initiative; and providing operational advice and capacity building for the field through the rollout of the updated Common Learning Package on HRBA, LNOB and Gender Equality and Women’s Empowerment. The Fund will also provide tailored and timely support to UNCTs for enhanced reporting capacities and data for human rights in development, and to address urgent or emerging human rights priorities including in Cooperation Framework development and early warning and preventive action.

OUTPUT 3: INCREASED NUMBER OF HUMAN RIGHTS ADVISERS (HRAs) SUPPORTING RCs AND UNCTs TO PUT HUMAN RIGHTS AT THE CENTRE OF THEIR WORK (THEMATIC AREA: HRA)

The Fund will continue to scale up in-country support to RCs and UNCTs with dedicated advice, capacities, information and tools on positioning human rights strategically through Human Rights Advisers. The support provided by HRAs will be further strengthened through periodic capacity building (eg. thematic), knowledge management and knowledge sharing between HRAs and UNCTs, UN agencies, funds and programmes and other UN system partners.

OUTPUT 4: WITH SUPPORT OF RCs AND UNCTs, GOVERNMENTS AND NHRIs HAVE STRONGER CAPACITIES TO ENGAGE WITH HUMAN RIGHTS (HR) MECHANISMS AND INTEGRATE HR IN DEVELOPMENT, AND HUMAN RIGHTS DEFENDERS, CIVIL SOCIETY AND COMMUNITIES HAVE STRENGTHENED CAPACITY AND PLATFORMS (THEMATIC AREA: UNCT PARTNERS)

The Fund will provide direct funding and catalytic support in various modalities to strengthen the joint work of UNCTs to support governments and other institutions in engaging and follow up on the recommendations of human rights mechanisms and integrating human rights into SDG responses including Voluntary National Reviews and for strengthened UNCT engagement with NHRIs on SDG planning and programming. The Fund will also support UNCTs to jointly engage and build capacities of human rights defenders, civil society and communities, including platforms for inclusion, meaningful participation and advocacy.

OPERATIONAL EFFECTIVENESS (FUND GOVERNANCE)

The Fund will support the activities for the Fund governance mechanisms, the technical secretariat work including support to functions of the Steering Committee, support to Participating UN Organizations for high-quality and well-coordinated activities with maximum impact, Fund M&E and reporting, strategic dialogues with donors and formal engagements with potential donors and partners. Gender equality markers will be rolled out for all projects in 2022.

SUMMARY OF FUND MULTI-YEAR APPEAL RESOURCE REQUIREMENTS

The multi-year results framework of the HRM Fund covers 2022-2025. The total funding required to achieve the intended results is USD USD 99.66 million, with USD 94.88 million remaining to be mobilized to cover the resource needs from 2022-2025. Of this capitalization requirement, 93% will cover the direct (operational costs including the Fund Secretariat) and 7% will be allocated for indirect support costs. Note that based on the UNDG “Protocol on the Administrative Agent for Multi Donor Trust Funds and Joint Programmes, and One UN Funds,” the Administrative Agent (MPTFO) will charge a 1% fee of each donor contribution for fund administration and fiduciary responsibilities.

The HRM Fund is a multi-partner pooled fund where all contributions are co-mingled across the duration of the fund. The Fund ends on 31 December 2025. Financial requirements are based on estimates as of December 2021 and are without prejudice to future decisions of the Steering Committee.

The Fund publishes on the MPTFO Gateway its annual narrative results reporting (Consolidated Annual Progress Report on Activities Implemented Under the Human Rights Mainstreaming Multi-Donor Trust Fund) and annual financial reporting as set out in the relevant donor agreements.
### RESULT AREAS

**OUTPUT 1:**
UNDS has advanced policy coherence, thought leadership, and knowledge creation and management on HR in development

**OUTPUT 2:**
RCs and UNCTs have necessary capacities, knowledge, skills, guidance and tools to apply HRBA putting HR at the core of analysis, programming and advocacy, including to further the implementation of the Call to Action (C2A)

**OUTPUT 3:**
Increased number of Human Rights Advisers (HRAs) have provided RCs and UNCTs with capacities to put HR at the centre of their work

**OUTPUT 4:**
With support of RCs/UNCTs, national & local governments and NHRI have stronger capacities to engage with HR mechanisms and integrate HR in development, and human rights defenders, civil society and communities have strengthened capacity and platforms for meaningful participation and advocacy

### SELECT KEY INDICATORS

**OUTPUT 1:**
- Number of inter-agency engagements to generate thought leadership or policy messaging
- Number of joint, inter-agency knowledge products on human rights in development

**OUTPUT 2:**
- % of RCs that confirm receiving adequate support on human rights by the UNDS in elaborating or updating their CCA / in developing or reviewing their CF
- % of RCs that confirm receiving adequate support on human rights by the UNDS in elaborating or updating their Cooperation Framework
- % of UNCTs that have been trained on HRBA

**OUTPUT 3:**
- Number of RCs/UNCTs that have the support of a Human Rights Adviser
- % of UNCTs that have in the past year completed a human rights analysis
- % of UNCTs with an HRA that have supported the government in mainstreaming human rights into national development policies and programmes

**OUTPUT 4:**
- % of RCs that confirm receiving adequate support on human rights by the UNDS in building and strengthening of national capacities and institutions for the promotion and protection of human rights
- % of UNCTs that have supported the government in mainstreaming human rights into national development policies and programmes
- % of UNCTs in countries with a NHRI that have engaged with the NHRI as a partner in the past year
- % of UNCTs that have contributed to an enabling environment for civic space online and offline in partnership with civil society, in the past year
- % of dedicated catalytic activities that includes building the capacity of human rights defenders as a priority

### OPERATIONAL EFFECTIVENESS

- Cumulative delivery rate as at 31 December
- Number of formal strategic dialogues of Steering Committee with donors or potential donors/partners
- % of projects operationally closed within 6 months of end date

### FINANCIAL REQUIREMENTS FOR 2022-2025 (USD)

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<th>Output</th>
<th>Key Indicators</th>
<th>Financial Requirements</th>
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<td>OUTPUT 1</td>
<td>Number of inter-agency engagements to generate thought leadership or policy messaging</td>
<td>2.62 MILLION</td>
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<td>% of RCs that confirm receiving adequate support on human rights by the UNDS in elaborating or updating their CCA / in developing or reviewing their CF</td>
<td>10.2 MILLION</td>
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<td>Number of RCs/UNCTs that have the support of a Human Rights Adviser</td>
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<td>% of RCs that confirm receiving adequate support on human rights by the UNDS in building and strengthening of national capacities and institutions for the promotion and protection of human rights</td>
<td>23.63 MILLION</td>
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2 Includes mandatory 1% Administrative Agent fee.
ANNEX 1: FUND CONTRIBUTORS (AS OF 31 DECEMBER 2021)

Contributions to the multi-year appeal are Official Development Assistance (ODA)-eligible. Donors are therefore able to meet their voluntary targets when pledging funds to the HRM Fund. The channel code for reporting is 41401 (the Multi-Partner Trust Fund Office).

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